Annual Financial Statements
With Independent Auditor's Report
As of and for the Year Ended
December 31, 2008
With Supplemental Information Schedules

under provisions of state law, this report is a public document. A copy of the report has been submitted to the entity and other appropriate public officials. The report is available for public inspection at the Baton Rouge office of the Legislative Auditor and, where appropriate, at the office of the parish clerk of court.

Release Date 4/15/09

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# Annual Financial Statements With Independent Auditor's Report As of and for the Year Ended December 31, 2008 With Supplemental Information Schedules

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Member American Institute of Certified Public Accountants

## MARY JO FINLEY, CPA, INC.

Member Society of Louisiana Certified Public Accountants

A PROFESSIONAL CORPORATION
116 Professional Drive - West Monroe, LA 71291
Phone (318) 329-8880 - Fax (318) 329-8883

#### **Independent Auditor's Report**

# VILLAGE OF FOREST Forest, Louisiana

I have audited the basic financial statements of the Village of Forest as of December 31, 2008, and for the year then ended, as listed in the table of contents. These financial statements are the responsibility of the Village of Forest's management. My responsibility is to express an opinion on these financial statements based on my audit.

I conducted my audit in accordance with U.S. generally accepted auditing standards and *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that I plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. I believe that my audit provides a reasonable basis for my opinion.

In my opinion, the basic financial statements referred to above present fairly, in all material respects, the financial position of the Village of Forest as of December 31, 2008, and the changes in its financial position for the year then ended in conformity with U.S. generally accepted accounting principles.

Management's discussion and analysis, and supplementary information on pages 6 through 10 and 30 through 31, respectively are not a required part of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. I have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information and reviewing the source of selected information. However, I did not audit the information and express no opinion on it.

My audit was made for the purpose of forming an opinion on the basic financial statements taken as a whole. The supplemental information schedules listed in the table of contents are presented for the purpose of additional analysis and are not a required part of the basic financial statements of the Village of Forest. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in my opinion, is fairly presented in all material respects in relation to the basic financial statements taken as a whole.

Forest, Louisiana Independent Auditor's Report, December 31, 2008

In accordance with Government Auditing Standards, I have also issued a report dated March 21, 2009, on the Village of Forest's compliance with laws and regulations, and my consideration of the agency's internal control over financial reporting. That report is an integral part of an audit performed in accordance with Government Auditing Standards and should be read in conjunction with this report in considering the results of my audit.

West Monroe, Louisiana

March 21, 2009

# REQUIRED SUPPLEMENTARY INFORMATION PART I

#### Management's Discussion and Analysis December 31, 2008

As management of the Village of Forest, we offer readers of the Village of Forest's financial statements this narrative overview and analysis of the financial activities of the Village of Forest for the year ended December 31, 2008. Please read it in conjunction with the basic financial statements and the accompanying notes to the financial statements.

#### Overview of the Financial Statements

This Management Discussion and Analysis document introduces the Village's basic financial statements. The annual report consists of a series of financial statements. The Statement of Net Assets and the Statement of Activities (Government-wide Financial Statements) provide information about the financial activities as a whole and illustrate a longer-term view of the Village's finances. The Balance Sheet and Statement of Revenues, Expenditures and Changes in Fund Balance - Governmental Fund (Fund Financial Statements) tell how these services were financed in the short term as well as what remains for future spending. Fund Financial Statements also report the operations in more detail than the Government-Wide Financial Statements by providing information about the most significant funds. This report also contains other supplementary information in addition to the basic financial statements themselves.

Our auditor has provided assurance in her independent auditor's report that the Basic Financial Statements are fairly stated. The auditor, regarding the Required Supplemental Information and the Supplemental Information is providing varying degrees of assurance. A user of this report should read the independent auditor's report carefully to ascertain the level of assurance being provided for each of the other parts in the Financial Section.

Government-wide financial statements. The government-wide financial statements are designed to provide readers with a broad overview of the Village of Forest's finances, in a manner similar to a private-sector business.

The statement of net assets presents information on all of the Village of Forest's assets and liabilities, with the difference between the two reported as net assets. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the Village of Forest is improving or deteriorating.

The statement of activities presents information showing how the government's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (for example, earned, but unused, sick leave).

Fund financial statements. A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Village of Forest, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Village of Forest can be divided into two categories: governmental funds and proprietary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Village of Forest adopts an annual appropriated budget for the general fund. A budgetary comparison statement is provided for the major fund to demonstrate compliance with this budget.

**Proprietary funds.** Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The Village uses its enterprise fund to account for its water utility operations.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary funds financial statements provide separate information for the enterprise fund, which is considered to be a major fund of the Village.

Notes to the financial statements. The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other Information. In addition to the basic financial statements and accompanying notes, this report also presents certain *required supplementary information* concerning the Village of Forest's performance.

#### Government-wide Financial Analysis

As noted earlier, net assets may serve over time as a useful indicator of a government's financial position. At the close of the most recent fiscal year, assets of the Village of Forest exceeded liabilities by \$710,355. Approximately 27% of the Village of Forest's net assets reflects its investment in capital assets (e.g., equipment), less any related debt used to acquire those assets that is still outstanding. These assets are not available for future spending.

The balance in unrestricted net assets is affected by two factors: 1) resources expended, over time, by the Village of Forest to acquire capital assets from sources other than internally generated funds (i.e., debt), and 2) required depreciation on assets being included in the statement of net assets.

#### STATEMENT OF NET ASSETS

	2008	2007
ASSETS		
Current assets:		
Cash and cash equivalents	\$160,232	\$180,806
Receivables	15,021	17,667
Total current assets	175,253	198,473
Restricted assets - cash and cash equivalents	240,310	138,895
Capital assets - not depreciated	706,135	75,364
Capital assets (net of accumulated depreciation)	425,446	337,870
TOTAL ASSETS	\$1,547,144	\$750,602
LIABILITIES		
Current liabilities:		
Accounts payable	\$3,005	\$2,706
Customer meter deposits	29,375	28,050
Payable from restricted assets - accrued interest	251	278
Total current liabilities	32,631	31,034
Long term liabilities:		
Due in one year	5,815	5,477
Due in more than one year	798,342	48,903
Total long term liabilities	804,157	54,380
TOTAL LIABILITIES	836,788	85,414
NET ASSETS		
Invested in capital assets, net of related debt	191,331	413,234
Contributed capital (net of accumulated depreciation		
on fixed assets acquired with federal grant)	120,890	126,385
Retained earnings:	24.450	22.140
Reserved for debt service	34,450	33,149
Reserved for contingencies	4,803	4,830
Unreserved - undesignated	155,022	14,427
Total retained earnings Unrestricted	194,275	52,406 73,163
	203,860	
TOTAL NET ASSETS	<u>\$710,356</u>	\$665,188
STATEMENT OF ACTIVITIES		
	2008	2007
Primary Government:		
Governmental Activities:		
Personal services	\$3,000	\$6,125
Operating services	11,092	9,309
Materials and supplies	4,096	319
Public safety	4,310	4,848
Depreciation expense	1,523	1,623
Total Governmental Activities	24,021	22,224
Business-type Activities:		

Water and sewer		
Salaries	\$66,658	\$46,384
Payroll taxes	5,099	3,550
Administrative	21,867	17,251
Sales tax	248	282
Utilities	12,098	15,836
Repairs and maintenance	7,792	9,960
Insurance	8,827	9,595
Materials and supplies	8,753	7,923
Testing expense	2,377	3,015
Mowing	20	160
Depreciation expense	21,259	18,500
Total Business-type Activities	154,998	_132,456
Total Primary Government	179,019	154,680
Governmental Activities:		
Occupational licenses	7,192	5,481
Fees, charges and commissions	4,635	5,940
Other revenue	445	165
Business-type - Water sales	186,400	195,172
Total program revenues	198,672	206,758
Net Program Expenses (Revenues)	19,653	52,078
General revenues (expenses)		
Tax, franchise	7,621	6,415
Interest earned	3,990	4,601
Interest expense	(3,596)	(3,566)
Intergovernmental - state grant	17,500	10,432
Adjustment for depreciation on capital assets		
acquired with federal grants	5,495	5,495
Total general revenues (expenses)	31,010	23,377
Special items		
Operating transfer in	40,000	65,000
Operating transfer out	(40,000)	(65,000)
Change in Net Assets	50,663	75,455
Net Assets - Beginning of year	_538,803	463,348
Net Assets - End of year	\$589,466	\$538,803

#### Financial Analysis of the Government's Funds

As noted earlier, the Village of Forest uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. The focus of the governmental funds is to provide information on near-term inflows, outflows, and balances of expendable resources. Such information is useful in assessing the financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of December 31, 2008, the General Fund unreserved, undesignated fund balance of \$18,609 showed a decrease of \$54,554 over December 31, 2007.

#### **General Fund Budgetary Highlights**

Differences between revenues of the original budget and the final budget were due primarily to an increase in state grants and other financing sources. Differences between expenditures of the original budget and the final budget was primarily due to an increase in capital outlay.

#### Capital Asset and Debt Administration

Capital assets. The Village of Forest's investment in capital assets for its governmental activities as of December 31, 2008, amounts to \$192,669 (net of accumulated depreciation). This investment includes land, furniture and equipment and construction in progress. There was an increase in construction in progress for the year ended December 31, 2008 of \$109,887.

Long-term debt. At the end of the fiscal year, the Village of Forest had business type activity debt outstanding, in the form of revenue bonds, of \$804,157. During the year ended December 31, 2008, \$5,223 of debt was paid in accordance with the debt agreement.

### **Requests for Information**

This financial report is designed to provide a general overview of the Village of Forest's finances for all those with an interest in the government's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the Village of Forest, P.O. Box 338, Forest, LA 71242.

March 21, 2009

# BASIC FINANCIAL STATEMENTS

## STATEMENT OF NET ASSETS December 31, 2008

	Governmental	Business-type	
	Activities	Activities	Total
ASSETS			
Current assets:			
Cash and cash equivalents	\$17,208	\$143,024	\$160,232
Accounts receivable	1,796	13,225	15,021
Total current assets	19,004	156,249	175,253
Restricted assets - cash and cash equivalents	12,001	240,310	240,310
Capital assets - not depreciated	185,251	520,884	706,135
Capital assets (net of accumulated depreciation)	7,418	418,028	425,446
TOTAL ASSETS	\$211,673	\$1,335,471	\$1,547,144
LIABILITIES			
Current liabilities:			
Accounts payable	\$395	\$2,610	\$3,005
Customer meter deposits		29,375	29,375
Payable from restricted assets -			
accrued interest		251	251
Total current liabilities	395	32,236	32,631
Long term liabilities:			
Due in one year		5,815	5,815
Due in more than one year		<u>798,342</u>	798,342
Total long term liabilities	NONE	804,157	804,157
TOTAL LIABILITIES	395	836,393	836,788
NET ASSETS			
Invested in capital assets, net of related debt	7,418	183,913	191,331
Contributed capital (net of accumulated			
depreciation on capital assets acquired			
with federal grant)		120,890	120,890
Retained earnings:			
Reserved for debt service		34,450	34,450
Reserved for contingencies		4,803	4,803
Unreserved - undesignated		155,022	155,022
Total retained earnings		194,275	194,275
Unrestricted	203,860		203,860
TOTAL NET ASSETS	\$211,278	\$499,078	\$710,356

# STATEMENT OF ACTIVITIES December 31, 2008

	Governmental Activities	Business-Type Activities	Total Primary Government
Primary Government:			
Governmental Activities:			
Personal services	\$3,000		\$3,000
Operating services	11,092		11,092
Materials and supplies	4,096		4,096
Public safety	4,310		4,310
Depreciation expense	1,523_		1,523
Total Governmental Activities	24,021_	NONE	24,021
Business-type Activities:			
Water and sewer			
Salaries		\$66,658	66,658
Payroll taxes		5,099	5,099
Administrative		21,867	21,867
Sales tax		248	248
Utilities		12,098	12,098
Repairs and maintenance		7,792	7,792
Insurance		8,827	8,827
Materials and supplies		8,753	8,753
Testing expense		2,377	2,377
Mowing		20	20
Depreciation expense		21,259	21,259
Total Business-type Activities	NONE	154,998	154,998
Total Primary Government	24,021	154,998	179,019
Governmental Activities:			
Occupational licenses	7,192		7,192
Fees, charges and commissions	4,635		4,635
Other revenue	445		445
Business-type Activity - Water sales		186,400	186,400
Total program revenues	12,272	186,400	198,672
Net Program Expenses (Revenues)	(11,749)	31,402	19,653
General revenues (expenses)	(23)		
Tax, franchise	7,621		7,621
Interest earned	438	3,552	3,990
Interest expense		(3,596)	(3,596)
Intergovernmental - state grant	17,500	( ) /	17,500
Adjustment for depreciation on capital	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		ŕ
assets acquired with federal grants		5,495	5,495
Total general revenues (expenses)	25,559	5,451	31,010
Special items			
Operating transfer in	40,000		40,000
Operating transfer out	11,300	(40,000)	(40,000)
Change in Net Assets	53,810	(3,147)	50,663
Net Assets - Beginning of year	157,468_	381,335	538,803
Net Assets - End of year	\$211,278	\$378,188	\$589,466

## VILLAGE OF FOREST Forest, Louisiana GOVERNMENTAL FUNDS

Balance Sheet, December 31, 2008

	GOVERNMENTAL FUND TYPE - GENERAL FUND	PROPRIETARY FUND TYPE - WATER ENTERPRISE FUND
ASSETS		
Current assets:	#17.200	<b>01.40.004</b>
Cash Accounts receivables	\$17 <b>,2</b> 08 1,796	\$143,024
Total current assets	19,004	13,225 156,249
Restricted assets - cash and equivalents	19,004	240,310
Water system plant and equipment		210,510
(Net of accumulated depreciation)		938,912
TOTAL ASSETS	\$19,004	\$1,335,471
LIABILITIES AND FUND EQUITY Liabilities: Current liabilities:		
Accounts payable	\$395	\$2,610
Customer meter deposits		29,375
Payable from restricted assets -		
accrued interest		251
Revenue bonds payable		804,157
Total liabilities	395	836,393
Fund Equity:		
Contributed capital (net of accumulated depreciation on fixed assets acquired		
with federal grant)		120,890
Retained earnings:		
Reserved for debt service		34,450
Reserved for contingencies Unreserved - undesignated		4,803 338,935
Total retained earnings	NONE	378,188
Fund balance - unreserved-		3,70,100
undesignated	18,609	
Total Fund Equity	18,609	499,078
TOTAL LIABILITIES	<del></del>	
AND FUND EQUITY	\$19,004	\$1,335,471

### Reconciliation of Governmental Funds Balance Sheet to the Statement of Net Assets

For the Year Ended December 31, 2008

		Governmental Fund Type General Fund	
Total Fund Balances - Governmental Funds (Statement C)	_	\$18,609	
Cost of capital assets	\$227,242		
Less: Accumulated depreciation	(34,573)	192,669	
Net Assets (Statement A)	=	\$211,278	

## VILLAGE OF FOREST Forest, Louisiana GOVERNMENTAL FUNDS

# Statement of Revenues, Expenditures, and Changes in Fund Balances

For the Year Ended December 31, 2008

	GENERAL FUND
REVENUES	
Tax, franchise	\$7,621
Occupational licenses	7,191
Intergovernmental - state grants	17,500
Fees, charges and commissions	4,635
Use of money and property - interest earnings	438
Other revenue	445_
Total revenues	37,830
EXPENDITURES	
General government - current:	
Personal services	3,000
Operating services	11,092
Materials and supplies	4,095
Capital outlay - construction in progress	109,887
Public safety	4,310_
Total expenditures	132,384
EXCESS (Deficiency) OF REVENUES	
OVER EXPENDITURES	(94,554)
OTHER FINANCING SOURCE	
Operating transfer in	40,000
EXCESS OF REVENUES AND OTHER	
FINANCING SOURCE OVER EXPENDITURES	(54,554)
FUND BALANCES AT BEGINNING OF YEAR	<u>73,163</u>
FUND BALANCES AT END OF YEAR	\$18,609

## Reconciliation of Governmental Funds Statement of Revenue, Expenditures, and Changes in Fund Balances to the Statement of Activities

For the Year Ended December 31, 2008

	Governmental Fund Type - General Fund
Total net change in fund balances - governmental funds (Statement D)  Amounts reported for governmental activities in the Statement of Activities are different because:	(\$54,554)
Capital outlays are reported in governmental funds as expenditures. However, in the statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlays exceed depreciation for the period.	108,364
Change in net assets of governmental activities (Statement B)	\$53,810

## VILLAGE OF FOREST FOREST, Louisiana PROPRIETARY FUND TYPE -WATER ENTERPRISE FUND

Statement of Revenues, Expenses, and Changes in Retained Earnings For the Year Ended December 31, 2008

OPERATING REVENUES	
Water sales	<u>\$186,400</u>
OPERATING EXPENSES	
Salaries	66,658
Payroll taxes	5,099
Administrative	21,867
Sales tax	248
Utilities	12,098
Repairs and maintenance	7,792
Insurance	8,827
Materials and supplies	8,753
Testing Expense	2,377
Mowing	20
Depreciation	21,259
Total Operating Expenses	154,998
OPERATING INCOME	31,402
NON-OPERATING REVENUES (Expenses)	
Interest income	3,552
Interest expense	(3,596)
Total Non-Operating Revenues (expenses)	(44)
NET INCOME	31,358
OTHER FINANCING SOURCE (Use)	
Operating transfer out	(40,000)
Adjustment for depreciation on capital assets acquired with federal grants	5,495
TOTAL OTHER FINANCING SOURCE (USE)	(34,505)
TOTAL NET INCOME AND OTHER FINANCING SOURCE (Use)	(3,147)
RETAINED EARNINGS AT BEGINNING OF YEAR	381,335
RETAINED EARNINGS AT END OF YEAR	<u>\$378,188</u>

## VILLAGE OF FOREST FOREST, Louisiana PROPRIETARY FUND TYPE -WATER ENTERPRISE FUND

# Statement of Cash Flows For the Year Ended December 31, 2008

CASH FLOWS FROM OPERATING ACTIVITIES	
Operating Income (Loss)	(\$8,598)
Adjustments to Reconcile Operating Income to Net Cash	
Provided by Operating Activities:	
Depreciation	21,259
Decrease in accounts receivable	2,736
Decrease in accounts payable	1,020
Decrease in accrued interest payable	(26)
Increase in meter deposits	1,325
Total adjustments	<u>26,314</u>
Net cash provided by operating activities	<u>17,716</u>
CASH FLOWS FROM CAPITAL AND	
RELATED FINANCING ACTIVITIES	
Decrease in bonds payable	749,777
Interest expense	(3,596)
Acquisition of assets	(631,242)
Total cash flows from capital and related financing activities	114,939
CASH FLOWS FROM INVESTING ACTIVITIES	
Interest earnings	3,552
NET INCREASE IN CASH AND CASH EQUIVALENTS	136,207
CASH AND CASH EQUIVALENTS AT BEGINNING OF YEAR	247,127
CASH AND CASH EQUIVALENTS AT END OF YEAR	\$383,334

Notes to the Financial Statements
As of and For the Year Ended December 31, 2008

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The Village of Forest was incorporated under the provisions of the Lawrason Act in 1966. The village operates under a Mayor-Board of Aldermen form of government. The mayor and aldermen serve four-year terms which expire on December 31, 2008.

The accompanying financial statements of the Village of Forest have been prepared in conformity with U.S. generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The accompanying basic financial statements have been prepared in conformity with GASB Statement 34, Basic Financial Statements-and Management's Discussion and Analysis -for State and Local Governments, issued in June 1999.

#### A. REPORTING ENTITY

As the governing authority of the village, for reporting purposes, the Village of Forest is considered a separate financial reporting entity. The financial reporting entity consists of (a) the primary government (the village), (b) organizations for which the primary government is financially accountable, and (c) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

Governmental Accounting Standards Board (GASB) Statement No. 14 established criteria for determining which component units should be considered part of the Village of Forest for financial reporting purposes. The basic criterion for including a potential component unit within the reporting entity is financial accountability. The GASB has set forth criteria to be considered in determining financial accountability. This criteria includes:

- 1. Appointing a voting majority of an organization's governing body, and:
  - a. The ability of the village to impose its will on that organization and/or
  - b. The potential for the organization to provide specific financial benefits to or impose specific financial burdens on the village.
- 2. Organizations for which the village does not appoint a voting majority but are fiscally dependent on the village.

Forest, Louisiana

Notes to the Financial Statements (Continued)

3. Organizations for which the reporting entity financial statements would be misleading if data of the organization is not included because of the nature or significance of the relationship.

Based on the previous criteria, the village has determined that there are no component units that are part of the reporting entity.

# B. BASIC FINANCIAL STATEMENTS GOVERNMENT-WIDE STATEMENTS

The village's basic financial statements include both government-wide (reporting the village as a whole) and fund financial statements (reporting the village's major funds). Both government-wide and fund financial statements categorize primary activities as either governmental or business type.

The Statement of Net Assets (Statement A) and the Statement of Activities (Statement B) display information about the reporting government as a whole. These statements include all the financial activities of the village.

In the Statement of Net Assets, governmental activities are presented on a consolidated basis and are presented on a full accrual, economic resource basis, which recognizes all long-term assets and receivables as well as long-term obligations. Net assets are reported in three parts; invested in capital assets, net of any related debt; restricted net assets; and unrestricted net assets. The village first uses restricted resources to finance qualifying activities.

The government-wide financial statements are prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets and liabilities resulting from exchange or exchange-like transactions are recognized when the exchange occurs (regardless of when cash is received or disbursed). Revenues, expenses, gains, losses, assets and liabilities resulting from nonexchange transactions are recognized in accordance with the requirements of GASB Statement No. 33, Accounting and Financial Reporting for Nonexchange Transactions.

**Program Revenues -** Program revenues included in the Statement of Activities (Statement B) are derived directly from parties outside the village's taxpayers or citizenry. Program revenues reduce the cost of the function to be financed from the village's general revenues.

Allocation of Indirect Expenses - The village reports all direct expenses by function in the Statement of Activities (Statement B). Direct expenses are those that are clearly identifiable with a function. Indirect expenses of other functions are not allocated to those functions but

Forest, Louisiana

Notes to the Financial Statements (Continued)

are reported separately in the Statement of Activities. Depreciation expense, which can be specifically identified by function, is included in the direct expenses of each function. Depreciation on buildings is assigned to the "general administration" function due to the fact that buildings serve multiple purposes. Interest on general long-term debt is considered an indirect expense and is reported separately on the Statement of Activities.

#### C. BASIC FINANCIAL STATEMENTS - FUND FINANCIAL STATEMENTS

The financial transactions of the village are reported in individual funds in the fund financial statements. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities.

Fund financial statements report detailed information about the village. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column.

A fund is a separate accounting entity with a self-balancing set of accounts that comprise its assets, liabilities, fund equity, revenues, and expenditures. Funds are classified into three categories; governmental, proprietary, and fiduciary. Each category, in turn, is divided into separate "fund types". Governmental funds are used to account for a government's general activities, where the focus of attention is on the providing of services to the public as opposed to proprietary funds where the focus of attention is on recovering the cost of providing services to the public or other agencies through service charges or user fees. Fiduciary funds are used to account for assets held for others. The village's current operations require the use of only governmental and proprietary funds. The governmental and proprietary fund types used by the village are described as follows:

#### Governmental Fund Type

General Fund - The General Fund, as provided by Louisiana Revised Statute 13:781, is the principal fund of the village and is used to account for the operations of the village's office. The various fees and charges due to the village's office are accounted for in this fund. General operating expenditures are paid from this fund.

#### Proprietary Fund Type - Water Enterprise Fund

The Water Enterprise Fund is used to account for the operations of the village's water system. The operations are financed and operated in a manner similar to private business enterprises, where the intent of the governing body is that the cost (expenses, including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges.

Forest, Louisiana

Notes to the Financial Statements (Continued)

#### D. BASIS OF ACCOUNTING

Basis of accounting refers to the point at which revenues or expenditures/expenses are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurement made regardless of the measurement focus applied.

#### 1. Accrual:

Both governmental and business type activities in the government-wide financial statements are presented on the accrual basis of accounting. Revenues are recognized when earned and expenses are recognized when incurred.

#### 2. Modified Accrual:

The governmental funds financial statements are presented on the modified accrual basis of accounting. With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. The statement of revenues, expenditures, and changes in fund balances reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources. This approach differs from the manner in which the governmental activities of the government-wide financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Governmental funds and the proprietary type agency funds use the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recognized when susceptible to accrual (i.e., when they become both measurable and available). Measurable means the amount of the transaction can be determined and available means collectible within the current period or soon enough thereafter to pay liabilities of the current period. The village considers all revenues available if they are collected within 60 days after the fiscal year end. Expenditures are recorded when the related fund liability is incurred, except for interest and principal payments on general long-term debt which is recognized when due, and certain compensated absences and claims and judgments which are recognized when the obligations are expected to be liquidated with expendable available financial resources. The governmental funds use the following practices in recording revenues and expenditures:

#### Revenues

Franchise taxes and intergovernmental revenues are recorded when the village is entitled to the funds.

Forest, Louisiana

Notes to the Financial Statements (Continued)

Interest income on bank deposits is recorded when the interest has been earned and the amount is determinable.

Substantially all other revenues are recorded when they are received by the village.

Based on the above criteria, franchise taxes have been treated as susceptible to accrual.

#### **Expenditures**

Expenditures are generally recognized under the modified accrual basis of accounting when the related fund liability is incurred.

#### **Proprietary Fund Type - Water Enterprise Fund**

The Water Enterprise Fund is accounted for using the accrual basis of accounting. Revenues are recognized when they are earned, and expenses are recognized when they are incurred.

#### E. CASH AND CASH EQUIVALENTS

Under state law, the village may deposit funds in demand deposits, interest bearing demand deposits, money market accounts, or time deposits with state banks organized under Louisiana law and national banks having principal offices in Louisiana. At December 31, 2008, the village has cash and cash equivalents (book balances) totaling \$400,542.

Demand deposits	\$308,478
Time deposits	92,064
Total	\$400,542

These deposits are stated at cost, which approximates market. Under state law, these deposits, or the resulting bank balances, must be secured by federal deposit insurance or the pledge of securities owned by the fiscal agent bank. The market value of the pledged securities plus the federal deposit insurance must at all times are secured as follows:

Bank Balances	<u>\$601,067</u>
Federal deposit insurance	\$342,064
Pledged securities (uncollateralized)	334,047
Total	\$676,111

Forest, Louisiana

Notes to the Financial Statements (Continued)

Because the pledged securities are held by a custodial bank in the name of the fiscal agent bank rather than in the name of the village, they are considered uncollateralized (Category 3) under the provisions of GASB Codification C20.106; however, Louisiana Revised Statute 39:1229 imposes a statutory requirement on the custodial bank to advertise and sell the pledged securities within 10 days of being notified by the village that the fiscal agent has failed to pay deposited funds upon demand.

#### F. CAPITAL ASSETS

Capital assets are capitalized at historical cost or estimated cost if historical cost is not available Donated assets are recorded as capital assets at their estimated fair market value at the date of donation. The village maintains a threshold level of \$500 or more for capitalizing capital assets.

Capital assets are reported in the government-wide financial statements but not in the fund financial statements. Since surplus assets are sold for an immaterial amount when declared as no longer needed for public purposes by the village, no salvage value is taken into consideration for depreciation purposes. All capital assets, other than land, are depreciated using the straight-line method over the following useful lives:

<u>Description</u>	Estimated Lives
Buildings and building improvements	20 - 40 years
Furniture and fixtures	5 - 10 years
Vehicles	5 - 15 years
Equipment	5 - 20 years

#### G. ANNUAL AND SICK LEAVE

The Village of Forest has not adopted vacation and sick leave policies; therefore, there is no liability for compensated absences.

#### H. RISK MANAGEMENT

The village is exposed to various risk of loss related to torts; theft of, damage to, and destruction of assets; and injuries to employees. To handle such risk of loss, the fire district maintains a commercial insurance policy covering property, employee liability, and public officials liability. No claims were paid on any of the policies during the past three years which exceeded the policies' coverage amounts. There were no significant reductions in insurance coverage during the year ended December 31, 2008.

Forest, Louisiana

Notes to the Financial Statements (Continued)

# 2. RECEIVABLES

The following is a summary of receivables at December 31, 2008:

		Water	
	General	Enterprise	
	_ Fund	Fund	Total
Taxes:			
Franchise	\$1,796		\$1,796
Accounts	<u></u>	\$13,225	13,225
Total	\$1,796	\$13,225	\$15,021

## 3. CHANGES IN CAPITAL ASSETS

The following presents changes in capital assets for the year ended December 31, 2008:

	Beginning Balance	Additions	Deletions	Ending Balance
Capital assets not being depreciated -				
Land	\$27,500			\$27,500
Construction in progress	47,864	\$109,887		157,751
Capital assets being depreciated:				
Buildings	6,553			6,553
Improvements other than buildings	711			711
Equipment	34,727_			34,727
Total assets	117,355	109,887	NONE	227,242
Less accumulated depreciation	33,050	1,523		34,573
Net capital assets	\$84,305	\$108,364	NONE	\$192,669

A summary of proprietary fund type property, plant, and equipment at December 31, 2008, follows:

	Basis_	Accumulated Depreciation	Net Book Value
Construction in progress - not depreciated	\$520,884	NONE	\$520,884
Water system	747,946	(337,598)	410,348
Equipment	41,492	(33,812)	7,680
Total	\$1,310,322	(\$371,410)	\$938 <u>,91</u> 2

Forest, Louisiana

Notes to the Financial Statements (Continued)

#### 4. PENSION PLAN

The employees of the village are members of the Social Security System. In addition to the employee contributions withheld at 7.65 per cent of gross salary, the village contributes an equal amount to the Social Security System. For the year ended December 31, 2008, total salaries paid for 2008 were \$66,658. The village does not guarantee the benefits granted by the Social Security System.

#### 5. REVENUE BONDS PAYABLE

At December 31, 2008, the village has two outstanding issues of long-term revenue bonds. In 1990 the village sold a revenue bond to the United States Department of Agriculture, Farmers Home Administration. The issue dated November 14, 1990 was for \$130,200. The issue bears interest at 6.125 per cent per annum. Principal and interest are to be repaid in annual payments of \$8,846 through November 14, 2030. All long-term debt is to be repaid solely from the income and revenues derived from the operation of the water system. In 2008 the village had a preliminary bond issue for \$912,000. The village has received \$755,000 of this issue at December 31, 2008. The final bond issue will be in 2009, once all the funds are received by the village. No amortization schedule was available at December 31, 2008.

The following is a summary of revenue bonds payable transactions for the year ended December 31, 2008:

Revenue bonds payable at January 1, 2008	\$54,380
Additions	755,000
Reductions	(5,223)
Long-term debt at December 31, 2008	\$804,157

The annual requirements to amortize the revenue bonds outstanding at December 31, 2008, including interest of \$12,846, are as follows:

Year	<u>Principal</u>	Interest	Total
2009	\$5,815	\$3,031	\$8,846
2010	6,174	2,672	8,846
2011	6,556	2,290	8,846
2012	6,960	1,885	8,845
2013	7,390	1,455	8,845
2014 - 2016	16,262_	1,513	17,775
Total	\$49,157	\$12,846	\$62,003

#### 6. CONTRIBUTED CAPITAL

In 1990, the village received a grant totaling \$219,800 from the United States Department of Agriculture, Farmers Home Administration to finance the construction of its water system. The grant amount, shown

Forest, Louisiana

Notes to the Financial Statements (Continued)

as contributed capital on the balance sheet, is reduced each year by the amount of depreciation expense recognized on fixed assets constructed or acquired with the grant funds. At December 31, 2008, accumulated depreciation on these assets is \$98,911.

#### 7. RESERVED RETAINED EARNINGS

The bond covenant with the Farmers Home Administration for the 1990 revenue bond discussed in note 4 above, requires the village to establish the following reserve accounts:

- A. A "Water Revenue Bond and Interest Sinking Fund". The village must transfer into this fund, each month, one-twelfth of the principal and interest due on the next principal and interest payment date. This fund is used to pay bond principal and interest as they become due.
- B. A "Water Reserve Fund". The village must transfer into this fund, each month, an amount equal to 5 per cent of the amount to be paid into the Water Revenue Bond and Interest Sinking Fund. Such amounts may be used only for the payment of matured bonds and interest when sufficient funds are not available in the Water Revenue Bond and Interest Sinking Fund.
- C. A "Water Depreciation and Contingency Fund". The village must transfer into this fund, each month, an amount equal to 5 per cent of the amount to be paid into the Water Revenue Bond and Interest Sinking Fund. The deposits in this fund may be used for unusual or extraordinary maintenance, repairs, replacements, and extensions and for the cost of improvements to the system. Money in this fund may also be used to pay principal and interest on bonds falling due at any time there is not sufficient funds in the other reserve funds.

At December 31, 2008 the village has \$39,253 in restricted accounts to meet reserve requirements. The following is a summary of transactions in the bond reserve accounts for the year ended December 31, 2008:

Reserve for revenue bonds payable at January 1, 2008	\$37,978
Deposits	9,746
Interest earnings	375
Debt service	_(8,846)
Reserve for bonds payable at December 31, 2008	\$39,253

#### 8. LITIGATION AND CLAIMS

The Village of Forest is not involved in any litigation at December 31, 2008, nor is it aware of any unasserted claims.

# REQUIRED SUPPLEMENTARY INFORMATION PART II

## BUDGETARY COMPARISON SCHEDULE GENERAL FUND

For the Year Ended December 31, 2008

	ORIGINAL BUDGET	FINAL BUDGET	ACTUAL (BUDGETARY BASIS)	VARIANCE FAVORABLE (UNFAVORABLE)
REVENUES				
Tax, franchise	\$4,356	\$6,741	\$7,621	\$880
Occupational licenses	5,481	7,982	7,192	(790)
Intergovernmental - state grant	10,000	17,500	17,500	
Fees, charges and commissions	6,982	5,135	4,635	(500)
Use of money and property - interest earnings			438	438
Other revenues	345	671	445	(226)
Total revenues	27,164	38,029	37,831	(198)
EXPENDITURES				
General government - current:				
Personal services	3,000	3,000	3,000	
Operating services	12,390	11,839	11,092	747
Materials and supplies	755	3,947	4,096	(149)
Capital outlay	10,221	110,383	109,887	496
Public safety	3,875	4,162	4,310	(148)
Total expenditures	30,241	133,331	132,385	946
EXCESS (Deficiency) OF REVENUES				
OVER EXPENDITURES	(3,077)	(95,302)	(94,554)	748
OTHER FINANCING SOURCES				
Operating transfer in		40,000	40,000	
TOTAL OTHER FINANCING SOURCES	NONE	40,000	40,000	NONE
EXCESS (Deficiency) OF REVENUES AND OTHER FINANCING SOURCE OVER EXPENDITURES	(3,077)	(55,302)	(54,554)	748
FUND BALANCE AT BEGINNING OF YEAR	2,726	119,876	73,163	(46,713)
FUND BALANCE AT END OF YEAR	(\$351)	\$64,574	\$18,609	(\$45,965)

See accompanying note to budgetary comparison schedule.

#### NOTE TO BUDGETARY COMPARISON SCHEDULE For the Year Ended December 31, 2008

A preliminary budget for the ensuing year is prepared for the General Fund by the mayor prior to December 31 of each year and is made available for public inspection at least fifteen days prior to the beginning of each fiscal year. The budget is established and controlled by the board of aldermen at the functional level of expenditure. Encumbrance accounting is not used by the village. Appropriations lapse at year end and must be reappropriated for the following year to be expended. All changes in the budget must be approved by the board of aldermen.

Formal budgetary integration is employed as a management control device during the year. Budgeted amounts included in the accompanying budgetary comparison schedule include the original adopted budget amounts and all subsequent amendments.

# Schedule of Water Rates For the Year Ended December 31, 2008

Classification	Tariff	Rate
Residential	Monthly minimum for first 2,000 gallons Per 1,000 gallons for all over 2,000 gallons	\$15.00 3.50
Commercial	Monthly minimum for first 10,000 gallons Per 1,000 gallons for all over 10,000 gallons	33.00 3.50

# Schedule of Insurance Coverage As of December 31, 2008

Type of Coverage Commercial General Liability	Name of Insurer Louisiana Municipal Risk Management Agency	Policy Number LML-124	Amount of Coverage  Aggregate - \$500,000  Each Occurrence - \$500,000  Medical Payments - \$1,000 per person - \$10,000 per accident  Fire Legal Liability - \$50,000 per occurrence	Expiration Date 5/1/09
Law Enforcement Officers Comprehensive Liability	Louisiana Municipal Risk Management Agency	LML-124	\$500,000	5/1/09
Public Officials Errors and Omissions Liability	Louisiana Municipal Risk Management Agency	LML-124	\$500,000	5/1/09
Worker's Compensation and Employers Liability	Louisiana Municipal Risk Management Agency	WC-0164	Statutory	1/1/09
Standard Fire	Farm Bureau	SF204639	\$292,000	1/22/09
Standard Fire	Farm Bureau	SF187734	\$217,200	4/30/09
Property Damage	State Farm	98-13-6529-5	\$27,200	5/30/09
Fidelity Bond	Fidelity & Deposit Co. of Maryland	30406398	\$100,000	12/1/09

# VILLAGE OF FOREST Forest, Louisiana PROPRIETARY FUND TYPE - ENTERPRISE FUND

# Proposed Operating Budget For the Year Ending December 31, 2009 (Unaudited)

REVENUES	
Water	\$174,200
Other	6,800
Interest income	2,450
Total revenues	183,450
EXPENSES	
Insurance	9,267
Interest expense	11,000
Depreciation expense	28,000
Permits	465
Payroll taxes	10,270
Office	6,150
Repairs and maintenance	8,180
Salaries	67,000
Supplies	7,943
Administrative expense	13,563
Testing expense	2,638
Mowing	20
Postage	1,765
Sales Tax	259
Utilities and telephone	16,930
Total expenses	183,450
NET INCOME	NONE

# OTHER SUPPLEMENTARY INFORMATION PART III

# VILLAGE OF FOREST Forest, Louisiana SUPPLEMENTAL INFORMATION SCHEDULE As of and For the Year Ended December 31, 2008

#### **COMPENSATION PAID ALDERMEN**

The schedule of compensation paid aldermen is presented in compliance with House Concurrent Resolution No. 54 of the 1979 Session of the Louisiana Legislature. In accordance with Louisiana Revised Statute 33:405, aldermen receive up to \$30.00 for each regular meeting and \$15.00 for each special meeting they attend. Compensation of aldermen is included in personal services and related benefits expenditures of the General Fund.

# Schedule 5

# VILLAGE OF FOREST Forest, Louisiana

# Schedule of Compensation Paid Aldermen For the Year Ended December 31, 2008

Dorothy Keen	\$325
Bobbie Wise	. 75
Michelle Gray	100
Mike Jones	<u>275</u>
Total	<u>\$775</u>

# REPORTS REQUIRED BY GOVERNMENT AUDITING STANDARDS PART IV

# Independent Auditor's Report Required by Government Auditing Standards

The following independent auditor's report on compliance and internal control over financial reporting is presented in compliance with the requirements of *Government Auditing Standards* issued by the Comptroller General of the United States and the *Louisiana Governmental Audit Guide*, issued by the Society of Louisiana Certified Public Accountants and the Louisiana Legislative Auditor.

Member American Institute of Certified Public Accountants

# MARY JO FINLEY, CPA, INC.

A PROFESSIONAL CORPORATION

116 Professional Drive - West Monroe, LA 71291
Phone (318) 329-8880 - Fax (318) 329-8883

Member Society of Louisiana Certified Public Accountants

Report on Internal Control Over Financial
Reporting and on Compliance and Other Matters
Based on an Audit of Financial Statements Performed
in Accordance Government Auditing Standards

VILLAGE OF FOREST Forest, Louisiana

I have audited the basic financial statements of the Village of Forest as of and for the year ended December 31, 2008 and have issued my report thereon dated March 21, 2009. I conducted my audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing my audit, I considered Village of Forest's internal control over financial reporting as a basis for designing my auditing procedures for the purpose of expressing my opinion on the basic financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Village of Forest's internal control over financial reporting. Accordingly, I do not express an opinion on the effectiveness of the Village of Forest's internal control over financial reporting.

A control deficiency exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects the entity's ability to initiate, authorize, record, process, or report financial data reliably in accordance with generally accepted accounting principles such that there is more than a remote likelihood that a misstatement of the Village of Forest's financial statements that is more than inconsequential will not be prevented or detected by the Village of Forest's internal control.

A material weakness is a significant deficiency, or combination of significant deficiencies, that results in more than a remote likelihood that a material misstatement of the financial statements will not be prevented or detected by the Village of Forest's internal control.

VILLAGE OF FOREST
Forest, Louisiana
Independent Auditor's Report on Compliance
And Internal Control Over Financial Reporting, etc.
December 31, 2008

My consideration of internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in internal control that might be significant deficiencies or material weaknesses. I did not identify any deficiencies in internal control over financial reporting that I consider to be material weaknesses, as defined above.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Village of Forest's basic financial statements are free of material misstatement, I performed tests of its compliance with certain provisions of laws, regulations, contracts and grants, noncompliance with which could have a direct and material effect on the determination of financial amounts. However, providing an opinion on compliance with those provisions was not an objective of my audit and, accordingly, I do not express such an opinion. The results of my tests disclosed no instances of noncompliance or other matters that is required to be reported under *Government Auditing Standards* and is included as finding 08-01 in the accompanying schedule of audit findings.

This report is intended solely for the information and use of the Village of Forest, management, and the Legislative Auditor and is not intended to be and should not be used by anyone other than these specified parties. Although the intended use of these reports may be limited, under Louisiana Revised Statute 24:513, this report is distributed by the Legislative Auditor as a public document.

West Monroe, Louisiana

March 21, 2009

# Schedule of Audit Findings For the Year Ended December 31, 2008

#### A. SUMMARY OF AUDIT RESULTS

- 1. The auditor's report expresses an unqualified opinion on the general purpose financial statements of the Village of Forest.
- 2. One instance of noncompliance material to the financial statements of the Village of Forest was disclosed during the audit.
- 3. No significant deficiency relating to the audit of the financial statements were reported in the Independent Auditor's Report on Internal Control.

#### **B. FINDINGS - FINANCIAL STATEMENTS AUDIT**

#### 07-1 Need to Comply with Local Government Budget Act

**Finding:** Louisiana Revised Statutes (LRS) 39:1305 require the village to complete a budget where the total of the proposed expenditures cannot exceed the total of estimated funds available for the ensuing year. The district adopted the general fund budget with estimated expenditures exceeding estimated revenues..

**Recommendation:** The village should familiarize itself with and comply with all the requirements of the Local Government Budget Act.

### Summary Schedule of Prior Audit Findings For the Year Ended December 31, 2008

**07-1 Finding:** The village did not comply with the Local Government Budget Act.

**Recommendation:** Budget comparisons should be monitored monthly to assure compliance with the Local Government Budget Act.

**Status:** The finding has not been corrected and is included in the current year Schedule of Audit Findings as Finding 08-01.

### BOX 338

FOREST, LA. 71242

I, Shelbie Hughes, Mayor of the Village of Forest, will achieve to do better preparing and maintaining the balance of the budget for 2009.

Shelbie J Hughes

Shelbie J Hughes