TENSAS PARISH SHERIFF St. Joseph, Louisiana

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Annual Financial Statements With Independent Auditor's Report As of and for the Year Ended June 30, 2012 With Supplemental Information Schedules

#### TENSAS PARISH SHERIFF St. Joseph, Louisiana

### Annual Financial Statements As of and for the Year Ended June 30, 2012 With Supplemental Information Schedules

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#### Independent Auditor's Report

TENSAS PARISH SHERIFF St. Joseph, Louisiana

I have audited the accompanying financial statements of the governmental activities and major fund of the Tensas Parish Sheriff, a component unit of Tensas Parish Police Jury, as of June 30, 2012, and for the year then ended, which collectively comprise the Sheriff's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the Tensas Parish Sheriff's management. My responsibility is to express an opinion on these financial statements based on my audit.

I conducted my audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe that my audit provides a reasonable basis for my opinion.

In my opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position and major fund of the Tensas Parish Sheriff as of June 30, 2012, and the respective changes in its financial position for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 6 through 10, the budgetary comparison information on pages 37 through 39, the schedule of funding progress for the retiree healthcare plan on page 40, and the affidavit on tax collector reporting on page 41 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical contest. I have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with managements's responses to my inquiries, the basic financial statements, and other knowledge I obtained

TENSAS PARISH SHERIFF St. Joseph, Louisiana Independent Auditor's Report, June 30, 2012

during my audit of the basic financial statements. I do not express an opinion or provide any assurance on the information because the limited procedures do not provide me with sufficient evidence to express an opinion or provide any assurance.

My audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Tensas Parish Sheriff's office basic financial statements as a whole. The supplemental information schedules listed in the table of contents are presented for the purpose of additional analysis and are not a required part of the financial statements of the Tensas Parish Sheriff. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In my opinion, the information is fairly stated in all material respects in relation to the financial statements as a whole.

In accordance with *Government Auditing Standards*, I have also issued a report dated December 15, 2012, on my consideration of the Tensas Parish Sheriff's internal control over financial reporting and my tests of its compliance with certain provisions of laws, regulations, contracts and grants. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be read in conjunction with this report in considering the results of my audit.

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December 15, 2012

# REQUIRED SUPPLEMENTARY INFORMATION PART I

### TENSAS PARISH SHERIFF St. Joseph, Louisiana

# **Management's Discussion and Analysis**

June 30, 2012

As management of the Tensas Parish Sheriff, I offer readers of the Tensas Parish Sheriff's financial statements this narrative overview and analysis of the financial activities of the Tensas Parish Sheriff for the fiscal year ended June 30, 2012. Please read it in conjunction with the basic financial statements and the accompanying notes to the financial statements.

#### **Overview of the Financial Statements**

This Management Discussion and Analysis document introduces the Sheriff's basic financial statements. The annual report consists of a series of financial statements. The Statement of Net Assets and the Statement of Activities (Government-wide Financial Statements) provide information about the financial activities as a whole and illustrate a longer-term view of the Sheriff's finances. The Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balance - Governmental Fund (Fund Financial Statements) tell how these services were financed in the short term as well as what remains for future spending. Fund Financial Statements also report the operations in more detail than the Government-Wide Financial Statements by providing information about the most significant funds. This report also contains other supplementary information in addition to the basic financial statements themselves.

Our auditor has provided assurance in her independent auditor's report that the Basic Financial Statements are fairly stated. The auditor, regarding the Required Supplemental Information and the Supplemental Information is providing varying degrees of assurance. A user of this report should read the independent auditor's report carefully to ascertain the level of assurance being provided for each of the other parts in the Financial Section.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the Tensas Parish Sheriff's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of the Tensas Parish Sheriff's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Tensas Parish Sheriff is improving or deteriorating.

The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (for example, earned, but unused, sick leave).

**Fund financial statements.** A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Tensas Parish Sheriff, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Tensas Parish Sheriff can be divided into two categories: governmental funds and fiduciary (agency) funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the governmentwide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Tensas Parish Sheriff maintains 4 individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for the General Fund, and the Detention Center special revenue fund, which are considered to be a major funds. The Commissary Fund and Construction Fund data for the non-major governmental funds is provided in a separate column for non-major governmental funds.

The Tensas Parish Sheriff adopts an annual appropriated budget for the general fund and the special revenue funds. A budgetary comparison statement is provided for the major funds to demonstrate compliance with this budget.

*Fiduciary funds.* Fiduciary (agency) funds are used to account for resources held for the benefit of parties outside the government. Since these resources are not available to support the Tensas Parish Sheriff's programs, Fiduciary (agency) funds are not reflected in the government-wide financial statement.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

**Other Information** in addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the Tensas Parish Sheriff's performance.

#### **Government-wide Financial Analysis**

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. At the close of the most recent fiscal year, liabilities of the Tensas Parish Sheriff exceeded assets by \$734,704. The largest portion of the Tensas Parish Sheriff's net assets reflects its investment in capital assets (furniture and equipment), less any related debt used to acquire those assets that is still outstanding. These assets are not available for future spending. Although the investment in capital assets is reported net of related debt, the resources needed to repay this debt must be provided from other sources.

The balance in unrestricted net assets is affected by two factors: 1) resources expended, over time, by the Tensas Parish Sheriff to acquire capital assets from sources other than internally generated funds (i.e., debt), and 2) required depreciation on assets having been included in the statement of net assets.

	2012	2011
ASSETS		
Cash and cash equivalents	\$600,455	\$666,665
Receivables	752,011	792,074
Prepaid expenses	16,532	34,205
Due from other funds	3,578	3,915
Inventory	26,908	12,067
Capital assets (net of accumulated depreciation)	263,074	460,440
TOTAL ASSETS	<u>\$1,662,558</u>	\$1,969,366
LIABILITIES		
Accounts payable	\$228,524	\$427,353
Salaries payable	47,379	163,007
Withholdings payable	44,927	38,381
Bank loan payable	1,250,000	1,550,000
Due to other funds	137	
Due to Sheriff	39,057	25,807
Net OPEB obligation	587,498	391,856
Long-term liabilities:		
Due within one year	63,740	132,117
Due in more than one year	136,000	199,740
TOTAL LIABIL!TIES	2,397,262	2,928,261
NET ASSETS		
Invested in capital assets, net of related debt	229,334	323,583
Unrestricted	(964,038)	(1,282,478)
TOTAL NET ASSETS	(\$734,704)	(\$958,895)
STATEMENT OF ACTIVITIES		
	2012	2011
Public safety:		
Personal services	\$3,802,243	\$4,341,689
Operating services	1,407,961	1,058,730
Materials and supplies	933,587	1,009,991
Travel	58,825	17,304
Debt service - interest	423,438	850,150
Depreciation expense	184,323	121,253
Total Program Expenses	\$6,810,377	\$7,399,117
Program revenues:		
Commissions on license and taxes	44,059	32,798
Civil and criminal fees	106,330	102,092

#### STATEMENT OF NET ASSETS

Court attendance	\$1,666	\$2,414
Feeding prisoners	5,078,893	4,541,786
Other revenues	332,279	431,344
Total program revenues	5,563,227	5,110,434
Net Program Expenses	(1,247,150)	(2,288,683)
General revenues:		
Taxes		
Ad valorem	1,042,860	961,424
Sales tax	125,320	108,854
Grants and contributions not restricted to		
specific programs:		
Federal sources	11,752	83,204
State sources:		
State revenue sharing (net)	33,639	33,779
State supplemental pay	82,500	94,838
Other state grants	117,230	120,971
Local sources	37,702	108,375
Interest earned	9,798	62,831
Special items:		
Proceeds from insurance	8,183	14,565
Proceeds from sale of assets		1,426
Gain (Loss) on disposal of assets	2,357	5,669
Change in Net Assets	224,191	(692,747)
Net Assets - Beginning of year	(958,895)	(266,148)
Net Assets - End of year	(\$734,704)	(\$958,895)

#### Financial Analysis of the Government's Funds

As noted earlier, the Tensas Parish Sheriff uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of the governmental funds is to provide information on near-term inflows, outflows, and balances of expendable resources. Such information is useful in assessing the financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of June 30, 2012, combined governmental fund deficit of (\$210,540) showed an increase in fund balance of \$485,082 over June 30, 2011. The General Fund's portion of the unreserved, undesignated fund deficit of (\$12,208) shows a decrease (of approximately \$9,409) from the prior year amount. The Detention Center portion of the unreserved, undesignated fund deficit is (\$227,497), and shows an increase in fund balance (of approximately \$528,840) from the prior year amount.

#### General Fund and Major Fund Budgetary Highlights

Differences between expenditures of the original budget and the final budget for the General Fund were due primarily to an increase in personal services, operating services, materials and supplies, and debt service. The difference in original and final budgeted revenues in the general fund were due to an increase in ad valorem taxes, sales taxes, civil and criminal fees, feeding and keeping prisoners and other revenues and decreases in federal grants, state supplemental pay, and other state revenue.

Differences between expenditures of the original budget and the final budget for the Detention Center Fund were due primarily to an increase in operating services and travel and other charges and decreases in personal services and debt service. The difference in original and final budgeted revenues in the general fund were due to an increase in local grant decreases in feeding and keeping prisoners and use of money and property.

There was no budget amendment in the commissary fund.

## Capital Asset and Debt Administration

**Capital assets.** The Tensas Parish Sheriff's investment in capital assets for its governmental activities as of June 30, 2012, amounts to \$263,074 (net of accumulated depreciation). This investment includes furniture, equipment, and weapons. There was no increase in capital assets for the year. There were deletions of \$21,659 for the year.

Long-term debt. At the end of the fiscal year, Tensas Parish Sheriff had total debt outstanding, in the form of leases, of \$33,740, which will be paid in full within three years and certificates of indebtedness of \$166,000. During the year ended June 30, 2012, \$132,117 of debt was paid in accordance with the debt agreement. The Tensas Parish Sheriff contributes to a single-employer defined benefit healthcare plan ("the Retiree Health Plan"). The plan provides lifetime healthcare insurance for eligible retirees through the sheriff's group health insurance plan. Net OPEB obligation associated with the Retiree Health Plan at June 30, 2012 is \$587,498.

#### **Requests for Information**

This financial report is designed to provide a general overview of the Tensas Parish Sheriff's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Tensas Parish Sheriff, Courthouse Building, St. Joseph LA 71282.

December 15, 2012

BASIC FINANCIAL STATEMENTS

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### TENSAS PARISH SHERIFF St. Joseph, Louisiana

# STATEMENT OF NET ASSETS June 30, 2012

ASSETS	
Cash and cash equivalents	\$600,455
Receivables	752,011
Prepaid expenses	16,532
Due from other funds	3,578
Inventory	26,908
Capital assets (net of accumulated depreciation)	263,074_
TOTAL ASSETS	\$1,662,558
LIABILITIES	
Accounts payable	\$228,524
Salaries payable	47,379
Withholdings payable	44,927
Bank loan payable	1,250,000
Due to other funds	137
Due to Sheriff	39,057
Net OPEB obligation	587,498
Long-term liabilities:	
Due within one year	63,740
Due in more than one year	136,000
TOTAL LIABILITIES	2,397,262
NET ASSETS	
Invested in capital assets, net of related debt	229,334
Unrestricted	(964,038)
TOTAL NET ASSETS	(\$734,704)

# TENSAS PARISH SHERIFF St. Joseph, Louisiana STATEMENT OF ACTIVITIES June 30, 2012

June 30, 2012	
Public safety:	
Personal services	\$3,802,243
Operating services	1,407,961
Materials and supplies	933,587
Travel and other	58,825
Interest expense	423,438
Depreciation expense	184,323
Total Program Expenses	6,810,377
Program revenues:	
Commissions on licenses and taxes	44,059
Civil and criminal fees	106,330
Court attendance	1,666
Feeding and keeping prisoners	5,078,893
Other revenues	332,279
Total program revenues	<u>5,563,227</u>
Net Program Expenses	(1,247,150)
General revenues:	
Taxes:	
Ad valorem	1,042,860
Sales tax	125,320
Grants and contributions not restricted to specific programs:	
Federal sources	11,752
State sources:	
State revenue sharing (net)	33,639
State supplemental pay	82,500
Other	117,230
Local sources	37,702
Interest earned	9,798
Special items:	
Proceeds from insurance	8,183
Gain (Loss) on disposal of assets	2,357
Change in Net Assets	224,191
NET ASSETS	<b>_</b>
	(060.005)
Beginning of year	<u>(958,895)</u>
End of year	(\$734,704)

#### TENSAS PARISH SHERIFF St. Joseph, Louisiana GOVERNMENTAL FUNDS

# Balance Sheet, June 30, 2012

	MAJOR FUNDS DETENTION GENERAL CENTER		OTHER GOVERNMENTAL FUND COMMISSARY	
	FUND	FUND		TOTAL
ASSETS				<del>-</del>
Cash and cash equivalents	\$491,895	\$91,848	\$16,712	\$600,455
Receivables	42,529	679,181	30,301	752,011
Prepaid expenses	16,532	0/7,101	50,501	16,532
Due from other funds	154,397			154,397
Inventory			26,908	26,908
TOTAL ASSETS	\$705,353	\$771,029	\$73,921	\$1,550,303
LIABILITIES AND FUND EQUITY				
Liabilities:				
Accounts payable	\$53,795	\$159,973	\$14,756	\$228,524
Salaries payable	14,816	32,563		47,379
Withholdings payable	34,756	10,171		44,927
Bank Loan payable	575,000	675,000		1,250,000
Due to Sheriff	39,057			39,057
Due to other funds	137	120,819		150,956
Total Liabilities	717,561	998,526	44,756	1,760,843
Fund equity (deficit):				
Restricted public safety			29,165	29,165
Unassigned	(12,208)	(227,497)		(239,705)
Total fund equity (deficits)	(12,208)	(227,497)	29,165	(210,540)
TOTAL LIABILITIES				
AND FUND EQUITY	\$705,353	\$771,029	\$73,921	\$1,550,303

#### TENSAS PARISH SHERIFF St. Joseph, Louisiana

# Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Assets

# For the Year Ended June 30, 2012

Total Fund Balances at June 30, 2012 - Governmental Funds (Statement C)		(\$210,540)
Cost of capital assets at June 30, 2012	\$1,093,552	
Less: Accumulated depreciation as of June 30, 2012	(830,478)	263,074
Long-term liabilities:		
Lease payable	(33,740)	
Certificate of indebtedness payable	(166,000)	
Net OPEB obligation	(587,498)	(787,238)
Elimination of interfund assets and liabilities:		
Due from other funds	150,819	
Due to other funds	(150,819)	
Net Assets at June 30, 2012 (Statement A)		(\$734,704)

#### TENSAS PARISH SHERIFF St. Joseph, Louisiana GOVERNMENTAL FUND TYPE - GENERAL FUND

#### Statement of Revenues, Expenditures, and Changes in Fund Balance

#### For the Year Ended June 30, 2012

	MAJOR FUNDS		OTHER GOVERNMENTAL		
	GENERAL FUND	DETENTION CENTER	FUND - COMMISSARY	TOTAL	
REVENUES					
Taxes					
Ad valorem	\$1,042,860			\$1,042,860	
Sales tax	125,320			125,320	
Intergovernmental revenues:					
Federal grants	11,752			11,752	
State grants:					
State revenue sharing (net)	33,639			33,639	
State supplemental pay	82,500			82,500	
Other	117,230			117,230	
Local grants		\$37,702		37,702	
Fees, charges, and commissions for services:					
Commissions on licenses and taxes	44,059			44,059	
Civil and criminal fees	106,330			106,330	
Court attendance	1,666			1,666	
Feeding and keeping of prisoners	19,915	5,058,978		5,078,893	
Use of money and property	1,417	6,381		9,798	
Other			\$316,267	332,279	
Total revenues	1,602,700	5,105,061	316,267	7,024,028	
EXPENDITURES					
Public safety:					
Current:					
Personal services and related benefits	1,257,798	2,348,803		3,606,601	
Operating services	315,642	1,085,442	6,877	1,407,961	
Materials and supplies	143,325	636,707	153,555	<del>9</del> 33,587	
Travel and other charges	18,908	39,917		58,825	
Debt service	40,606	490,354	\$24,595	555,555	
Total expenditures	1,776,279	4,601,223	185,027	6,562,529	
EXCESS (Deficiency) OF REVENUES					
OVER EXPENDITURES	(173,579)	503,838	131,240	461,499	
OTHER FINANCING SOURCES (USE):			·	·	
Proceeds from insurance	23,583			23,583	
Transfer in	140,587	135,589		276,176	
Transfer out		(110,587)	(165,589)	(276,176)	
Total Other Financing Sources	164,170	25,002	(165,589)	23,583	
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(Continued)

#### TENSAS PARISH SHERIFF St. Joseph, Louisiana GOVERNMENTAL FUND TYPE - GENERAL FUND Statement of Revenues, Expenditures, and Changes in Fund Balance

	MAJOR FUNDS		OTHER		
	GENERAL	DETENTION	GOVERNMENTAL		
	FUND	CENTER	FUNDS	TOTAL	
EXCESS (Deficiency) OF REVENUES AND OTHER SOURCES OVER EXPENDITURES AND OTHER USE	(\$9,409)	\$528,840	(\$34,349)	\$485,082	
FUND BALANCE (DEFICIT) AT BEGINNING OF YEAR	(2,799)	(756,337)	63,514	(695,622)	
FUND BALANCE (DEFICIT) AT END OF YEAR	(\$12.208)	(\$227,497)	\$29.165	(\$210,540)	

(Concluded)

#### TENSAS PARISH SHERIFF St. Joseph, Louisiana

## Reconciliation of Governmental Funds Statement of Revenue, Expenditures, and Changes in Fund Balances to the Statement of Activities

For the Year Ended June 30, 2012

Total net change in fund balances - governmental funds (Statement D)	\$485,082
Amounts reported for governmental activities in the Statement of Activities are different because:	
Repayment of lease principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets.	103,117
The payments on the certificates are treated in governmental activities as other financing sources and uses, whereas those transactions are not reported in the government wide statement of activities but are carried to the statement of net assets.	29,000
Payments of long-term debt, including contributions to OPEB obligation, are reported as expenditures in governmental funds. However, those amounts are a reduction of long-term liabilities in the Statement of Net Assets and are not reflected in the Statement of Activities.	(195,642)
Governmental funds do not report gain or loss on disposition of assets. In the Statement of Activities, gain on disposition of assets increased when the asset is disposed.	(13,043)
Capital outlays are reported in governmental funds as expenditures. However, in the statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeds depreciation in the period.	(184,323)
in the period.	(101,227)
Change in net assets of governmental activities (Statement B)	\$224,191

# TENSAS PARISH SHERIFF St. Joseph, Louisiana Statement of Fiduciary Net Assets - Agency Funds

### June 30, 2012

	TAX COLLECTOR FUND	CIVIL FUND	CRIMINAL 	INMATE FUND	<u></u>
ASSETS					
Cash and cash equivalents	\$8,172	\$851	\$41,137	\$17,067	\$67,227
Due from other funds	103	34			137
	\$8,275	\$885	\$41,137	\$17,067	\$67,364
LIABILITIES					
Unsettled deposits due to:					
Other funds			\$1,579	\$1,999	\$3,578
Others	\$8,275	\$885	39,558	15,068	63,786
Total Liabilities	\$8,275	\$885	\$41,137	\$17,067	\$67,364

#### TENSAS PARISH SHERIFF St. Joseph, Louisiana

Notes to the Financial Statements As of and For the Year Ended June 30, 2012

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

As provided by Article V, Section 27 of the Louisiana Constitution of 1974, the sheriff serves a four year term as the chief executive officer of the law enforcement district and ex-officio tax collector of the parish. The sheriff also administers the parish jail system and exercises duties required by the parish court system, such as providing bailiffs, executing orders of the court, serving subpoenas, et cetera. As the ex-officio tax collector of the parish, the sheriff is responsible for the collection and distribution of ad valorem property taxes, parish occupational licenses, state revenue sharing funds, and fines, costs, and bond forfeitures imposed by the district court.

The sheriff has the responsibility for enforcing state and local laws, ordinances, et cetera, within the territorial boundaries of the parish. The sheriff provides protection to the residents of the parish through on-site patrols, investigations, et cetera, and serves the residents of the parish through the establishment of neighborhood watch programs, anti-drug abuse programs, et cetera. Additionally, the sheriff, when requested, provides assistance to other law enforcement agencies within the parish.

The accompanying financial statements of the Tensas Parish Sheriff have been prepared in conformity with U.S. generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The accompanying basic financial statements have been prepared in conformity with GASB Statement 34, *Basic Financial Statements-and Management's Discussion and Analysis -for State and Local Governments*, issued in June 1999.

# A. REPORTING ENTITY

As the governing authority of the parish, for reporting purposes, the Tensas Parish Police Jury is the financial reporting entity for Tensas Parish. The financial reporting entity consists of (a) the primary government (police jury), (b) organizations for which primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

Governmental Accounting Standards Board (GASB) Statement No. 14 established criteria for determining which component units should be considered part of the Tensas Parish Police Jury for financial reporting purposes. The basic criterion for including a potential component unit within the reporting entity is financial responsibility. The GASB has set forth criteria to be considered in determining financial accountability. This criteria includes:

### TENSAS PARISH SHERIFF

St. Joseph, Louisiana

Notes to the Financial Statements (Continued)

- 1. Appointing a voting majority of an organization's governing body, and:
  - a. The ability of the police jury to impose its will on that organization and/or
  - b. The potential for the organization to provide specific financial benefits to or impose specific financial burdens on the police jury.
- 2. Organizations for which the police jury does not appoint a voting majority but are fiscally dependent on the police jury.
- 3. Organizations for which the reporting entity financial statements would be misleading if data of the organization is not included because of the nature or significance of the relationship.

Because the police jury maintains and operates the building in which the sheriff's office is located and provides partial funding for equipment, furniture and supplies of the sheriff's office, the sheriff was determined to be a component unit of the Tensas Parish Police Jury, the financial reporting entity. The accompanying financial statements present information only on the funds maintained by the sheriff and do not present information on the police jury, the general government services provided by that governmental unit, or the other governmental units that comprise the Tensas Parish financial reporting entity.

# B. BASIC FINANCIAL STATEMENTS - GOVERNMENT-WIDE STATEMENTS

The sheriff's basic financial statements include both government-wide (reporting the sheriff as a whole) and fund financial statements (reporting the sheriff's major fund). Both government-wide and fund financial statements categorize primary activities as either governmental or business type. All activities of the sheriff are classified as governmental.

The Statement of Net Assets (Statement A) and the Statement of Activities (Statement B) display information about the reporting government as a whole. These statements include all the financial activities of the sheriff, except for fiduciary funds. Fiduciary funds are reported only in the Statement of Fiduciary Net Assets at the fund financial statement level.

In the Statement of Net Assets, governmental activities are presented on a consolidated basis and are presented on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term obligations. Net assets are reported in three parts; invested in capital assets, net of any related debt; restricted net assets; and unrestricted net assets.

The government-wide financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange or exchange-like transactions are recognized when the exchange occurs (regardless of when cash is received or disbursed). Revenues,

expenses, gains, losses, assets and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of GASB Statement No. 33, Accounting and Financial Reporting for Nonexchange Transactions.

**Program Revenues** - Program revenues included in the Statement of Activities (Statement B) are derived directly from parties outside the sheriff's taxpayers or citizenry. Program revenues reduce the cost of the function to be financed from the sheriff's general revenues.

Allocation of Indirect Expenses - The sheriff reports all direct expenses by function in the Statement of Activities (Statement B). Direct expenses are those that are clearly identifiable with a function. Indirect expenses of other functions are not allocated to those functions but are reported separately in the Statement of Activities. Depreciation expense, which can be specifically identified by function, is included in the direct expenses of each function. Interest on general long-term debt is considered an indirect expense and is reported separately on the Statement of Activities.

# C. BASIC FINANCIAL STATEMENTS - FUND FINANCIAL STATEMENTS

The financial transactions of the sheriff are reported in individual funds in the fund financial statements. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. Fund financial statements report detailed information about the sheriff. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column.

A fund is a separate accounting entity with a self-balancing set of accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures. Funds are classified into three categories; governmental, proprietary, and fiduciary. Each category, in turn, is divided into separate "fund types". Governmental funds are used to account for a government's general activities, where the focus of attention is on the providing of services to the public as opposed to proprietary funds where the focus of attention is on recovering the cost of providing services to the public or other agencies through service charges or user fees. Fiduciary funds are used to account for assets held for others. The sheriff's current operations require the use of only governmental and fiduciary funds. The governmental and fiduciary fund types used by the sheriff are described as follows:

# **Governmental Fund Types**

**General Fund** - The General Fund, as provided by Louisiana Revised Statute 13:781, is the principal fund of the sheriff and is used to account for the operations of the sheriff's office. The various fees and charges due to the sheriff's office are accounted for in this fund. General operating expenditures are paid from this fund.

**Special Revenue Funds** - The Special Revenue Funds are used to account for the proceeds of specific revenue sources such as grants and state and parish funds for maintaining state and parish prisoners. Those revenues are restricted to expenditures for specified purposes.

## Fiduciary Fund Type - Agency Funds

The agency funds are used as depositories for civil suits, cash bonds, taxes, fees, et cetera. Disbursements from the funds are made to various parish agencies, litigants in suits, et cetera, in the manner prescribed by law. Agency funds are custodial in nature (assets equal liabilities) and do not involve measurement of results of operations.

# D. BASIS OF ACCOUNTING

Basis of accounting refers to the point at which revenues or expenditures/expenses are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurement made regardless of the measurement focus applied.

#### 1. Accrual:

Both governmental and business type activities in the government-wide financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

#### 2. Modified Accrual:

The governmental funds financial statements are presented on the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Governmental funds and the fiduciary type agency funds use the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. The sheriff considers all revenues available if they are collected within 60 days after the fiscal year end.

Expenditures are recorded when the related fund liability is incurred, except for interest and principal payments on general long-term debt which is recognized when due, and certain compensated absences and claims and judgments which are recognized when the obligations are expected to be liquidated with expendable available financial resources. The governmental funds use the following practices in recording revenues and expenditures:

#### Revenues

Ad valorem taxes and the related state revenue sharing are recorded in the year the taxes are due and payable. Ad valorem taxes are assessed on a calendar year basis and attach as an enforceable lien and become due and payable on the date the tax rolls are filed with the recorder of mortgages. Louisiana Revised Statute 47:1993 requires that the tax roll be filed on or before November 15 of each year. Ad valorem taxes become delinquent if not paid by December 31. The taxes are normally collected in December, January, and February of the fiscal year.

Intergovernmental revenues and fees, charges, and commissions for services are recorded when the sheriff is entitled to the funds.

Interest income on time deposits is recorded when the time deposits have matured and the income is available.

Substantially all other revenues are recognized when received by the sheriff.

Based on the above criteria, intergovernmental revenue and fees, charges, and commissions for services are treated as susceptible to accrual.

#### Expenditures

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred.

# E. CASH AND CASH EQUIVALENTS

Under state law, the sheriff may deposit funds in demand deposits, interest bearing demand deposits, money market accounts, or time deposits with state banks organized under Louisiana law and national banks having principal offices in Louisiana. At June 30, 2012, the sheriff has cash and equivalents, net of cash overdrafts (book balances) totaling \$667,682 as follows:

Demand deposits	\$667,382
Petty cash	
Total	<u>\$667.682</u>

These deposits are stated at cost, which approximates market. Under state law, these deposits, or the resulting bank balances, must be secured by federal deposit insurance or the pledge of securities owned by the fiscal agent bank. The market value of the pledged securities plus the federal deposit insurance must at all times equal the amount on deposit with the fiscal agent bank. These securities are held in the name of the pledging fiscal agent bank in a holding or custodial bank that is mutually acceptable to both parties. Cash and cash equivalents (bank balances) at June 30, 2012, are secured as follows:

Bank balances	<u>\$771,664</u>
Federal deposit insurance	\$421,659
Pledged securities (uncollateralized)	2,032,727
Total	<u>\$2,454,386</u>

Because the pledged securities are held by a custodial bank in the name of the fiscal agent bank rather than in the name of the sheriff, they are considered uncollateralized (Category 3) under the provisions of GASB Codification C20.106; however, Louisiana Revised Statute 39:1229 imposes a statutory requirement on the custodial bank to advertise and sell the pledged securities within 10 days of being notified by the sheriff that the fiscal agent has failed to pay deposited funds upon demand. Further, LRS 39:1224 states that securities held by a third party shall be deemed to be held in the sheriff's name.

# F. CAPITAL ASSETS

Capital assets are capitalized at historical cost or estimated cost if historical cost is not available Donated assets are recorded as capital assets at their estimated fair market value at the date of donation. The sheriff maintains a threshold level of \$500 for capitalizing capital assets.

Capital assets are recorded in the GWFS, but are not reported in the FFS. Since surplus assets are sold for an immaterial amount when declared as no longer needed for public purposes by the sheriff, no salvage value is taken into consideration for depreciation purposes. All capital assets, other than land, are depreciated using the straight-line method over the following useful lives:

	Estimated
Furniture and fixtures	5 - 10 years
Vehicles	5 - 15 years
Equipment	5 - 20 years

Eatimated

# G. RISK MANAGEMENT

The sheriff is exposed to various risk of loss related to torts; theft of, damage to, and destruction of assets and errors and omissions. To handle such risk of loss, the sheriff maintains commercial insurance policies covering his automobiles and surety bond coverage. No claims were paid on any of the policies during the past three years which exceeded the policies' coverage amounts. There were no significant reductions in insurance coverage during the year ended June 30, 2012.

### H. VACATION AND SICK LEAVE

All employees are granted from 10 days of vacation leave each year, depending on length of service. Vacation leave must be taken in the year granted and may not be accumulated and carried forward to succeeding years. Sick leave is granted on a case-by-case basis, at the discretion of the sheriff.

### I. SALES AND USE TAXES

On October 18, 1997, voters of the parish approved a one-half of one percent (1/2%) sales and use tax to be collected indefinitely. The proceeds of the tax, after paying reasonable and necessary costs of collection, is dedicated to operation of the law enforcement district. The Tensas Parish School Board acts as the collecting agent for the purpose of administration and collection of the tax. For its services, the school board receives reasonable and necessary costs of collection. Every agency that the school board collects a tax for pays a pro-rata share of the collection agency's expenses based on the amount of tax actually collected for them.

#### 2. RECEIVABLES

The receivables of \$752,011 at June 30, 2012, are as follows:

	General	Detention	Other	
Class of receivables:	Fund	Center	<u>Governmental</u>	Total
Taxes - Sales and use	\$8,462			\$8,462
Intergovernmental revenues -				
Federal grants	11,752			11,752
Other state grants	9,087			9,087
Fees, charges, and commissions for services:				
Civil and criminal fees	1,187			1,187
Court attendance	238			238

#### TENSAS PARISH SHERIFF St. Joseph, Louisiana Notes to the Financial Statements (Continued)

Class of receivables:	General Fund	Detention Center	Other Governmental	Total
Feeding and keeping prisoners	\$3,479	\$678,181		\$681,660
Miscellaneous	8,324	1,000	\$30,301	39,625
Total	\$42,529	\$679,181	\$30,301	<u>\$752,011</u>

# 3. DUE FROM/TO OTHER FUNDS

Individual balances due from/to other funds at June 30, 2012, are as follows:

	Due To	Due From
General Fund:		
Detention Center Fund		\$49,936
Detention Center Fund - Payroll		70,883
Civil Fund	\$34	
Criminal Fund		1,579
Inmate Fund		1,999
Commissary Fund		30,000
Tax Collector Fund	103	
Detention Center Fund:		
General Fund	49,936	
General Fund - Payroll	70,883	
Civil Fund - General Fund		34
Criminal Fund - General Fund	1,579	
Commissary Fund - General Fund	30,000	
Tax Collector Fund - General Fund		103
Inmate Fund - General Fund	<u>1,999</u>	
Total	<u>\$154,534</u>	\$154,534

# 4. CHANGES IN CAPITAL ASSETS

A summary of changes in office furnishings and equipment for the year ended June 30, 2012, follows:

	Beginning Balance	_ Additions_	Deletions	Ending Balance
General Fund				
Vehicles	\$666,613		(\$21,659)	\$644,954
Weapons	9,387			9,387
Equipment	43,621			43,621
Sub-total General Fund	719,621	NONE	(21,659)	697,962
Detention Center Vehicles Buildings	80,000			80,000

### TENSAS PARISH SHERIFF St. Joseph, Louisiana Notes to the Financial Statements (Continued)

Vehicles	\$315,590			\$315,590
Sub-total Detention Center	395,590	NONE	NONE	<u>395,590</u>
Total assets	1,115,211	NONE	(\$21,659)	1,093,552
Less accumulated depreciation	654,771	\$184,323	(8,616)	830,478
Net capital assets	\$460,440	(\$184,323)	(\$13,043)	\$263,074

# 5. PENSION PLAN

Substantially all employees of the Tensas Parish Sheriff's office are members of the Louisiana Sheriff's Pension and Relief Fund (System), a cost-sharing, multiple-employer defined benefit pension plan administered by a separate board of trustees.

All sheriffs and all deputies who are 18 years or older at the time of original employment, who earn not less that \$400 per month if employed after September 4, 1979 and before January 1, 1991; \$550 if employed between January 1, 1991 and December 31, 1999; and \$800 if employed after January 1, 2000 are required to participate in the System. Employees are eligible to retire at or after age 55 with at least 12 years of credited service and receive a benefit, payable monthly for life, equal to 3.33 percent of their final-average salary for each year of credited service. The retirement benefit cannot exceed 100 per cent of their final-average salary. Final-average salary is the employee's average salary over the 36 consecutive or joined months that produce the highest average. Employees who terminate with at least 12 years of credited service are also eligible to elect early benefits between ages 50 and 55 with reduced benefits equal to the actuarial equivalent of the benefit to which they would otherwise be entitled at age 55. The System also provides death and disability benefits. Benefits are established or amended by state statute.

The System issues an annual publicly available financial report that includes financial statements and required supplementary information for the System. That report may be obtained by writing to the Louisiana Sheriffs Pension and Relief Fund, 6554 Florida Blvd., Suite 215, Baton Rouge, Louisiana 70806, or by calling (800) 586-9049.

Plan members are required by state statute to contribute 10 percent of their annual covered salary and the Tensas Parish Sheriff is required to contribute at an actuarially determined rate. The current rate is 12.5 percent of annual covered payroll. Contributions to the System also include one-half of one percent of the taxes shown to be collectible by the tax rolls of each parish and funds as required and available from insurance premium taxes. The contribution requirements of plan members and the Tensas Parish Sheriff are established and may be amended by state statute. As provided by Louisiana Revised Statue 11:103, the employer contributions are determined by actuarial valuation and are subject to change each year based on the results of the valuation for the prior fiscal year. The Tensas Parish Sheriff's contributions to the System for the years ended June 30, 2012, 2011, and 2010 were \$197,065, \$345,772, and \$317,395, respectively, equal to the required contributions for each year.

# 6. POSTEMPLOYMENT BENEFITS OTHER THAN PENSIONS

*Plan Description*. The Tensas Parish Sheriffs Office's medical and life insurance benefits are provided through a comprehensive medical plan and are made available to employees upon actual retirement.

The employer pays 100% of the medical coverage for the retiree (not dependents). See the sections below for details on Life Insurance and dental benefits. Employees are covered by a retirement system whose retirement eligibility (D.R.O.P. entry) provisions are as follows: 30 years of service at any age; or, attainment of age 55 and completion of 15 years of service. See the section below entitled "Expected Time of Commencement of Benefits" for the assumption as to time of actual retirement.

Life insurance coverage is continued to retirees and the blended rate (active and retired) is \$0.348 per \$1,000 of insurance. The employer pays 100% of the cost of the first \$10,000 of life insurance after retirement. The retiree may elect to continue additional voluntary insurance amounts in force at time of retirement, subject to an age-related reduction formula (reducing to 75% at age 65 and 50% at age 70. The retiree pays for the additional voluntary insurance but both that cost and the employer cost are based on the blended active/retired rate and there is thus an implied subsidy. Since GASB 45 requires the use of "unblended" rates, we have used the 94GAR mortality table described above to "unblend" the rates so as to reproduce the composite blended rate overall as the rate structure to calculate the actuarial valuation results for life insurance. All of the assumptions used for the valuation of the medical benefits have been used except for the trend assumption; zero trend was used for life insurance. We have assumed that 60% of currently active employees will elect to continue the voluntary additional life insurance after retirement.

**Contribution Rates.** Employees do not contribute to their post employment benefits costs until they become retirees and begin receiving those benefits. The plan provisions and contribution rates are contained in the official plan documents.

**Fund Policy.** Until 2009, the Tensas Parish Sheriff's Office recognized the cost of providing postemployment medical and life benefits (Tensas Parish Sheriff's Office portion of the retiree medical and life benefit premiums) as an expense when the benefit premiums were due and thus financed the cost of the postemployment benefits on a pay-as-you-go basis. In 2011/2012, Tensas Parish Sheriff's Office portion of health care funding cost for retired employees totaled \$24,015.

Effective with the Fiscal Year beginning July 1, 2009, Tensas Parish Sheriff's Office implemented Government Accounting Standards Board Statement Number 45, Accounting and Financial Reporting by Employers for Post employment Benefits Other than Pensions (GASB 45).

Actuarial Value of Plan Assets. Since this is the first actuarial valuation, there are not any assets. It is anticipated that in future valuations, should funding take place, a smoothed market value consistent with Actuarial Standards Board ASOP 6, as provided in paragraph number 125 of GASB Statement 45 will be used.

#### TENSAS PARISH SHERIFF St. Joseph, Louisiana Notes to the Financial Statements (Continued)

**Turnover Rate.** An age-related turnover scale based on actual experience as described by administrative staff has been used. The rates, when applied to the active employee census, produce an annual turnover of approximately 15%. The rates for each age are below:

Age	Percent Turnover
18 - 25	20,0%
26 - 40	14.0%
41 - 54	9.0%
55+	7.0%

In addition to the age-specific turnover, an additional turnover of 50% has been applied to employees with less than three years of service.

**Post employment Benefit Plan Eligibility Requirements.** Historically, most employees have not retired until 25 to 30 years of service. We have therefore assumed that employees retire three years after the earliest of the following: 30 years of service at any age; age 55 and 25 years of service; or, age 60 and 15 years of service. The three years is to accommodate the D.R.O.P. period. Medical benefits are provided to employees upon actual retirement and continue through Medicare to death.

Investment Return Assumption (Discount Rate). GASB Statement 45 states that the investment return assumption should be the estimated long-term investment yield on the investments that are expected to be used to finance the payment of benefits. Since the ARC is not currently being funded and not expected to be funded in the near future, we have performed this valuation using a 4% annual investment return assumption.

Health Care Cost Trend Rate. The expected rate of increase in medical cost is based on projections performed by the Office of the Actuary at the Centers for Medicare & Medicaid Services as published in National Health Care Expenditures Projections: 2003 to 2013, Table 3: National Health Expenditures, Aggregate and per Capita Amounts, Percent Distribution and Average Annual Percent Change by Source of Funds: Selected Calendar Years 1990-2013, release in January, 2004 by the Health Care Financing Administration (<u>www.cms.hhs.gov</u>). "State and Local" rates for 2008 through 2013 from this report were used, with rates beyond 2013 graduated down to an ultimate annual rate of 5.0% for 2016 and later.

*Mortality Rate.* The 1994 Group Annuity Reserving (94GAR) table, projected to 2002, based on a fixed blend of 50% of the unloaded male mortality rate and 50% of the unloaded female mortality rates, was used. This is a published mortality table which was designed to be used in determining the value of accrued benefits in defined benefit pension plans. Since GASB 45 requires the use of "unblended" rates, we have used the 94GAR mortality table described above to "unblend" the rates so as to reproduce the composite blended rate overall as the rate structure to calculate the actuarial valuation results for life insurance.

*Method of Determining Value of Benefits.* The "value of benefits" has been assumed to be the portion of the premium after retirement date expected to be paid by the employer for each retiree and has been used as the basis for calculating the actuarial present value of OPEB benefits to be paid. The employer pays

100% of the cost of the medical benefits for the retiree only (not dependents). See the section below for details on Life Insurance benefits. The medical rates provided are "blended" rates for active and retired before Medicare eligibility. We have therefore estimated the "unblended" rates as required by GASB 45 for valuation purposes to be 130% of the blended rates prior to Medicare eligibility.

Actuarial Methods and Assumptions. Actuarial valuations involve estimates of the value of reported amounts and assumptions about the probability of events far in to the future. The actuarial valuation for post employment benefits includes estimates and assumptions regarding (1) turnover rate; (2) retirement rate; (3) health care cost trend rate; (4) mortality rate; (5) discount rate (investment return assumption); and (6) the period to which the costs apply (past, current, or future years of service by employees). Actuarially determined amounts are subject to continual revision as actual results are compared to past expectations and new estimates are made about the future.

The actuarial calculations are based on the types of benefits provided under the terms of the substantive plan (the plan as understood by Tensas Parish Sheriff's Office and its employee plan members) at the time of the valuation and on the pattern of sharing costs between Tensas Parish Sheriff's Office and its plan members to that point. The projection of benefits for financial reporting purposes does not explicitly incorporate the potential effects of legal or contractual funding limitations on the pattern of cost sharing between Tensas Parish Sheriff's Office and plan members in the future. Consistent with the long-term perspective of actuarial calculations, the actuarial methods and assumptions used include techniques that are designed to reduce short-tern volatility in actuarial liabilities and the actuarial value of assets.

Actuarial Cost Method. The ARC is determined using the Projected Unit Credit Cost Method. The employer portion of the cost for retiree medical care in each future year is determined by projecting the current cost levels using the healthcare cost trend rate and discounting this projected amount to the valuation date using the other described pertinent actuarial assumptions, including the investment return assumption (discount rate), mortality, and turnover.

Annual Required Contribution. Tensas Parish Sheriff's Office Annual Required Contribution (ARC) is an amount actuarially determined in accordance with GASB 45. The Annual Required Contribution (ARC) is the sum of the Normal Cost plus the contribution to amortize the Actuarial Accrued Liability (AAL). A level dollar, closed amortization period of 30 years (the maximum amortization period allowed by GASB 43/45) has been used for the post-employment benefits. The total ARC for the fiscal year beginning July 1, 2009 is \$211,820.

Net Post-employment Benefit Obligation OPEB (Asset). The table below shows Tensas Parish Sheriff's Office's Net Other Post-employment Benefit (OPEB) Obligation (Asset) for the fiscal year ending June 30, 2012:

Annual required contribution	\$211,820
Interest on net OPEB obligation	7,837
Adjustment to annual required contribution	None
Annual OPEB cost (expense)	219,657

### TENSAS PARISH SHERIFF St. Joseph, Louisiana Notes to the Financial Statements (Continued)

Contributions made	(\$24,015)
Increase in net OPEB obligation	195,642
Net OPEB obligation at beginning of year	391,856
Net OPEB obligation at end of year	\$587,498

The following table shows Tensas Parish Sheriff's Office annual post employment benefits (PEB) cost, percentage of the cost contributed, and the net unfunded post employment benefits (PEB) liability (asset):

			Percentage of	Net OPEB
Post Employment	Fiscal Year	Annual	Annual Cost	Obligation
Benefit	Ended	OPEB Cost	Contributed	(Asset)
Medical/Dental/Life	June 30, 2010	\$211,820	8.18%	\$194,506

Funded Status and Funding Progress. In the fiscal year ending June 30, 2012, Tensas Parish Sheriff's Office made no contributions to its post employment benefits plan. The plan was not funded at all, has no assets, and hence has a funded ratio of zero. As of July 1, 2009, the first and most recent actuarial valuation, the Actuarial Accrued Liability (AAL) was \$1,168,265, which is defined as that portion, as determined by a particular actuarial cost method (Tensas Parish Sheriff's Office uses the Projected Unit Credit Cost Method), of the actuarial present value of post employment plan benefits and expenses which is not provided by normal cost. Since the plan was not funded in fiscal year 2011/2012, the entire actuarial accrued liability of \$1,168,265 was unfunded.

	Medical/Dental	<u>Life</u>
Actuarial Accrued Liability (AAL)	\$974,752	\$193,513
Actuarial Value of Plan Assets	0	0
Unfunded Act. Accrued Liability (UAAL)	974,752	193,513
Funded Ratio (Act. Val. Assets/AAL)	0%	0%
Covered Payroll (active plan members)	3,037,939	3,037,939
UAAL as a percentage of covered payroll	32.09%	6.37%

#### 7. LEASE PURCHASE PAYABLE

In February, 2008 the sheriff entered into a lease purchase agreement for a 2008 Chevrolet Tahoe. The lease agreement requires 48 payments of \$751. In September, 2009, the sheriff entered into a lease purchase agreement for two 2009 Mercurys. The lease agreement requires 36 monthly payments of \$1,207. In September, 2009, the sheriff entered into a lease purchase agreement for seven vans and one bus. The lease agreement requires 36 monthly payments of \$7,336. The following is a summary of changes in lease transactions for the year ended June 30, 2012:

Balance at June 30, 2011	\$136,857
Additions	NONE
Reductions	(103,117)
Balance at June 30, 2012	\$33,740

The following is a summary of future minimum lease payments, together with the present value of the net minimum lease payments, as of June 30, 2012:

	Principal	Interest	Total
2013	\$33,740	<u>\$430</u>	\$34,170

#### 8. LONG-TERM DEBT

The following is a summary of long-term debt transactions for the year ended June 30, 2012:

	Certificate of
	<u>Indebtedness</u>
Long-term debt payable at	
June 30, 2011	\$195,000
Additions	NONE
Reductions	(29,000)
Long-term debt payable at	
June 30, 2012	\$166,000

Long-term debt payable at June 30, 2012, is comprised of the following individual issues:

The annual requirements to amortize all outstanding debt at June 30, 2012 is as follows:

	Certificates of		
Year	Indebtedness	Interest	Total
2013	\$30,000	\$7,885	\$37,885
2014	32,000	6,460	38,460
2015	33,000	4,940	37,940
2016	35,000	3,373	38,373
2017	36,000	1,710	37,710
Total	<u>\$166,000</u>	\$24,368	\$190,368

#### 9. CHANGES IN AGENCY FUND BALANCES

A summary of changes in agency fund balances due to taxing bodies and others follows:

	Тях				
	Collector	Civil	Criminal	Inmate	
	<u> </u>	Fund	<u> </u>	Funds	Total
Balance at June 30, 2011	\$56,620	NONE	\$35,817	\$31,344	\$123,781
Additions	4,75 <b>6,6</b> 74	\$245,631	345,262	501,857	5,849,424
Reductions	(4,805,019)	(244,746)	(341,521)	<u>(518,133)</u>	<u>(5,909,419)</u>
Balance at June 30, 2012	\$8,275	\$885	\$39,558	\$15,068	\$63,786

# 10. TAX COLLECTOR ENDING CASH BALANCE

At June 30, 2012, the tax collector has cash and equivalents (book balances) totaling \$8,172 as follows:

Protest taxes	\$6,999
Interest on protest taxes	1,275
Due from General Fund	(102)
Total	<u>\$8,172</u>

# 11. AD VALOREM TAXES COLLECTED

The tax collector has collected and disbursed the following taxes for the year ended June 30, 2012, by taxing body as follows:

Louisiana Forestry Service	\$7,304
Louisiana Tax Commission	1,688
Tensas Parish Assessor	274,770
Tensas Parish Police Jury	1,218,359
Tensas Parish School Board	1,523,622
Tensas Parish Sheriff	1,034,331
Fifth District Levee Board	121,361
Fire District No. 1	295,326
Lake Bruin Recreation & Water	12,450
Total	\$4,489,211

# 12. TAX UNCOLLECTED AND UNSETTLED

The tax collector has no uncollected taxes for the year ended June 30, 2012.

# 13. LITIGATION AND CLAIMS

At June 30, 2012, the Tensas Parish Sheriff is not involved in any lawsuits. The Emerald Management Company was operating the detention center and at that time there was an agreement with the sheriff's office to pay the debt payment on the certificates of indebtedness. They did not make the payments for the two years ended 2010 and 2011. The legal council is in the process of filing a lawsuit for the amount of the debt service payments in the amount of \$76,161.

# 14. EXPENDITURES OF THE SHERIFF'S OFFICE PAID BY THE PARISH POLICE JURY

The Tensas Parish Sheriff's office is located in the parish courthouse. The cost of maintaining and operating the courthouse, as required by Louisiana Revised Statute 33:4715, is paid by the Tensas Parish Police Jury.

# 15. LOUISIANA STATE POLICE INVESTIGATION

The Louisiana State Police has an on going investigation of the Tensas Parish Sheriff, which started in 2007, involving possible theft by an employee and the outcome has not been determined.

# 16. FUND DEFICITS

At June 30, 2012, the General fund has a fund deficit of \$12,208 and the Detention Center Fund has a deficit fund balance of \$227,497. The deficit will be eliminated by reducing expenditures and the sheriff is working with a consultant to increase the number of prisoners to increase revenues.
# **REQUIRED SUPPLEMENTARY INFORMATION**

PART II

# BUDGETARY COMPARISON SCHEDULE GENERAL FUND

For the Year Ended June 30, 2012

	ORKINAL <u>BUOGET</u>	FINAL BUDGET	ACTUAL (BUDGETARY BASIS)	VARIANCE FAVORABLE (UNFAVORABLE)
REVENUES				
Taxes				
Ad valorem	\$950,000	\$1,035,000	\$1,042,860	\$7,860
Sales tax	115,000	125,000	125,320	320
Intergovernmental revenues:				
Federal grants	27,000	12,000	11,752	(248)
State grants:				
State revenue sharing (net)	31,000	33.600	33,639	· 39
State supplemental pay	90,000	82,500	82,500	
Other	179,606	158,006	117,230	(40,776)
Fees, charges, and commissions for services:				
Commissions on licenses and taxes	t <b>6,00</b> 0	12,000	44,059	32,059
Civil and criminal fees	70,000	87,000	106,330	19,330
Court attendance	2,400	1,400	1,666	266
Feeding and keeping of prisoners	24,000	31,500	19,915	(11,585)
Use of money and property	500	420	1,417	997
Other	5,750	15,275	16,012	737
Total revenues	1,511,256	1,593,701	1,602,700	8,999
EXPENDITURES				
Public safety:				
Current:				
Personal services and benefits	1,024,903	1,160,500	1,257,798	(97,298)
Operating services	285,250	331,000	315,642	15,358
Materials and supplies	138,650	165,650	143,325	22,325
Travel and other charges	16,290	18,890	18,908	(18)
Debt service	29,200	49,200	40,606	8,594
Total expenditures	1,494,293	1.725,240	1,776,279	(51,039)
EXCESS (Deficiency) OF REVENUES				
OVER EXPENDITURES	16,963	(131,539)	(173,579)	(42,040)
OTHER FINANCING SOURCES				
Proceeds form insurance			23,583	23,583
Transfers in			140,587	140,587
Total Other Financing Sources	NONE	NONE	164,170	164,170
EXCESS (Deficiency) OF REVENUES AND OTHER SOURCES OVER EXPENDITURES	16,963	(131,539)	(9,409)	122,130
FUND BALANCES (Deficit) AT BEGINNING OF YEAR	50,000	(2,799)	(2,799)	NONE
FUND BALANCES (Deficit) AT END OF YEAR	\$66,963	(\$134,338)	(\$12,208)	\$122,130

(Continued)

#### BUDGETARY COMPARISON SCHEDULE DETENTION CENTER For the Year Ended June 30, 2012

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL (BUDGETARY BASIS)	VARIANCE FAVORABLE (UNFAVORABLE)
REVENUES				
Local grant	\$40,000	\$60,000	\$37,702	(\$22,298)
Fees, charges, and commissions for services -				
Feeding and keeping of prisoners	4,580,000	3,812,924	5,058,978	1,246,054
Use of money and property	60,000	9,000	8,381	(619)
Total revenues	4,680,000	3,881, <u>924</u>	5,105,061	1,223,137
EXPENDITURES				
Personal services and benefits	2,390,530	2,265,000	2,348,803	(83,803)
Operating services	611,200	930,876	1,085,442	(154,566)
Materials and supplies	582,780	585,000	636,707	(51,707)
Travel and other charges	17,000	45,000	39,917	5,083
Debt service	1,078,000	828,000	490,354	337,646
Total expenditures	4,679,510	4,653,876	4,601,223	52,653
EXCESS (Deficiency) OF REVENUES				
OVER EXPENDITURES	490	(771,952)	503,838	1,275,790
OTHER FINANCING SOURCE (USE)				
Transfer in			135,589	135,589
Transfer out			(110,587)	(110,587)
Total Other Financing Source (Use)	NONE	NONE	25,002	25,002
EXCESS (Deficiency) OF REVENUES AND OTHER SOURCE OVER EXPENDITURES				
AND OTHER USE	490	(771,952)	52 <b>8,8</b> 40	1,300,792
FUND BALANCES (Deficit) AT				
BEGINNING OF YEAR	1_000	(756,337)	(756,337)	
FUND BALANCES (Deficit) AT END OF YEAR	<u>\$1,490</u>	(\$1,528,289)	(\$227,497)	\$1,300,792

(Concluded)

#### NOTE TO BUDGETARY COMPARISON SCHEDULE For the Year Ended June 30, 2012

A proposed budget, prepared on the modified accrual basis of accounting, is published in the official journal at least ten days prior to the public hearing. A public hearing is held at the Tensas Parish Sheriff's office during the month of June for comments from taxpayers. The budget is then legally adopted by the sheriff and amended during the year, as necessary. The budget is established and controlled by the sheriff at the object level of expenditure. Appropriations lapse at year-end and must be reappropriated for the following year to be expended.

Formal budgetary integration is employed as a management control device during the year. Budgeted amounts included in the accompanying budgetary comparison schedule include the original adopted budget amounts and all subsequent amendments.

# Tensas Parish Sheriff Retiree Healthcare Plan June 30, 2012

#### Schedule of Funding Progress

Actuarial Valuation	Actuarial Value of	Actuarial Accrued Liability	Unfunded Actuariai Accrued Liability	Funded	Covered	UAAL as a Percentage of Covered
Date	Assets	(AAL)	(UAAL)	Ratio	Payroll	Payrol}
June 30, 2009	\$0	\$1,168,265	\$1,168,265	0.00%	\$3,037,939	38.46%

Note:

Generally accepted governmental accounting principles (GASB Codification Po50.131-132) require that the schedule present information from the last three actuarial valuations. Because the requirements of GASB 45 were implemented starting with the year ended June 30, 2010, only one valuation is available. Additional information will be added after each of the next two valuations. Subsequent to that, information will be presented for the latest three valuations.

### STATE OF LOUISIANA

### PARISH OF TENSAS

# AFFIDAVIT RICKY A. JONES, SHERIFF OF TENSAS PARISH

BEFORE ME, the undersigned authority, personally came and appeared, RICKY A. JONES, SHERIFF OF TENSAS PARISH, State of Louisiana, who after being duly sworn, deposed and said:

The following information is true and correct:

\$8,172 is the amount of cash on hand in the tax collector account on June, 30, 2012.

He further deposed and said:

All itemized statements of the amount of taxes collected for the tax year, 2011, by taxing authority, are true and correct.

All itemized statements of all taxes assessed and uncollected, which indicate the reasons for the failure to collect, by taxing authority, are true and correct.

SHERIFF SHERIPF & EX-OFFICIO TAX COLLECTOR

SWORN to and subscribed before me, Notary, this 15<sup>th</sup> day of December, 2012, in my office in St. Joseph, Louisiana.

CI R.GREGORY, NOTA #59418 TENŠAS PARISH, LOUISIANA

# **OTHER SUPPLEMENTARY INFORMATION**

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PART III

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# TENSAS PARISH SHERIFF St. Joseph, Louisiana SUPPLEMENTAL INFORMATION SCHEDULES For the Year Ended June 30, 2012

### NON MAJOR FUNDS

# COMMISSARY FUND

The Concessions Fund accounts for the purchase and resale of personal items to the inmates at the detention center.

# CONSTRUCTION FUND

The Construction Fund accounts for construction projects.

### TENSAS PARISH SHERIFF St. Joseph, Louisiana GOVERNMENTAL FUND TYPE - NON MAJOR FUNDS

# Combining Schedule of Revenues, Expenditures, and Changes in Fund Balances For the Year Ended June 30, 2012

	SPECIAL REVENUE -	CAPITAL OUTLAY -	
	COMMISSARY		
	FUND	FUND	TOTAL
REVENUES			
Other revenue	\$316,267		\$316,267
Total revenues	316,267	NONE	316,267
EXPENDITURES			
Public safety:			
Current:			
Operating services	6,877		6,877
Materials and supplies	153,555		153,555
Debt service		\$24,595	24,595
Total expenditures	160,432	24,595	<u>185,027</u>
EXCESS (Deficiency) OF REVENUES			
OVER EXPENDITURES	155,835	(24,595)	131,240
OTHER FINANCING USE -			
Transfer out	(165,589)		(165,589)
EXCESS (Deficiency) OF REVENUES			
OVER EXPENDITURES AND OTHER USE	(9,754)	(24,595)	(34,349)
FUND BALANCES AT			
BEGINNING OF YEAR	38,919	24,595	63,514
FUND BALANCES AT			
END OF YEAR	\$29,165	NONE	\$29,165

# TENSAS PARISH SHERIFF St. Joseph, Louisiana SUPPLEMENTAL INFORMATION SCHEDULES As of and For the Year Ended June 30, 2012

# FIDUCIARY FUND TYPE - AGENCY FUNDS

# TAX COLLECTOR FUND

Article V, Section 27 of the Louisiana Constitution of 1974, provides that the sheriff will serve as the collector of state and parish taxes, licenses, and fees. The Tax Collector Fund is used to collect and distribute these taxes, licenses, and fees to the appropriate taxing bodies.

# CIVIL FUND

The Civil Fund accounts for the collection of funds in civil suits, sheriff's sales, and garnishments. Payment of these collections to recipients are made in accordance with applicable laws.

# CRIMINAL FUND

The Criminal Fund is a depository for fines, forfeitures, and costs in criminal cases. Payments are made from the fund to the Sheriff's General Fund, police jury, district attorney, clerk of court, and other recipients in accordance with applicable laws.

# INMATE FUND

The Inmate Fund accounts for funds of inmates that are used for personal items purchased by the inmates at the concessions store located at the detention center.

#### TENSAS PARISH SHERIFF St. Joseph, Louisiana FIDUCIARY FUND TYPE - AGENCY FUNDS Combining Schedule of Changes in Balances Due to Taxing Bodies and Others For the Year Ended June 30, 2012

	TAX COLLECTOR FUND	CIVIL FUND	CRIMINAL FUND	INMATE FUNDS	TOTAL
UNSETTLED BALANCES DUE TO					
TAXING BODIES AND OTHERS AT BEGINNING OF YEAR	854 KOD	NONE	825 917	\$21.244	¢107 791
	\$56,620		\$35,817	\$31,344	\$123,781
ADDITIONS					
Deposits :			246 272		246.262
Fines, bond forfeitures and costs Suits and seizures		\$300 L31	345,262		345,262
Gamishments		\$209,121 30,254			209,121 30,254
Taxes, fees, etc. paid to tax collector	4,756,674	30,234			4,756,674
Other additions	4,150,074	6,256		501,857	<u>4,738,874</u> <u>508,1</u> 13
Total additions	4,756,674	245,631	345,262	501,857	5,849,424
Total	4,813,294	245,631	381,079	533,201	5,973,205
REDUCTIONS Deposits, taxes, fees, etc.settled to:					
Tensas Parish:					
Sheriff's General Fund	1,090,076	56,441	56,180		1,202,697
Clerk of Court	525	4,263	34,017		38,805
Police jury	1,262,249	4,200	97,038		1,359,287
School board	1,563,271		,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		1,563,271
Assessor	289,492				289,492
Louisiana Department of Agriculture	7,307				7,307
Louisiana Tax Commission	1,688				1,688
Levee district	130,583				130,583
District Attorney			61,938		61,938
Indigent defender board			50,305		50,305
Judicial Expense fund			6,457		6,457
Fire district no. 1	298,632				298,632
Attorneys, appraisers, etc.		2,200			2,200
Litigants		181,079			181,079
Northwest Louisiana Crime Lab			21,037		21,037
Commission on Law Enforcement			4,632		4,632
LTHSP			4,980		4,980
CMIS			3,609		3,609
Pension funds	133,974				133,974
Other reductions	27,222	763	1,328	518,133	547,446
Total reductions	4,805,019	244,746	341,521	518,133	5,909,419
UNSETTLED BALANCES					
DUE TO TAXING BODIES	•	•		<b>.</b>	<b></b>
AND OTHERS AT END OF YEAR	\$8,275	\$885	\$39,558	<u>\$15,068</u>	<u>\$63,786</u>

REPORTS REQUIRED BY GOVERNMENT AUDITING STANDARDS PART IV

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# Independent Auditor's Report Required by *Government Auditing Standards*

The following independent Auditor's report on compliance with laws, regulations and contracts, and internal control over financial reporting is presented in compliance with the requirements of *Government Auditing Standards*, issued by the Comptroller General of the United States and the *Louisiana Governmental Audit Guide*, issued by the Society of Louisiana Certified Public Accountants and the Louisiana Legislative Auditor.

Member American Institute of Certified Public Accountants

# MARY JO FINLEY, CPA, INC.

A PROFESSIONAL CORPORATION 116 Professional Drive - West Monroe, LA 71291 Phone (818) 329-8880 - Fax (318) 329-8889 Member Society of Louisiana Certified Public Accountants

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance *Government Auditing Standards* 

TENSAS PARISH SHERIFF St. Joseph, Louisiana

I have audited the basic financial statements of the Tensas Parish Sheriff, a component unit of the Tensas Parish Police Jury, as of and for the year ended June 30, 2012 and have issued my report thereon dated December 15, 2012. I conducted my audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

In planning and performing my audit, I considered Tensas Parish Sheriff's internal control over financial reporting as a basis for designing my auditing procedures for the purpose of expressing my opinion on the basic financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Tensas Parish Sheriff's internal control over financial reporting. Accordingly, I do not express an opinion on the effectiveness of the Tensas Parish Sheriff's internal control over financial control over financial reporting.

A *deficiency in internal control* exist when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis.

My consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies or material weaknesses. I did not identify any deficiencies in internal control over financial reporting that I consider to be material weaknesses, as defined above,

TENSAS PARISH SHERIFF St. Joseph, Louisiana Independent Auditor's Report on Compliance And Internal Control Over Financial Reporting, etc. June 30, 2012

# **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Tensas Parish Sheriff's basic financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit and, accordingly, I do not express such an opinion. The results of my tests disclosed one instance of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and is included as finding 12-01 in the accompanying schedule of findings and questioned costs.

This report is intended solely for the information and use of the Tensas Parish Sheriff, management, and the Legislative Auditor and is not intended to be and should not be used by anyone other than these specified parties. Although the intended use of these reports may be limited, under Louisiana Revised Statute 24:513(G), this report is distributed by the Legislative Auditor as a public document.

West Monroe, Louisiana December 15, 2012

# Schedule of Findings and Questioned Costs For the Year Ended June 30, 2012

# A. SUMMARY OF AUDIT RESULTS

- 1. The Auditor's report expresses an unqualified opinion on the basic financial statements of the Tensas Parish Sheriff.
- 2. One instance of noncompliance material to the financial statements of the Tensas Parish Sheriff was disclosed during the audit.
- 3. No significant deficiencies relating to the audit of the financial statements were reported in the Independent Auditor's Report on Internal Control.

# B. FINDINGS - FINANCIAL STATEMENTS AUDIT

# 12-01 Need to Comply With Budget Act

Finding: The sheriff's office did not comply with the Local Government Budget Act. LSA-R.S. 39:1310(B) requires that in no event shall a budget amendment be adopted proposing expenditures which exceed the total of estimated funds available for the fiscal year. The sheriff's office amended the general fund and detention center budgets for total expenditures that were greater than estimated funds available which left deficit fund balances.

**Recommendation:** Management must monitor budget amendments to ensure that budget amendments do not cause a deficit ending fund balance.

# Summary Schedule of Prior Audit Findings For the Year Ended June 30, 2012

### 11-01 Need to Comply With Budget Act

**Finding:** The sheriff's office did not comply with the Local Government Budget Act. LSA-R.S. 39:1310(B) requires that in no event shall a budget amendment be adopted proposing expenditures which exceed the total of estimated funds available for the fiscal year. The sheriff's office amended the detention center budget for total expenditures that were greater than estimated funds available which left a deficit fund balance.

**Recommendation:** Management must monitor budget amendments to ensure that budget amendments do not cause a deficit ending fund balance.

**Conclusion:** This finding has not been resolved and is repeated as finding 12-01.

RICKEY A. JONES Sheriff & Tax Collector



Newellton (318) 467-5927 St. Joseph (318) 766-3499 Waterproof (318) 749-3275

# TENSAS PARISH SHERIFF'S DEPARTMENT P. O. Box 138

St. Joseph, Louisiana 71366

December 15, 2012

Mr. Daryl Purpera Office of the Legislative Auditor P O Box 94397 Baton Rouge, LA 70804

Dear Mr. Purpera:

When I was elected sheriff of Tensas Parish I inherited a Detention Center built by a previous sheriff with a large indebtedness. Had I been sheriff I would not under any circumstances have built the detention center.

For several years a management company ran the detention center and paid the general fund a flat monthly amount and they paid all expenses. They maintained a large federal inmate population which pays \$46.76 per day. The management company without giving any notice walked out of the management of the Detention Center and left us holding the bag. I could have closed the facility and let the Sheriff's Office default on the bonds and interest and let all the employees of the facility go. Which in Tensas Parish, with a high unemployment rate already, would have been a harsh blow to Tensas Parish.

At the same time the Federal Government changed its policies regarding federal inmates which left us with less 100 federal inmates compared to 400 federal inmates the management company had. DOC changed its policies and made it more difficult to get state inmates.

I knew I had a very difficult situation to overcome. But I cut all expenses I could and did everything I could to get inmates but came up short.

"This institution is an equal opportunity provider."

I would appreciate it if someone could tell me how I could have gotten around budgeting a deficit based on actual facts that existed at the detention center. If I had budgeted a positive balance and had the negative balance I would have been criticized for being more than 5% difference to final budget.

Sincerely,

Jous

Rickey A. Jones Sheriff Tensas Parish

RAJ:nrg