DRINKING WATER REVOLVING LOAN FUND DEPARTMENT OF HEALTH AND HOSPITALS OFFICE OF PUBLIC HEALTH STATE OF LOUISIANA



FINANCIAL STATEMENT AUDIT FOR THE YEAR ENDED JUNE 30, 2012 ISSUED APRIL 3, 2013

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TABLE OF CONTENTS

		Page
Independent Auditor's Report		2
Financial Statements:	Statement	
Financial Statements.		
Statement of Net Assets	A	4
Statement of Revenues, Expenses, and Changes in Fund Net Assets	B	5
Statement of Cash Flows	C	6
Notes to the Financial Statements		7
Supplemental Information Schedules:	Schedule	
Schedule of Net Assets, by Account	1	20
Schedule of Revenues, Expenses, and Changes in Fund Net Assets, by Account	2	21
Schedule of Cash Flows, by Account	3	22
Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With <i>Government Auditing Standards</i>	Exhibit	
Report on Compliance With Requirements Applicable to the Capitalization Grants for Drinking Water State Revolving Funds Program and on Internal Control Over Compliance in Accordance With the <i>Environmental Protection</i> <i>Agency Audit Guide for Clean Water and Drinking Water</i> <i>State Revolving Fund Programs</i>	B	



LOUISIANA LEGISLATIVE AUDITOR DARYL G. PURPERA, CPA, CFE

March 4, 2013

Independent Auditor's Report

DRINKING WATER REVOLVING LOAN FUND DEPARTMENT OF HEALTH AND HOSPITALS, OFFICE OF PUBLIC HEALTH STATE OF LOUISIANA New Orleans, Louisiana

We have audited the accompanying financial statements of the Louisiana Department of Health and Hospitals, Office of Public Health - Drinking Water Revolving Loan Fund, as of and for the year ended June 30, 2012, as listed in the table of contents. These financial statements are the responsibility of management of the Drinking Water Revolving Loan Fund program. Our responsibility is to express an opinion on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinion.

As discussed in note 1, the accompanying financial statements present only the Drinking Water Revolving Loan Fund, and do not purport to, and do not, present fairly the financial position of the State of Louisiana, the Louisiana Department of Health and Hospitals, or the Office of Public Health and its changes in financial position, including cash flows, in conformity with accounting principles generally accepted in the United States of America.

In our opinion, the financial statements referred to previously present fairly, in all material respects, the financial position of the Louisiana Department of Health and Hospitals, Office of Public Health - Drinking Water Revolving Loan Fund as of June 30, 2012, and the respective changes in its financial position and cash flows, for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued a report dated March 4, 2013, on our consideration of the Drinking Water Revolving Loan Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

In addition, we have issued a report dated March 4, 2013, on our consideration of the Drinking Water Revolving Loan Fund's internal control over compliance with certain laws and regulations, and our tests of its compliance with those laws and regulations, in accordance with the *Environmental Protection Agency Audit Guide for Clean Water and Drinking Water State Revolving Fund Programs*.

Management omitted Management's Discussion and Analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinion on the basic financial statements is not affected by the missing information.

Our audit was conducted for the purpose of forming an opinion on the Louisiana Department of Health and Hospitals, Office of Public Health - Drinking Water Revolving Loan Fund's financial statements. The accompanying supplemental information schedules, including the Schedule of Net Assets, by Account; the Schedule of Revenues, Expenses, and Changes in Fund Net Assets, by Account; and the Schedule of Cash Flows, by Account, on pages 20 through 23, are presented for the purpose of additional analysis and are not a required part of the financial statements of the Drinking Water Revolving Loan Fund. Such information is the responsibility of management and was derived from, and relates directly to, the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves and other additional procedures, in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplemental information is fairly stated in all material respects in relation to the financial statements taken as a whole.

Respectfully submitted,

Daryl G. Purpera, CPA, CFE Legislative Auditor

KAW:WDG:EFS:THC:dl

DWRLF 2012

Statement of Net Assets, June 30, 2012

ASSETS

Current assets:	
Cash in state treasury (note 2)	\$36,910,989
Receivables (note 3)	17,535,021
Total current assets	54,446,010
Noncurrent assets - loans receivable (note 4)	124,232,467
Total assets	178,678,477
LIABILITIES	
Current liabilities (note 6)	382,916
NET ASSETS - Unrestricted	\$178,295,561

The accompanying notes are an integral part of this statement.

Statement of Revenues, Expenses, and Changes in Fund Net Assets For the Fiscal Year Ended June 30, 2012

OPERATING REVENUES

Federal funds - set-aside programs	\$2,598,152
Federal funds - set-aside programs -	
American Recovery and Reinvestment Act	85,083
Interest earned on loans receivable	4,165,241
Interest earned on cash in state treasury	74,125
Administrative fees	644,597
Total operating revenues	7,567,198
OPERATING EXPENSES	
Set-aside expenses (note 5)	2,598,152
Set-aside expenses - American Recovery and Reinvestment Act (note 5)	85,083
Bond issuance costs	10,395
Commitment fee	12,700
Interest expense	26,504
Principal forgiveness	2,738,800
Principal forgiveness - American Recovery and Reinvestment Act	4,450,123
Total operating expenses	9,921,757
OPERATING LOSS	(2,354,559)
Capital contributions	12,321,333
Capital contributions - American Recovery and Reinvestment Act	6,817,429
CHANGE IN NET ASSETS	16,784,203
NET ASSETS - BEGINNING OF YEAR	161,511,358
NET ASSETS - END OF YEAR	\$178,295,561

The accompanying notes are an integral part of this statement.

Statement of Cash Flows For the Fiscal Year Ended June 30, 2012

CASH FLOWS FROM OPERATING ACTIVITIES:

Cash received from interest on loans	\$4,305,549
Cash received from interest on cash in state treasury	75,491
Cash received from administrative fees	662,967
Cash received from repayment of loan principal	6,991,115
Cash received from allocations for set-aside programs	2,515,052
Cash payments for set-aside programs	(2,515,052)
Cash payments to borrowers	(23,050,041)
Net cash used by operating activities	(11,014,919)
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:	
Contributed capital	12,321,333
Contributed capital - American Recovery and Reinvestment Act	6,817,429
Proceeds from issuance of bonds	1,489,605
Principal paid on bonds	(3,500,000)
Bond interest expense	(33,825)
Bond commitment fee	(12,700)
Net cash provided by noncapital financing activities	17,081,842
NET INCREASE IN CASH	6,066,923
CASH AT BEGINNING OF YEAR	30,844,066
CASH AT END OF YEAR	\$36,910,989
RECONCILIATION OF OPERATING LOSS TO NET CASH	
USED BY OPERATING ACTIVITIES:	
Operating loss	(\$2,354,559)
Adjustments to reconcile operating loss to net cash	
used by operating activities:	
Bond issue costs	10,395
Bond interest expense	33,825
Bond commitment fee	12,700
Changes in assets and liabilities:	
(Increase) in accounts receivable	(9,505)
Decrease in due from others	1,366
(Increase) in loans receivable	(8,870,003)
(Decrease) in bonds payable	(7,321)
Increase in accounts payable and accrued expenses	168,183
Net cash used by operating activities	(\$11,014,919)
NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES	
Principal forgiveness on loans	\$2,738,800
Principal forgiveness on loans - American Recovery and Reinvestment Act	\$4,450,123

The accompanying notes are an integral part of this statement.

INTRODUCTION

The Louisiana Department of Health and Hospitals, Office of Public Health (DHH-OPH) is a department of the State of Louisiana. DHH-OPH was created in accordance with Louisiana Revised Statutes (R.S.) 36:251(c) and 258(b) as a part of the executive branch of government. DHH-OPH is charged with protection of the public health of residents of the State of Louisiana.

The Drinking Water Revolving Loan Fund (DWRLF) program was established pursuant to the federal Safe Drinking Water Act Amendments of 1996 (SDWA). The DWRLF program provides financial assistance to both publicly and privately owned community water systems and nonprofit non-community water systems for projects eligible under the SDWA. The DWRLF program presently operates under R.S. 40:2821-2826. These statutes establish a DWRLF program capitalized by federal grants (Capitalization Grants for Drinking Water State Revolving Funds, CFDA 66.468), state funds when required or available, and any other funds generated by the operation of the program. The DWRLF program provides assistance through loans for infrastructure projects and other assistance in the form of set-aside activities for program administration, technical assistance, state program management, local assistance, and other state programs. All efforts are directed toward improving drinking water quality by assisting systems in providing drinking water that meets established standards and that achieves the goals of the SDWA.

DHH-OPH is responsible for the operations and administration of the DWRLF program. DHH-OPH is authorized to apply for and accept capitalization grants from the United States Environmental Protection Agency (EPA) to establish assistance priorities, to perform oversight and other related activities, and to provide financial administration of the set-aside and loan accounts for the DWRLF program.

The DWRLF does not have any full-time employees. However, time spent on the DWRLF program by employees of DHH-OPH is recorded and the DWRLF subsequently reimburses DHH-OPH for salaries and benefits as well as other operating expenses of the fund.

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. BASIS OF PRESENTATION

The accompanying financial statements have been prepared on the full accrual basis in accordance with accounting principles generally accepted in the United States of America as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting principles and reporting standards. These principles are found in the *Codification of Governmental Accounting and Financial Reporting Standards*, published by the GASB.

Management of the fund applies all GASB pronouncements as well as Financial Accounting Standards Board (FASB) statements and interpretations issued on or before November 30, 1989, unless those pronouncements conflict with or contradict GASB pronouncements. Management has elected to follow GASB statements issued after November 30, 1989, rather than the FASB statements.

B. REPORTING ENTITY

GASB Codification Section 2100 establishes criteria for determining the governmental reporting entity and has defined the governmental reporting entity to be the State of Louisiana. The accompanying financial statements represent activity of a fund of the State of Louisiana that is administered by DHH-OPH, a department within state government. The DWRLF is part of the primary government of the State of Louisiana.

Annually, the State of Louisiana issues a comprehensive annual financial report, which includes the activity contained in the accompanying financial statements. Those basic financial statements are audited by the Louisiana Legislative Auditor.

C. FUND ACCOUNTING

For the purposes of this report, the DWRLF uses a single proprietary (enterprise) fund. Proprietary funds are used to account for operations that are (a) financed and operated in a manner similar to private business enterprises where the intent of the governing body is that costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriate for capital maintenance, public policy, management control, accountability, or other purposes.

D. BASIS OF ACCOUNTING

Basis of accounting refers to when revenues and expenses are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of the measurements made, regardless of the measurement focus applied. The transactions of the DWRLF are accounted for on a flow of economic resources measurement focus. With this measurement focus, all assets and liabilities associated with the operations are included on the Statement of Net Assets.

The DWRLF uses the accrual basis of accounting. Revenues are recognized in the accounting period when they are earned and expenses are recognized when the related liability is incurred.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and/or producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the DWRLF are federal funds and interest earnings. Operating expenses include the set-aside expenses.

E. BUDGETS AND BUDGETARY ACCOUNTING

The DWRLF is budgeted annually by the Louisiana Legislature. The set-aside activities are budgeted as part of the operations of DHH-OPH in the General Appropriations Act. The Ancillary Appropriations Act (Act 42 of the 2011 Regular Session as amended) authorized expenditures of \$40,000,000 for the loan program. The fund is allowed to retain resources to fund future loans and eligible program activities. Because the fund is an enterprise fund, a budgetary comparison is neither required nor presented in the financial statements.

F. LOANS RECEIVABLE

The DWRLF is operated as a direct loan program. The program provides loans and other financial assistance to public water systems for the purpose of planning, constructing, and rehabilitating public water systems.

The program lends federal and state monies directly to public water systems. For every \$5 provided by the federal government, the state is required to provide a matching share of \$1. The effective match share reflects a federal rate of 83.33% and a state rate of 16.67%. Recycling of principal and interest repayments from borrowing water systems allows the program to operate in perpetuity thereby benefiting other water systems wishing to borrow in the future. Borrowers pay principal and interest directly to the loan program, and all monies are deposited directly to the program. Principal repayments can only be used to make additional loans to water systems. Interest earnings on investments and loans can also be used to make additional loans are used to pay off revenue bonds sold to capitalize the program by providing state matching funds.

The loans made by the DWRLF must be made at or below market interest rate with a repayment period not exceeding 20 years plus an interim construction-financing period. The current loan rate is 2.95% for new water construction/water system rehabilitation projects. In addition, water systems are charged an administrative fee of 0.5% on outstanding loan balances payable semiannually. Interest and administrative fees are calculated from the date that funds are advanced and after the final disbursement has been made, the payment schedule identified in the loan agreement is adjusted for the actual amounts disbursed.

As evidence of its obligations to pay principal and interest on the loans, each borrower must establish a dedicated source of revenue (or in the case of a privately owned system, demonstrate that there is adequate security) for repayment of the loan [42 USC 300j-12(f)(1)(C)]. For substantially all of these loans, the loan recipient issues bonds that are purchased by DHH-OPH, as administrator of the DWRLF, to secure the repayment of the principal loaned. Principal and interest on the bonds are paid to the DWRLF and upon repayment of the loan, the bonds are returned to the loan recipient. Minimum required coverage ratios are established depending on the nature of the bonded indebtedness issued by the loan recipient as follows:

For limited tax bonds, the principal and interest due in any year on the amount borrowed shall not exceed 75% of the revenues estimated to be received from the levy of the pledged millage in the year in which the indebtedness is issued (R.S. 39:742.2).

For sales tax bonds, the total amount of principal and interest falling due in any year, together with principal and interest falling due in such year on any previously issued sales tax bonds, shall never exceed 75% of the amount of sales tax revenues estimated by the governing authority of the issue to be received by it in the calendar year in which the bonds are issued (R.S. 39:698.4).

For revenue bonds, the requirements for coverage are established contractually in the loan documents (R.S. 39:1019). Expected coverage ratios might range from 110% to 130% or more. The DWRLF goal for collections of the dedicated revenues for repayment of the loan secured by revenue bonds is 125%; however, many factors can create deviation from this goal. It is customary to use the same minimum required coverage ratio as was previously established for outstanding debt of the loan recipient.

For general obligation bonds, the requirements for coverage are statutorily set. The governing authority of the issuer is required to impose and collect annually, in excess of all other taxes, a tax on all property subject to taxation by the issuer sufficient in amount to pay the interest and the principal falling due each year, or such amount as may be required for any sinking fund necessary to retire said bonds at maturity (R.S. 39:569). Typically, the bond millage is adjusted each year so as to generate enough revenues to pay debt service in the ensuing calendar year. No coverage requirements or debt service reserves exist because the tax can be adjusted each year *without any limitation whatsoever* to collect the appropriate amount each year.

In the case of sales tax bonds and revenue bonds, each loan recipient is also required to set up a debt service reserve fund equal to 10% of the loan amount or one year's principal and interest for the purpose of paying principal and interest should the dedicated revenues be insufficient for that purpose. The requirement to maintain a debt service reserve fund is not statutorily required, but is usual and customary for these kinds of indebtedness.

Because of the reserve requirements and the absence of any delinquent loans, there is no provision for uncollectible amounts.

G. NET ASSETS

Net assets comprise the various net earnings from operations, nonoperating revenues, and contributions of capital. Net assets generally are classified in the following components:

Invested in capital assets, net of related debt consists of all capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bonds or other borrowings that are attributable to the acquisition, construction, or improvement of those assets.

Restricted net assets consist of net assets subject to external constraints placed on net asset use by creditors, grantors, contributors, or law or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of all other net assets that are not included in the other categories previously mentioned.

H. CAPITAL CONTRIBUTIONS

The funds drawn for loans from the EPA capitalization grants authorized by the Safe Drinking Water Act Amendments of 1996 are recorded as capital contributions. Funds drawn for loans authorized by the American Recovery and Reinvestment Act of 2009 (ARRA) are also recorded as capital contributions.

I. COMPENSATED ABSENCES

DHH-OPH provides employees to work on the DWRLF program. Compensated absences, pension benefits, and postretirement benefits are provided and recorded by the department and allocated to the fund based on time worked. These allocated expenses are included in the fund financial statements; however, no liability for compensated absences or postemployment benefits is recorded in the fund financial statements and no disclosures for compensated absences, pension benefits, or postretirement benefits are included in the fund financial statements, as the ultimate liability is with the department, rather than the fund.

J. ESTIMATES

The preparation of financial statements requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

2. CASH IN STATE TREASURY

As reflected on Statement A, the DWRLF has cash totaling \$36,910,989 at June 30, 2012. All monies of the fund are deposited with the State Treasurer's Office. Cash balances are held and controlled by the state treasurer and are secured from risk by the state treasurer through separate custodial agreements, and the risk disclosures required by accounting principles generally accepted in the United States are included within the State of Louisiana's financial statements.

3. RECEIVABLES - DUE FROM OTHERS

As shown on Statement A, the DWRLF has a total due from others of \$17,535,021. This total is comprised of the following:

Due from the federal government - set-aside programs	\$382,916
Due from water systems	17,146,341
Due from state treasury - interest	5,764
Total	\$17,535,021

Of the \$17,146,341 due from water systems, \$16,267,148 is the current portion of the principal due; \$756,911 is loan interest; and \$122,282 is administrative fees on loans.

4. NONCURRENT ASSETS - LOANS RECEIVABLE

The DWRLF makes loans to community water systems both privately and publicly owned and nonprofit noncommunity water systems for projects that meet the eligibility requirements of the program. Loans are financed by capitalization grants, state match, and revolving funds. The effective interest rate on loans is 3.45% and must be repaid over 20 years starting two years after the closing date of the loan or one year after the project is completed, whichever occurs first. As of June 30, 2012, 67 of the loans have been closed (completed drawing funds for construction) and the remaining loan commitment balance (loans authorized less loans disbursed) totals \$29,186,703. Loans mature at various intervals through June 1, 2036. The scheduled principal payments on loans maturing in subsequent years are as follows:

Year ending June 30:	
2013	\$16,267,147
2014	6,528,553
2015	6,886,000
2016	7,046,900
2017	7,287,800
2018-2022	39,864,212
2023-2027	36,165,930
2028-2032	20,151,000
2033-2036	302,073
Total loans receivable	\$140,499,615
Long-term receivable portion	\$124,232,467

As of June 30, 2012, the DWRLF had made 104 loans to 47 water systems as follows:

	Author Loan Ar		Loar Outstan	
Water System	Base	ARRA	Base	ARRA
Ascension Consolidated Utilities District #1 1B Ascension Consolidated Utilities District #1 1A	\$700,000	\$300,000	\$672,000	
Ascension Water Co., Inc.	6.000.000	4500,000	4,660,000	
Ascension Water Co., Inc. #2	5,000,000		4,470,000	
Avoyelles Ward One Water System	1,550,000		752,996	
Bayou Des Cannes Water System, Inc. #1A	,	666,756		
Bayou Des Cannes Water System, Inc. #1B	1,555,764	,	1,439,880	
Buckeye Water District 2-A	,,·-	684,000	,,	\$317,000
Buckeye Water District 2-B	458,000	,	425,000	. ,
Buckeye Water District #50	400,000		357,000	
Calcasieu #8 - 1A	,	384,000		180,000
Calcasieu #8 - 1B	257,000	,	240,000	,
Calcasieu #8 - 1C	209,000		184,000	
City of Alexandria - 1A	,	1,000,000	,	
City of Alexandria - 1B	3,390,000	, ,	2,915,083	
City of Alexandria - 2	7,610,000		2,551,614	
City of Baker - 1A	, ,	2,000,000	100,524	282,775
City of Baker - 1B	2,200,000	, ,	2,113,000	,
City of Bogalusa -1A		2,000,000		685,962
City of Bogalusa -1B	3,000,000		2,882,000	
City of Franklin 1A	, ,	811,000	, ,	
City of Franklin 1B	1,894,000		1,740,000	
City of Mansfield 1A		1,000,000		
City of Mansfield 1B	3,120,000		2,649,682	
City of Mansfield #2	1,550,000		1,085,000	
City of Mansfield #3	3,280,000		1,236,731	
City of Monroe #1	3,000,000		2,550,000	
City of Natchitoches	3,500,000		2,253,000	
City of Natchitoches 2A		2,000,000		436,386
City of Natchitoches 2B	3,000,000		1,882,340	
City of Oakdale	1,492,412		896,412	
City of Ruston 1A		2,000,000		829,201
City of Ruston 1B	1,334,000		1,281,000	
City of Shreveport #1	7,000,000		4,505,000	
City of Shreveport #2	7,000,000		4,505,000	
City of Shreveport #3	5,540,000		3,565,000	

	Author Loan Ar		Loar Outstar	
Water System	Base	ARRA	Base	ARRA
City of Springhill	\$7,456,558		\$6,666,558	
City of Thibodaux 1A	5 400 000	\$1,000,000		\$457,055
City of Thibodaux 1B	5,400,000	2 000 000	1,751,794	0.04.000
City of Ville Platte Loan 1A City of Ville Platte Loan 1B	2,050,000	2,000,000	1,836,408	984,000
City of Walker 1A	2,030,000	156,000	1,030,400	
City of Walker 1B	364,000	150,000	348,000	
City of Westlake	3,739,906		2,655,906	
City of Westlake Loan 2A	-,,,	870,000	_,,	
City of Westlake Loan 2B	2,030,000	,	1,868,000	
City of Winnfield	2,500,000		179,583	
Colyell Community Water System	948,600		651,900	
Colyell Community Water System #2	899,732		834,000	
Consolidated WWD#1, Terrebonne Parish	1,900,000		1,141,353	
Culbertson Water System, Inc.	598,226			
DeSoto Water District	2,350,000	700.000	1,512,000	
DeSoto Water District #1 2A	1 (52 000	708,000	1 597 000	
DeSoto Water District #1 2B East Allen Parish Water District 1A	1,652,000	295 000	1,587,000	
East Allen Parish Water District 1A East Allen Parish Water District 1B	900,000	385,000	714,533	
French Settlement Water Co. Inc.	770,067		689,000	
Gardner Community Water Assoc., Inc 1A	770,007	423,000	007,000	
Gardner Community Water Assoc., Inc 1B	987,000	123,000	900,762	
Iberville Parish WWD #2 - 1A	,000	1,950,000	,,,,,,,	915,069
Iberville Parish WWD #2 - 1B	1,300,000	-,,,	1,249,000	,
Kolin Ruby Wise Water District No. 11-1A		165,000	, ,	
Kolin Ruby Wise Water District No. 11-1B	385,000		359,000	
Lafayette Waterworks Dist. North	2,738,587		2,264,587	
Morgan City 1A		1,000,000		
Morgan City 1B	1,750,000		1,690,000	
Morgan City 1W	1,234,000		788,384	
Natchitoches Parish WWD#2 - 1	3,500,000		2,938,775	
Natchitoches Parish WWD#2 - 2	649,276		4 005 000	
New Iberia - Louisiana Water Co. New Iberia - Louisiana Water Co. #2	6,000,000 3,500,000		4,905,000 3,125,000	
New Orleans Sewerage & Water Board 1A	3,300,000	1,800,000	5,125,000	745,149
New Orleans Sewerage & Water Board 1B	1,600,000	1,000,000	1,065,286	745,147
Point Wilhite Water System, Inc.	925,000		851,000	
Savoy Swords Water System, Inc.	907,238		779,203	
Savoy Swords Water System, Inc. #2A	,	265,800	,	
Savoy Swords Water System, Inc. #2B	620,200		555,332	
Shreveport #4 Series A		2,000,000		961,000
Shreveport #4 Series B	9,000,000		7,669,668	
Southwest Allen Parish WWD2-1A		298,500		
Southwest Allen Parish WWD2-1B	696,500		663,500	
Town of Baldwin	1,249,627	1 000 000	706,000	
Town of Blanchard Loan 1A	2 (57 000	1,000,000	2 4 4 5 000	
Town of Blanchard Loan 1B Town of Church Point	2,657,000		2,445,000	
Town of Delhi	2,500,000 7,500,000		1,280,000 7,205,000	
Town of Many #1	998,522		7,203,000	
Town of Many #2	1,075,320			
Town of Many #3	1,470,192			
Town of Pearl River	1,800,000		78,410	
Town of Pollock 1A	, _ ~ ~ , ~ ~ ~	159,000	,	
Town of Pollock 1B	371,000	· - <i>)</i>		
Town of Slaughter #1	1,355,000		1,222,490	
Town of Slaughter #2	640,523		554,000	

	Authorized Loan Amount			ans anding
Water System	Base	ARRA	Base	ARRA
United Water System, Inc.	\$360,333	\$205,000	\$322,000	
United Water System, Inc. #2A	((7,000	\$285,000	(21 101	
United Water System, Inc. #2B	667,000		631,191	
Village of Quitman	480,000		311,000	
Ward 2, Water Dist., Livingston Parish	9,000,000		5,355,000	
Ward 2, Water Dist., Livingston Parish - Loan #2	5,984,678		4,807,000	
Ward 2, Livingston Parish - Loan #3	4,000,000		3,829,000	
Ward 2, Livingston Parish - Loan #4	8,000,000		405,673	
West Winnsboro	648,093			
West Winnsboro #2	467,460		401,460	
Subtotal	194,616,814	27,311,056	133,706,018	\$6,793,597
Total		\$221,927,870		\$140,499,615

The DWRLF has been awarded 15 federal grants from the EPA. These grants are available through the EPA's Automated Clearing House Payment System and the Automated Standard Application for Payments System. Fourteen grants are authorized by the Safe Drinking Water Act Amendments of 1996 and require matching funds from the state. One grant is funded under the ARRA and requires no matching funds from the state. As of June 30, 2012, the EPA has awarded grants of \$212,632,700 to the state of which \$181,293,933 has been drawn, \$160,366,757 for loans and \$20,927,176 for set-aside activities. The state has provided matching funds through the year ended June 30, 2012, of \$31,445,353. The following summarizes the grants awarded, amounts drawn of each grant as of the balance sheet date, and balances available for future loans and set-aside expenses:

Grant Source	Grant Amount	Cumulative Dollar Draws Set-Asides	Cumulative Dollar Draws Loans	Total Cumulative Dollars Drawn as of June 30, 2012	Remaining Grant Dollars Available as of June 30, 2012
FS996968-01-2	\$20,420,300	\$4,307,056	\$16,113,244	\$20,420,300	
FS996968-02-2	9,949,200	1,553,988	8,395,212	9,949,200	
FS996968-03-0	10,427,700	1,642,927	8,784,773	10,427,700	
FS996968-04-0	10,837,400	1,070,826	9,766,574	10,837,400	
FS996968-05-0	18,934,800		18,934,800	18,934,800	
FS996968-06-0	8,004,100	1,311,487	6,692,613	8,004,100	
FS996968-07-0	8,303,100	1,470,000	6,833,100	8,303,100	
FS996968-08-0	8,285,500	1,165,000	7,120,500	8,285,500	
FS996968-09-0	11,658,600	1,511,662	10,146,938	11,658,600	
FS996968-10-0	11,659,000	236,662	11,422,338	11,659,000	
FS996968-11-0	11,540,000	2,000,000	9,540,000	11,540,000	
FS996968-12-0	11,540,000	1,900,000	9,640,000	11,540,000	
FS996968-13-0	25,649,000	2,252,673	13,040,150	15,292,823	\$10,356,177
FS996968-14-0	17,798,000	385,234		385,234	17,412,766
2F-96692001-0	27,626,000	119,661	23,936,515	24,056,176	3,569,824
-					
-	\$212,632,700	\$20,927,176	\$160,366,757	\$181,293,933	\$31,338,767

The state has provided its required matching share of federal grant awards through General Fund appropriations and the sale of revenue bonds. Cash contributions from General Fund appropriations and sales of revenue bonds have totaled \$31,445,353. Matching contributions are as follows:

	Cumulative State Match		Cumulative State Match
	as of June 30, 2011	2012 Contribution	as of June 30, 2012
State cash contribution	\$29,968,448	\$1,476,905	\$31,445,353

5. SET-ASIDE EXPENSES

A portion of the federal grant amounts awarded by the EPA can be specified to fund set-aside activities as follows:

- Up to 4% to provide administrative and technical assistance
- Up to 2% to provide technical assistance to small water systems
- Up to 10% to provide state program management
- Up to 15% to provide assistance in the development and implementation of local drinking water protection initiatives and other local assistance and state programs

Set-aside expenses are summarized as follows:

	2012	Prior Years	Total
Administration	\$377,414	\$4,031,820	\$4,409,234
Small system technical assistance	132,956	1,877,459	2,010,415
State programs	1,957,617	10,503,049	12,460,666
Local assistance and state programs	130,165	2,151,202	2,281,367
ARRA Grant	85,083	63,327	148,410
Total	\$2,683,235	\$18,626,857	\$21,310,092

The amount of 2012 set-aside expenses of \$2,683,235 includes accruals and payables of \$382,916.

6. PAYABLES

The following is a summary of payables and accrued expenses at June 30, 2012:

Vendor payables	\$345,221
Payroll accrual	37,695
Total	\$382,916

7. LONG-TERM LIABILITIES

The following is a summary of bonds and other long-term debt transactions of the fund for the year ended June 30, 2012:

	Balance June 30, 2011	Additions Reduction:		Balance June 30, 2012	Portion Due Within One Year
Bonds payable	\$2,000,000	\$1,500,000	\$3,500,000	NONE	NONE

The fund is allowed by CFR 35.3550(g)(3) to issue general obligation or revenue bonds to derive the state match. Furthermore, the secretary of DHH, through a Resolution by Executive Order pursuant to R.S. $30:2011 \ et \ seq.$, was authorized, for state matching purposes, to borrow through the issuance of the department's note to the Louisiana Public Facilities Authority (LPFA), a conduit issuer of serial bonds for the department and the state.

The serial bond issue, Louisiana Public Facilities Authority Revenue Bonds (Drinking Water Revolving Loan Fund Match Project) Series 2006, was issued during the fiscal year ending June 30, 2006, in an amount up to \$7,300,000. This Indenture of Trust was issued between the LPFA and Hancock Bank of Louisiana. This indebtedness was secured solely from the pledge of a portion of the revenues received by the department from loans made by the program (interest earned on loans receivable and interest earned on cash in state treasury).

The LPFA is a public trust and public corporation organized and existing for the benefit of the State of Louisiana. At the same time as the issuance of the serial bonds described above, a loan agreement was executed between LPFA and DHH for a total of \$7,300,000 to facilitate the payment of bond principal and interest. On August 28, 2008, an additional agreement was executed for \$5,000,000; on March 10, 2009, an additional agreement was executed for \$1,000,000; and on May 20, 2009, an additional agreement was executed for \$5,000,000; and in September 2010 an additional agreement was executed for \$10,000,000 for a total of \$28,300,000. Of the \$28,300,000, \$1,000,000 was issued during fiscal year 2006; \$1,500,000 was issued during fiscal year 2007; \$2,250,000 was issued during fiscal year 2008; \$2,250,000 was issued during fiscal year 2010; \$6,000,000 was issued during fiscal year 2011; and \$1,500,000 was issued during fiscal year 2012.

As of June 30, 2012, a total of \$19,538,770 was generated for matching fund purposes by the issuance of these serial bonds. Bond issue costs of \$261,230 were absorbed by bond proceeds and are, therefore, not required to be charged against the 4% administrative costs allowance in accordance with DWRLF program guidelines. Of the \$1,500,000 of bond issued in fiscal year 2012 and the \$2,000,000 bonds outstanding at June 30, 2011, were repaid before the end of the fiscal year leaving no bonds payable at June 30, 2012.

8. LITIGATION AND CLAIMS

Losses arising from judgments, claims, and similar contingencies are paid through the state's self-insurance fund operated by the Office of Risk Management, the agency responsible for the state's risk management program, or by legislative appropriation. The DWRLF has no lawsuits outstanding at June 30, 2012.

SUPPLEMENTAL INFORMATION SCHEDULES As of and for the Year Ended June 30, 2012

The Drinking Water Revolving Loan Fund is considered one fund, which is comprised of a loan element and an administrative and state match element. The supplementary information schedules 1 through 3 provide the details requested by the U.S. Environmental Protection Agency.

Schedule of Net Assets, by Account, June 30, 2012

	LOAN ACCOUNT	ADMINISTRATIVE AND STATE MATCH ACCOUNT	TOTAL
ASSETS			
Current assets:			
Cash in state treasury	\$33,185,048	\$3,725,941	\$36,910,989
Receivables	17,412,152	122,869	17,535,021
Total current assets	50,597,200	3,848,810	54,446,010
Noncurrent assets - loans receivable	124,232,467		124,232,467
Total assets	174,829,667	3,848,810	178,678,477
LIABILITIES			
Current liabilities	382,916	NONE	382,916
NET ASSETS - unrestricted	\$174,446,751	\$3,848,810	\$178,295,561

Schedule of Revenues, Expenses, and Changes in Fund Net Assets, by Account For the Fiscal Year Ended June 30, 2012

	LOAN ACCOUNT	ADMINISTRATIVE AND STATE MATCH ACCOUNT	TOTAL
OPERATING REVENUES			
Federal funds - set-aside programs	\$2,598,152		\$2,598,152
Federal funds - set-aside programs -	$\psi_{2,3},3,0,1,3,2$		φ2,570,152
American Recovery and Reinvestment Act	85,083		85,083
Interest earned on loans receivable	4,165,241		4,165,241
Interest earned on cash in state treasury	66,841	\$7,284	74,125
Administrative fees	00,011	644,597	644,597
Total operating revenues	6,915,317	651,881	7,567,198
OPERATING EXPENSES			
Set-aside expenses	2,598,152		2,598,152
Set-aside expenses -	2,590,152		2,590,152
American Recovery and Reinvestment Act	85,083		85,083
Bond issue costs	10,395		10,395
Commitment fee	12,700		12,700
Interest expense	26,504		26,504
Principal forgiveness	2,738,800		2,738,800
Principal forgiveness -	y y		·····
American Recovery and Reinvestment Act	4,450,123		4,450,123
Total operating expenses	9,921,757	NONE	9,921,757
OPERATING INCOME (Loss)	(3,006,440)	651,881	(2,354,559)
Capital contributions	12,321,333		12,321,333
Capital contributions -			
American Recovery and Reinvestment Act	6,817,429		6,817,429
CHANGE IN NET ASSETS	16,132,322	651,881	16,784,203
NET ASSETS - BEGINNING OF YEAR	158,314,429	3,196,929	161,511,358
NET ASSETS - END OF YEAR	\$174,446,751	\$3,848,810	\$178,295,561

Schedule of Cash Flows, by Account For the Fiscal Year Ended June 30, 2012

	LOAN ACCOUNT	ADMINISTRATIVE AND STATE MATCH ACCOUNT	TOTAL
Cash flows from operating activities			
Cash received from interest on loans	\$4,305,549		\$4,305,549
Cash received from interest on cash in state treasury	68,029	\$7,462	75,491
Cash received from administrative fees		662,967	662,967
Cash received from repayment of loan principal	6,991,115		6,991,115
Cash received from allocations for set-aside programs	2,515,052		2,515,052
Cash payments for set-aside expenses	(2,515,052)		(2,515,052)
Cash payments to borrowers	(23,050,041)		(23,050,041)
Net cash provided (used)			
by operating activities	(11,685,348)	670,429	(11,014,919)
Cash flows from noncapital financing activities Contributed capital	12,321,333		12,321,333
Contributed capital -			
American Recovery and Reinvestment Act	6,817,429		6,817,429
Proceeds from issuance of bonds	1,489,605		1,489,605
Principal paid on bonds	(3,500,000)		(3,500,000)
Bond interest expense	(33,825)		(33,825)
Bond commitment fee	(12,700)		(12,700)
Net cash provided by			
noncapital financing activities	17,081,842	NONE	17,081,842
Net increase in cash	5,396,494	670,429	6,066,923
Cash at beginning of the year	27,788,554	3,055,512	30,844,066
Cash at end of the year	\$33,185,048	\$3,725,941	\$36,910,989

(Continued)

DRINKING WATER REVOLVING LOAN FUND DEPARTMENT OF HEALTH AND HOSPITALS, OFFICE OF PUBLIC HEALTH STATE OF LOUISIANA PROPRIETARY FUND - ENTERPRISE FUND Schedule of Cash Flows by Account, 2012

	LOAN ACCOUNT	ADMINISTRATIVE AND STATE MATCH ACCOUNT	TOTAL
Reconciliation of operating income (loss) to net cash			
provided (used) by operating activities:			
Operating income (loss)	(\$3,006,440)	\$651,881	(\$2,354,559)
Adjustments to reconcile operating loss to			
net cash used by operating activities:			
Bond issue costs	10,395		10,395
Bond interest expense	33,825		33,825
Bond commitment fee	12,700		12,700
Changes in assets and liabilities:			
(Increase) in accounts receivable	(27,875)	18,370	(9,505)
Decrease in due from others	1,188	178	1,366
(Increase) in loans receivable	(8,870,003)		(8,870,003)
(Decrease) in bonds payable	(7,321)		(7,321)
Increase in accounts payable and accrued expenses	168,183		168,183
Net cash provided (used) by operating activities	(\$11,685,348)	\$670,429	(\$11,014,919)
Noncash investing, capital, and financing activities			
Principal forgiveness on loans	\$2,738,800		\$2,738,800
Principal forgiveness on loans -			
American Recovery and Reinvestment Act	\$4,450,123		\$4,450,123

(Concluded)

OTHER REPORTS REQUIRED BY GOVERNMENT AUDITING STANDARDS AND THE ENVIRONMENTAL PROTECTION AGENCY AUDIT GUIDE FOR CLEAN WATER AND DRINKING WATER STATE REVOLVING FUND PROGRAMS

Exhibits A and B

The following pages contain reports on internal control over financial reporting and on compliance with laws and regulations and other matters required by *Government Auditing Standards*, issued by the Comptroller General of the United States, and on internal control and compliance with requirements applicable to the Capitalization Grants for Drinking Water Revolving Funds Program in accordance with the *Environmental Protection Agency Audit Guide for Clean Water and Drinking Water State Revolving Fund Programs*.



March 4, 2013

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

DRINKING WATER REVOLVING LOAN FUND DEPARTMENT OF HEALTH AND HOSPITALS, OFFICE OF PUBLIC HEALTH STATE OF LOUISIANA New Orleans, Louisiana

We have audited the financial statements of the Louisiana Department of Health and Hospitals, Office of Public Health - Drinking Water State Revolving Loan Fund, as of and for the year ended June 30, 2012, and have issued our report thereon dated March 4, 2013. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

Internal Control Over Financial Reporting

Management of Louisiana Department of Health and Hospitals, Office of Public Health -Drinking Water State Revolving Loan Fund is responsible for establishing and maintaining effective internal control over financial reporting. In planning and performing our audit, we considered the Louisiana Department of Health and Hospitals, Office of Public Health - Drinking Water Revolving Loan Fund's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of the Drinking Water Revolving Loan Fund's internal control over financial reporting.

A deficiency in internal controls exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the fund's financial statements, will not be prevented, or detected and corrected on a timely basis.

Our consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and was not designed identify all deficiencies in internal control over financial reporting that might be deficiencies, significant deficiencies, or material weaknesses. We did not identify any deficiencies in internal control over financial reporting that we deficiencies in internal control over financial reporting that weaknesses, as defined previously.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Louisiana Department of Health and Hospitals, Office of Public Health - Drinking Water State Revolving Loan Fund's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

This report is intended solely for the information and use of management of the Department of Health and Hospitals, Office of Public Health, others within the entity, the federal awarding agency, and the Louisiana Legislature and is not intended to be, and should not be, used by anyone other than these specified parties. Under Louisiana Revised Statute 24:513, this report is distributed by the Legislative Auditor as a public document.

Respectfully submitted,

Daryl G. Purpera, CPA, CFE Legislative Auditor

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DWRLF 2012



DARYL G. PURPERA, CPA, CFE

March 4, 2013

<u>Report on Compliance With Requirements Applicable to the Capitalization</u> <u>Grants for Drinking Water State Revolving Funds Program and on</u> <u>Internal Control Over Compliance in Accordance With the</u> <u>Environmental Protection Agency Audit Guide for</u> <u>Clean Water and Drinking Water State Revolving Fund Programs</u>

DRINKING WATER REVOLVING LOAN FUND DEPARTMENT OF HEALTH AND HOSPITALS, OFFICE OF PUBLIC HEALTH STATE OF LOUISIANA New Orleans Louisiana

New Orleans, Louisiana

Compliance

We have audited the compliance of the Louisiana Department of Health and Hospitals, Office of Public Health - Drinking Water State Revolving Loan Fund with the types of compliance requirements described in the U.S. Office of Management and Budget (OMB) Circular A-133 *Compliance Supplement* that are applicable to the Capitalization Grants for the Drinking Water State Revolving Funds Program (CFDA 66.468) for the year ended June 30, 2012, as specified by the *Environmental Protection Agency Audit Guide for Clean Water and Drinking Water State Revolving Fund Programs*. Compliance with the requirements of laws, regulations, contracts, and grants applicable to this federal program is the responsibility of management of the Louisiana Department of Health and Hospitals, Office of Public Health. Our responsibility is to express an opinion on the Drinking Water Revolving Loan Fund's compliance based on our audit.

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; the OMB Circular A-133, *Audits of States, Local Governments, and Non-Profit Organizations;* and the *Environmental Protection Agency Audit Guide for Clean Water and Drinking Water State Revolving Fund Programs*. Those standards and OMB Circular A-133 require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on the program occurred. An audit includes examining, on a test basis, evidence about the Drinking Water Revolving Loan Fund's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances. We believe that our audit provides a reasonable basis for our opinion. Our audit does not provide a legal determination of the Drinking Water Revolving Loan Fund's compliance with those requirements.

In our opinion, the Louisiana Department of Health and Hospitals, Office of Public Health -Drinking Water Revolving Loan Fund complied, in all material respects, with the requirements referred to previously that are applicable to its Capitalization Grants for Drinking Water State Revolving Funds Program for the year ended June 30, 2012.

Internal Control Over Compliance

Management of the Department of Health and Hospitals, Office of Public Health - Drinking Water Revolving Loan Fund is responsible for establishing and maintaining effective internal control over compliance with the requirements of laws, regulations, contracts, and grants applicable to this federal program. In planning and performing our audit, we considered the Department of Health and Hospitals, Office of Public Health - Drinking Water Revolving Loan Fund's internal control over compliance with requirements that could have a direct and material effect on its Capitalization Grants for Drinking Water State Revolving Funds Program (CFDA 66.468) to determine our auditing procedures for the purpose of expressing our opinion on compliance and to test and report internal control over compliance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Department of Health and Hospitals, Office of Public Health's internal control over compliance.

A deficiency in an entity's internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness is a deficiency, or combination of deficiencies, in internal control such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented or detected and corrected on a timely basis.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be deficiencies, significant deficiencies, or material weaknesses. A significant deficiency in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those changed with governance. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses or significant deficiencies, as defined above. This report is intended solely for the information and use of management of the Department of Health and Hospitals, Office of Public Health, others within the entity, the federal awarding agency, and the Louisiana Legislature and is not intended to be, and should not be, used by anyone other than these specified parties. Under Louisiana Revised Statute 24:513, this report is distributed by the Legislative Auditor as a public document.

Respectfully submitted,

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Daryl G. Purpera, CPA, CFE Legislative Auditor

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