West Carroll Parish Ambulance Service District of the Parish of West Carroll Oak Grove, Louisiana

Annual Financial Report As of and for the Year Ended December 31, 2013

West Carroll Parish Ambulance Service District of the Parish of West Carroll Oak Grove, Louisiana

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ALLEN, GREEN & WILLIAMSON, LLP



CERTIFIED PUBLIC ACCOUNTANTS P. O. Box 6075

Monroe, LA 71211-6075

Fax: (318) 388-4664

Telephone: (318) 388-4422

Toll-free: (888) 741-0205

Tim Green, CPA Margie Williamson, CPA Amy Tynes, CPA

Aimee Buchanan, CPA Cindy Thomason, CPA Principal:

> Matt Carmichael, CPA Diane Ferschoff, CPA Jaime Esswein, CPA, CFE Jaunicia Mercer, CPA, CFE Roomi Shakir, CPA

> > Ernest L. Allen, CPA (Retired) 1963 - 2000

Independent Auditor's Report

Board Members West Carroll Parish Ambulance Service District of the Parish of West Carroll Oak Grove, Louisiana

2441 Tower Drive

Monroe, LA 71201

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and the major fund of the West Carroll Parish Ambulance Service District of the Parish of West Carroll (the District), a component unit of the West Carroll Parish Police Jury, as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the West Carroll Parish Ambulance Service District, as of December 31, 2013, and the respective changes in financial position and budgetary comparison schedule for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying other information, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The accompanying other information, as listed in the table of contents, has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

aller Sheen & Williamson, LXP

In accordance with *Government Auditing Standards*, we have also issued our report dated June 2, 2014 on our consideration of the West Carroll Parish Ambulance District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control over financial reporting and compliance.

ALLEN, GREEN & WILLIAMSON, LLP

Monroe, Louisiana

June 2, 2014

West Carroll Parish Ambulance Service Distric

REQUIRED SUPPLEMENTARY INFORMATION:

MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

Our discussion and analysis of the West Carroll Ambulance Service District's financial performance provides an overview of the District's financial activities for the fiscal year ended December 31, 2013.

FINANCIAL HIGHLIGHTS

Our financial statements provide these insights into the results of this year's operations:

The assets of the District exceeded its liabilities at the close of the most recent fiscal year by \$3,024 thousand (net position). Of this amount, \$2,378 thousand (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.

The District's revenue received from claims for the year ended December 31, 2013 was \$764 thousand; there was an increase of \$68 thousand from the revenue received for claims of \$696 thousand in 2012. From year to year several variables may affect the claims revenues in either a positive or negative manner. Claims may be paid or denied for payment due to the nature of each call or run referred to as medical necessity. If a patient has insurance or not has a tremendous influence at times as West Carroll residents are not billed if they have no insurance but all insurance companies are billed. Adjustments to charges are made from time to time to compensate for increases in medical supplies, fuel and other operating costs as well as changes in reimbursement rates that are received. The total number of claims or runs per year affects both by increasing or decreasing expenditures and revenues.

The District's total expenses for the year ended December 31, 2013 was \$1,273 thousand; this is an increase of \$30 thousand from the expenses of \$1,243 thousand in 2012. Spending adjustments are normally made throughout a fiscal year or planned from one year to another to compensate for specific needs of the business.

USING THIS ANNUAL REPORT

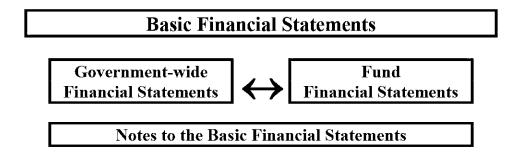
The District's annual report consists of a series of financial statements that show information for the District as a whole, and its funds. The Statement of Net Position and the Statement of Activities provide information about the activities of the District as a whole and present a longer-term view of the District's finances. For our governmental activities, the fund financial statements tell how we financed our services in the short-term as well as what remains for future spending. Fund financial statements also may give you some insights into the District's overall financial health. Fund financial statements also report the District's operations in more detail than the governmental-wide financial statements by providing information about the District's fund - the General Fund.

The following chart reflects the information included in this annual report.

Financial Section

Required Supplementary Information

Management's Discussion & Analysis (MD&A)



Other Information

Schedule of Compensation Paid Board Members

Other Reports Required by Government Auditing Standards

Our auditor has provided assurance in the independent auditor's report, located immediately preceding this Management's Discussion and Analysis, that the Basic Financial Statements are fairly stated. Varying degrees of assurance are being provided by the auditor regarding the Required Supplementary Information and the Other Information identified above. A user of this report should read the independent auditor's report carefully to ascertain the level of assurance being provided for each of the other parts of this report.

Reporting the District as a Whole

The Statement of Net Position and the Statement of Activities

Our analysis of the District as a whole begins with the government-wide financial statements. One of the most important questions asked about the District's finances is, "Is the District as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities, which appear first in the District's financial statements, report information about the District as a whole and its activities in a way that helps answer this question. We prepare these statements to include all assets, liabilities and deferred outflows/inflows of resources, using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the District's net position – the difference between assets, liabilities and deferred outflows/inflows of resources, as reported in the Statement of Net Position – as one way to measure the District's financial health, or financial position. Over time, increases or decreases in the District's net position – as reported in the Statement of Activities – are one indicator of whether its financial health is improving or deteriorating. The relationship between revenues and expenses is the District's operating results. However, the District's goal is to provide services to our citizens, not to generate profits as commercial entities do. One must consider other non-financial factors, such as the quality of service.

In the Statement of Net Position and the Statement of Activities, the District's activities are shown as:

Governmental Activities - Most of the District's basic services are reported here, including salaries and contract labor, employee benefits, professional fees, operations and maintenance, repairs and upkeep, and administrative expenses. Sales tax revenue and claims finance most of these activities.

Reporting the District's Most Significant Funds

Fund Financial Statements

The District reports all of its activity in one governmental fund which uses the following approach:

Governmental funds Governmental fund reporting focuses on showing how money flows into and out of funds and the balances left at year-end that are available for spending. They are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's operations and the services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in the reconciliations (Statements D and F).

THE DISTRICT AS A WHOLE

Our analysis below focuses on the net position (Table 1) and changes in net position (Table 2) of the District's governmental activities.

Table 1 Net Position December 31, (in thousands)

	2013	2012	Variance		
Current and other assets	\$ 2,464	\$ 2,469	\$ (5)		
Capital assets, net	646_	611_	35_		
Total assets	3,110	3,080	30		
Current and other liabilities	61	194	(133)		
Noncurrent liabilities	25	25	-		
Total liabilities	86	219	(133)		
Net position					
Net investment in capital assets	646	611	35		
Unrestricted	2,378	2,250	128		
Total net position	\$ 3,024	\$ 2,861	\$ 163		

Net position of the District's governmental activities for December 31, 2013 was \$3,024 thousand. Unrestricted net position that are the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements were \$2,378 thousand.

Table 2
Changes in Net Position
For the year ended, December 31,
(in thousands)

	2013		 2012		riance
Revenues			 		
Program Revenues					
Charges for services	\$	764	\$ 696	\$	68
Grant revenue - capital		7	18		(11)
General Revenues					
Sales tax revenue		628	579		49
Interest revenue		18	19		(1)
Other revenue		19	 190		(171)
Total Revenues		1,436	1,502		(66)
Expenses:					
Public safety – ambulance service:					
Salaries and contract labor		636	673		(37)
Employee benefits		226	213		13
Professional fees		26	12		14
Operations and maintenance		138	168		(30)
Repairs and upkeep		41	33		8
Administrative expense		78	69		9
Depreciation expense		128	 75_		53
Total functions/program expenses		1,273	1,243		30
Increase (decrease) in net position		163	 259	·	(96)
Net position – beginning		2,861	2,602		259
Net position – ending	\$	3,024	\$ 2,861	\$	163

Governmental Activities

The cost of all governmental activities this year was \$1,273 thousand. However, as shown in the Statement of Activities, the amount that our taxpayers ultimately financed for these activities through District taxes was \$628 thousand because some of the cost was paid by those who directly benefited from the programs or by other governments and organizations that subsidized certain programs with grants and contributions.

THE DISTRICT'S FUNDS

As the District completed the year, its governmental funds reported a fund balance of \$2,426 thousand which was an increase of \$126 thousand. Total revenues for 2013 decreased \$66 thousand from total revenues for 2012. This decrease is due mainly to the District not participating in an emergency event in the 2013 year. In the 2012 year the District aided in the emergency response of Hurricane Isaac and was paid \$179 thousand for the work that we provided. This income was completely unexpected and not recurring in nature.

Total expenditures for 2013 were \$1,310 thousand, which decreased \$33 thousand due mainly to a delay in an ongoing contract with Horton Emergency Vehicles to provide a new chassis and rebuild an existing ambulance module. The work was budgeted for year 2013, but due to delays out of their control was not completed until March 2014. Therefore, payment was not made until the completion of the work and the new ambulance was inspected and

received.

GENERAL FUND BUDGETARY HIGHLIGHTS

Actual revenues exceeded budgeted revenues by \$124 thousand. This favorable variance was due mainly to the District's participation in a new Medicare/Medicaid supplemental payment program titled Upper Payment Limit and payments received through this program were not budgeted due to the programs obscure implementation. The budgeted expenditures exceeded actual expenditures by \$168 thousand, mainly due to advanced planning in Capital Outlay to purchase two new ambulances. However, because of the unexpected delay by the contactor only one was actually paid for in year 2013. "Note" the original budgeted expenditures for year 2013 exceeded revenues by \$166 thousand, which was due to capital outlay. Additionally, the District did not propose any budget revisions for fiscal year ended December 31, 2013.

CAPITAL ASSETS AND LONG TERM DEBT

Capital Assets

At December 31, 2013, the District had invested in the following capital assets:

Capital Assets, net December 31,

	2013	2012	Variance
Land	\$ 6,500	\$ 6,500	\$ -
Land Improvements	8,900	9,430	(530)
Buildings	137,883	143,730	(5,847)
Appliances	-	-	-
Vehicles	319,026	268,865	50,161
Furniture and fixtures	-	451	(451)
Equipment	173,382	181,994	(8,612)
Total Capital assets, net	\$ 645,691	\$ 610,970	\$ 34,721

Debt

Our long term debt includes annual leave of \$25 thousand. We present more detail about our long term liabilities in Note 6 to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS Our elected and appointed officials and citizens consider many factors when setting the District's budget and tax rates. One of the most important factors affecting the budget is our unpredictable nature of claims and sales tax collections. Approximately, 97% of total revenues are claims and sales tax. Circumstances that will affect our 2014 budget year are the delay of completion and payment of the new ambulance budgeted for 2013, but received and paid for in March 2014 at a cost of \$127,985 and the possibility of the District purchasing an additional building and property appraised at \$198,000.

GOVERNMENT-WIDE FINANCAL STATEMENTS

STATEMENT OF NET POSITION December 31, 2013

	Statement A
ASSETS	
Current Assets	
Cash	\$ 391,461
Investments	1,832,923
Receivables	207,984
Inventory	27,387
Prepaid expenses	4,309
Total current assets	2,464,064
Capital assets, net of accumulated depreciation	
Land, building and equipment	645,691
TOTAL ASSETS	3,109,755
LIABILITIES	
Current Liabilities	
Accounts, salaries and other payables	38,193
Compensated absences payable	22,451
Total current liabilities	60,644
Noncurrent Liabilities	
Compensated absences payable	25,200_
Total noncurrent liabilities	25,200
TOTAL LIABILITIES	85,844
NET POSITION	
Net investment in capital assets	645,691
Unrestricted	2,378,220
TOTAL NET POSITION	\$ 3,023,911

STATEMENT OF ACTIVITIES For the Year Ended December 31, 2013

	Statement B
EXPENSES	
Public safety - ambulance service:	
Salaries and contract labor	\$ 635,700
Employee benefits	225,714
Professional fees	26,475
Operations and maintenance	138,621
Repairs and upkeep	41,063
Administrative expense	77,963
Depreciation	128,135
TOTAL PROGRAM EXPENSES	1,273,671
PROGRAM REVENUES:	
Charges for services	764,287
Grant revenue - capital	6,692
TOTAL PROGRAM REVENUES	770,979
NET PROGRAM EXPENSE	(502,692)
GENERAL REVENUES:	
Sales tax revenue	628,334
Interest revenue	17,564
Other revenue	19,181
TOTAL GENERAL REVENUES	665,079
INCREASE (DECREASE) IN NET POSITION	162,387
NET POSITION - BEGINNING	2,861,524
NET POSITION - END OF YEAR	\$ 3,023,911

West Carroll Parish Ambulance Service District

FUND FINANCAL STATEMENTS

GOVERNMENTAL FUNDS BALANCE SHEET December 31, 2013

	Statement C
ASSETS	
Cash	\$ 391,461
Investments	1,832,923
Receivables	207,984
Inventory	27,387
Prepaid expenses	4,309
TOTAL ASSETS	2,464,064
LIABILITIES AND FUND BALANCES	
Liabilities	00.400
Accounts, salaries and other payables	38,193
TOTAL LIABILITIES	38,193
Fund balances:	
Nonspendable	31,696
Committed	128,128
Unassigned	2,266,047
TOTAL FUND BALANCE	2,425,871
TOTAL LIABILITIES AND FUND BALANCE	\$ 2,464,064

Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position December 31, 2013

Statement D

Total fund balances - governmental funds

\$ 2,425,871

The cost of capital assets (land, buildings, furniture and equipment) purchased or constructed is reported as an expenditure in governmental funds. The Statement of Net Position includes those capital assets among the assets of the District as a whole. The cost of those capital assets is allocated over their estimated useful lives (as depreciation expense) to the various programs reported as governmental activities in the Statement of Activities. Because depreciation expense does not affect financial resources, it is not reported in governmental funds.

Costs of capital assets \$ 1,512,202
Accumulated depreciation (866,511)

645,691

Long-term liabilities applicable to the Ambulance District's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities - both current and long-term - are reported in the Statement of Net Position.

Balances at December 31, 2013 are: Compensated absences payable

(47,651)

Net position of governmental activities

\$ 3,023,911

GOVERNMENTAL FUNDS Statement of Revenues, Expenditures, and Changes in Fund Balances For the Year Ended December 31, 2013

	St	atement E
REVENUES		
Local sources:		
Sales tax revenue	\$	628,334
Grant revenue		6,692
Claims		764,287
Interest revenue		17,564
Other revenue		19,181
TOTAL REVENUES		1,436,058
EXPENDITURES		
Public safety - ambulance service		
Current:		
Salaries and contract labor		635,700
Employee benefits		227,561
Professional fees		26,475
Operations and maintenance		138,621
Repairs and upkeep		41,063
Administrative expense		77,963
Capital outlay		162,856
TOTAL EXPENDITURES		1,310,239
Net Change in Fund Balances		125,819
FUND BALANCES - BEGINNING OF YEAR		2,300,052
FUND BALANCES - END OF YEAR	\$	2,425,871

Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities For the Year Ended December 31, 2013

Statement F \$ 125,819 Total net change in fund balances - governmental funds Amounts reported for governmental activities in the Statement of Activities are different because: Capital outlays are reported in governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which capital outlay exceeds depreciation in the period: Capital outlay 162.856 Depreciation (128, 135)34,721 In the Statement of Activities, certain operating expenses-compensated absences (vacations and comp time) - are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid). This year, vacation and comp time used (\$39,738) was more than the amounts earned (\$37,891) by \$1,847 1,847

162,387

THE NOTES TO THE FINANCIAL STATEMENTS ARE AN INTEGRAL PART OF THIS STATEMENT.

Change in net position of governmental activities.

GENERAL FUND Budgetary Comparison Schedule For the Year Ended December 31, 2013

Statement G

		BUDGETED) AM	OUNTS		ACTUAL	FINA	IANCE WITH AL BUDGET OSTITIVE
	0	RIGINAL		FINAL	A	AMOUNTS		EGATIVE)
Resources (inflows) Local sources: Sales tax revenue	\$	552,000	\$	552,000	\$	628,334	\$	76,334
Grant revenue	·	-	·	, -		6,692		6,692
Claims		744,000		744,000		764,287		20,287
Interest revenue		15,980		15,980		17,564		1,584
Other revenue						19,181		19,181
Amounts available for appropriations		1,311,980		1,311,980		1,436,058		124,078
Charges to appropriations (outflows) General government:								
Salaries and contract labor		665,027		665,027		635,700		29,327
Employee benefits		237,267		237,267		227,561		9,706
Professional fees		13,453		13,453		26,475		(13,022)
Operations and maintenance		173,556		173,556		138,621		34,935
Repairs and upkeep		31,800		31,800		41,063		(9,263)
Administrative expense		68,355		68,355		77,963		(9,608)
Capital outlay		288,400		288,400		162,856		125,544
Total charges to appropriations		1,477,858		1,477,858		1,310,239		167,619
Net change in fund balance		(165,878)		(165,878)		125,819		291,697
BUDGETARY FUND BALANCES, BEGINNING		2,300,052		2,300,052		2,300,052		
BUDGETARY FUND BALANCES, ENDING	\$	2,134,174	\$	2,134,174	\$	2,425,871	\$	291,697

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- NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES The accompanying financial statements of the West Carroll Parish District of the Parish of West Carroll, Oak Grove, Louisiana (the District), have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.
- A. REPORTING ENTITY The District was established by the West Carroll Parish Police Jury in 1996 under the provisions of LSA-R.S. 33:9056 to run and operate ambulances and a rescue unit for the care and transportation of persons suffering from illness or disabilities which necessitate ambulance care or extrication. Appointed Board members serve staggering terms of six years.

As the governing authority of the parish, for reporting purposes, the West Carroll Parish Police Jury is the financial reporting entity for West Carroll Parish. The financial reporting entity consists of (a) the primary government (police jury), (b) organizations for which the primary government is financially accountable, and (c) other organizations for which nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

Governmental Accounting Standards Board established criteria for determining which component units should be considered part of the West Carroll Parish Police Jury for financial reporting purposes. The basic criterion for including a potential component unit within the reporting entity is financial accountability. The GASB has set forth criteria to be considered in determining financial accountability. This criteria includes:

- 1. Appointing a voting majority of an organization's governing body, and
 - a. The ability of the police jury to impose its will on that organization and/or
 - b. The potential for the organization to provide specific financial benefits to or impose specific financial burdens on the police jury.
- 2. Organizations for which the police jury does not appoint a voting majority but are fiscally dependent on the police jury and the potential for the organization to provide specific financial benefits to or impose specific financial burdens on the police jury exists.
- 3. Organizations for which the reporting entity financial statements would be misleading if data of the organization is not included because of the nature or significance of the relationship.

Because the police jury appoints members to the District's Board and the District is financially accountable to the police jury, the District was determined to be a component unit of the West Carroll Parish Police Jury, the financial reporting entity. The accompanying financial statements present information only on the funds maintained by the District and do not present information on the police jury, the general government services provided by that governmental unit, or the other governmental units that comprise the financial reporting entity.

B. FUNDS The accounts of the District are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The District has only one fund.

Governmental Funds Governmental funds are used to account for the District's general government activities, including the collection and disbursement of specific or legally restricted monies, the acquisition, or construction of capital assets, and the servicing of long-term debt. Governmental funds include:

General fund - the only fund of the District. It accounts for all financial resources of the District.

C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Government-Wide Financial Statements (GWFS) The Statement of Net Position and the Statement of Activities displays information about the reporting government as a whole. The Statement of Net Position and the Statement of Activities was prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets, liabilities, deferred outflows/inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, liabilities, deferred outflows/inflows of resources resulting from non-exchange transactions are recognized in accordance with the requirements of GASB Statement No. 33 Accounting and Financial Reporting for Non-exchange Transactions.

<u>Program revenues</u> Program revenues include 1) charges for services provided, 2) operating grants and contributions, and 3) capital grants and contributions; program revenues reduce the cost of the function to be financed from the District's general revenues. Charges for services are primarily derived from claims.

<u>Allocation of indirect expenses</u> The District reports all direct expenses by function in the Statement of Activities. Direct expenses are those that are clearly identifiable with a function.

Fund Financial Statements (FFS)

Governmental Funds The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. Governmental fund types use the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting revenues are recognized when susceptible to accrual (i.e., when they are "measurable and available"). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay liabilities of the current period. The government considers all revenues available if they are collected within 60 days after year-end. Expenditures are recorded when the related fund liability is incurred, except for unmatured principal and interest on general long-term debt which is recognized when due, and certain compensated absences and claims and judgments which are recognized when the obligations are expected to be liquidated with expendable available financial resources.

With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. Operating statements of these funds present increases and decreases in net current assets. The governmental funds use the following practices in recording revenues and expenditures:

Revenues

<u>Sales taxes</u> are recognized when the underlying exchange transaction occurs and the resources are available.

Other receipts become measurable and available when cash is received by the District and are recognized as revenue at that time.

Expenditures

Salaries are recorded as earned.

It is the District's policy to first apply restricted resources when an expenditure is incurred for purposes for which both restricted and unrestricted net position are available.

D. BUDGETS The District follows these procedures in establishing the budgetary data reflected in the combined financial statements:

State statute requires budgets be adopted for the general fund.

Each year, prior to the beginning of the fiscal year, the executive director submits to the Board a proposed annual budget for the general fund. Public hearings are conducted, prior to the Board's approval, to obtain taxpayer comments. The operating budget includes proposed expenditures and the means of financing them.

The Board adopted a budget for the general fund.

All appropriations (unexpended budget balances) lapse at year end.

Encumbrances are not recognized within the accounting records for budgetary control purposes.

All governmental funds' budgets are prepared on the modified accrual basis of accounting, a basis consistent with accounting principles generally accepted in the United States of America (GAAP). Budgeted amounts are as originally adopted or as amended by the Board. Legally, the Board must adopt a balanced budget, that is, total budgeted revenues and other financing sources including fund balance must equal or exceed total budgeted expenditures and other financing uses. State statutes require the Board to amend its budget when revenues plus projected revenues within a fund are expected to be less than budgeted revenues by five percent or more and/or expenditures within a fund are expected to exceed budgeted expenditures by five percent or more. The Board approves budgets at the function level and management does not have the authority to make any transfers without Board approval.

Formal budget integration (within the accounting records) is employed as a management control device. The budget is established and controlled by the Board at the functional level of expenditure and budget amendments are adopted by the Board as necessary. Budget amounts included in the accompanying financial statements include the original adopted budget.

E. CASH AND CASH EQUIVALENTS Cash includes amounts in demand deposits and interest-bearing demand deposits, and time deposit accounts. Cash equivalents include amounts in time deposits and those investments with original maturities of 90 days or less. Under state law, the District may deposit funds in demand deposits, interest-bearing demand deposits, money market accounts, or time deposits with state banks organized under Louisiana law and national banks having their principal offices in Louisiana.

Under state law, the District may invest in United States bonds, treasury notes, or certificates. These are classified as investments if their original maturities exceed 90 days; however, if the original maturities are 90 days or less, they are classified as cash equivalents. Investments are stated at cost.

F. INVESTMENTS Investments are limited by LSA-R.S. 33:2955 and the District's investment policy. If the original maturities of investments exceed 90 days, they are classified as investments; however, if the original maturities are 90 days or less, they are classified as cash equivalents.

Investments in <u>nonparticipating</u> interest-earning contracts, such as nonnegotiable certificates of deposit with redemption terms that do not consider market rates, are reported using a cost-based measure as per GASB Statement No. 31.

G. INVENTORY AND PREPAID ITEMS In 2013, the Ambulance District began recording their unused medical supplies and diesel fuel as inventory using the First-in, First-out (FIFO) method. Inventory is accounted for using the consumption method, where expenditures are recognized as inventory is used. All purchased inventory items are valued at cost.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. The consumption method is used to record prepaid expenses, whereby expenditures are recognized as time lapses and the prepaids are recognized as expenses.

H. CAPITAL ASSETS Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed over their estimated useful lives (including salvage value). Donated fixed assets are recorded at their estimated fair value at the date of donation. The capitalization threshold is \$500 for all assets except computer software, which has a threshold of \$75,000. Estimated useful life is management's estimate of how long the asset is expected to meet service demands. Straight line depreciation is used based on the following estimated useful lives:

Land Improvements	20 years
Buildings	40 years
Appliances	5 years
Vehicles	5 years
Furniture and Fixtures	5 years
Equipment	3-10 years
Intangibles	3 years

I. COMPENSATED ABSENCES All employees are entitled to two weeks (120 hours for operational employees for odd year ends and 96 hours for operational employees for even year ends as well as 80 hours for office staff employees regardless of year-end) of vacation at the beginning of each fiscal year. Vacation time does not carry over from one year to the next.

All employees are entitled to two weeks (120 hours for operational employees and 80 hours for office staff employees) of sick leave at the beginning of each fiscal year. Sick leave does carry over from year to year and accrue to a maximum limit of two hundred forty (240) hours for administrative personnel and three hundred thirty-six (336) hours for operational personnel. No employee at any time shall be paid for unused sick leave.

Salaried employees are entitled to earn compensatory time for overtime worked. Employees which earn more than 480 hours of compensatory time can be paid for that excess prior to termination.

The District's recognition and measurement criteria for compensated absences follow:

GASB Statement No. 16 provides that vacation leave and other compensated absences with similar characteristics should be accrued as a liability as the benefits are earned by the employees if both of the following conditions are met:

- A. The employees' right to receive compensation is attributable to services already rendered.
- B. It is probable that the employer will compensate the employees for the benefits through paid time off or some other means, such as cash payments at termination or retirement.
- J. FUND BALANCES OF FUND FINANCIAL STATEMENTS GASB 54 requires the fund balance amounts to be reported within the fund balance categories as follows:

<u>Non-spendable</u>: Fund balance that is not in spendable form or legally or contractually required to be maintained intact. This category includes items that are not easily converted to cash such as inventories and prepaid items.

<u>Restricted</u>: Fund balance that can be spent only for the specific purposes stipulated by constitution, external resource providers, or through enabling legislation.

<u>Committed</u>: Fund balance that can only be used for specific purposes determined by the District's highest level of decision making authority. The Board is the highest level of decision making authority of the District that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action it employed to previously commit the funds.

<u>Assigned</u>: Fund balance that is constrained by the District's intent to be used for specific purposes, but are neither restricted nor committed. Intent should be expressed by the Board.

<u>Unassigned</u>: Fund balance that is the residual classification for the general fund.

The District reduces committed amounts, followed by assigned amounts and then unassigned amounts when an expenditure is incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used. The District considers restricted amounts to have been spent when an expenditure has incurred for purposes for which both restricted and unrestricted fund balance is available.

- K. SALES TAXES The Police Jury passed a one-half cent parish-wide sales and use tax in a special election held September 21, 1996. In accordance with the proposition approved by the voters of the parish, the "sales and use tax is for providing ambulance service to the public, including acquiring, improving, maintaining and operating facilities and equipment required in connection therewith and paying related personnel costs." This tax was renewed by voters on April 1, 2006 for a period of 10 years starting January 1, 2007.
- L. USE OF ESTIMATES The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statement and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.
- NOTE 2 CASH AND INVESTMENTS At December 31, 2013, the District had cash and cash equivalents (book balances) totaling \$2,224,384 (including \$1,832,923 in certificates of deposit, classified as investments) in demand deposits. Deposits are stated at cost, which approximates fair value. Under state law, these deposits (or the resulting bank balances) must be secured by federal deposit insurance or pledge of securities owned by the fiscal agent bank. The fair value of the pledged securities plus the federal deposit insurance must at all times equal the amount on deposit with the fiscal agent. These securities are held in the name of the pledging fiscal agent bank in a holding or custodial bank that is mutually acceptable to both parties.

Interest Rate Risk: The District's policy does not address interest rate risk.

Custodial Credit Risk: In the case of deposits, this is the risk that in the event of a bank failure, the government's deposits may not be returned to it. At year end, the District's carrying amount of deposits was \$2,224,384 and the bank balance was \$2,253,913. Of the bank balance, \$750,000 was covered by federal deposit insurance. Of the remaining balance, \$1,472,744 was collateralized by securities held by the pledging financial institution's trust department or agent but not in the District's name. The remaining bank balance of \$31,169 was not collateralized by securities held by the pledging financial institution's trust department or agent. The District's policy does not address custodial credit risk. Even though the pledged securities are considered uncollateralized, Louisiana Revised Statute 39:1229 imposes a statutory requirement on the custodial bank to advertise and sell the pledged securities within 10 days of being notified by the District that the fiscal agent has failed to pay deposited funds upon demand.

<u>Credit Rate Risk</u>: The District had investments in certificates of deposit at fiscal year ended December 31, 2013, which are not subject to credit risk; however, the District's policy does not address credit risk.

NOTE 3 - RECEIVABLES The receivables at December 31, 2013, are as follows:

Class of Receivables	<u>General</u>
Sales and use tax	\$112,743
Claims	95,241
Total	\$207,984

The District expects to collect these amounts in full; therefore, no allowance for doubtful accounts has been established.

NOTE 4 - CAPITAL ASSETS The capital assets balances and activity for the year ended December 31, 2013 are as follows:

Governmental activities:

	Balance			Balance	
Nondepreciable Assets:	_Beginning_	_Additions	_Deletions	Ending	
Land	\$ 6,500	\$ -	\$ -	\$ 6,500	
Depreciable Assets:					
Land Improvements	10,597	-	-	10,597	
Buildings	231,044	-	-	231,044	
Appliances	5,617	-	662	4,955	
Vehicles	737,388	126,628	77,955	786,061	
Furniture & fixtures	9,244	-	-	9,244	
Equipment	431,930	36,228	4,357	463,801	
Total depreciable assets	1,425,820	162,856	82,974	1,505,702	
Less accumulated depreciation					
Land Improvements	1,167	530	-	1,697	
Buildings	87,314	5,847	-	93,161	
Appliances	5,617	-	662	4,955	
Vehicles	468,523	76,467	77,955	467,035	
Furniture & fixtures	8,793	451	-	9,244	
Equipment	249,936	44,840	4,357	290,419	
Total accumulated depreciation	821,350	128,135	82,974	866,511	
Capital assets, net	\$ 610,970	\$ 34,721	\$ -	\$ 645,691	

NOTE 5 - ACCOUNTS, SALARIES AND OTHER PAYABLES The payables at December 31, 2013 are as follows:

	General	
Vendor payable	\$	33,945
Salaries and benefits payable		4,248
Total	\$	38,193

NOTE 6 - COMPENSATED ABSENCES At December 31, 2013, employees of the Ambulance District have accumulated and vested \$47,651 of employee leave benefits, which was computed in accordance with GASB Codification Section C60. These amounts are recorded as liabilities in the funds from which payment will be made and include both vacation leave and compensatory time earned. Following is a summary of the compensated absence transactions for the year:

Balance, Beginning	\$ 49,498
Additions	37,891
Deductions	(39,738)
Balance, Ending	47,651
Amount Due in One Year	\$ 22,451

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NOTE 7 - RISK MANAGEMENT The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District carries commercial insurance to manage these risks. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

NOTE 8 - FUND BALANCE CLASSIFICATION DETAILS The following are the details of the fund balance classifications for the year ended December 31, 2013:

Nonspendable:	
Inventory	\$ 27,387
Prepaid items	4,309
Committed - New ambulance	128,128
Unassigned	 2,266,047
	\$ 2,425,871

NOTE 9 - COMMITMENTS The District is committed to a payment of \$128,128 for a new ambulance budgeted for in 2013, but not received until March of 2014 due to a delay in the work by the vendor.

NOTE 10 - SUBSEQUENT EVENTS In January 2014, the District put down good faith money to purchase a new office building with a cost of approximately \$198,000.

West Carroll Parish Ambulance Service District of the Parish of West Carroll

OTHER INFORMATION

West Carroll Parish Ambulance Service District of the Parish of West Carroll Compensation Paid Board Members December 31, 2013

The schedule of compensation paid board members is presented in compliance with House Concurrent Resolution No. 54 of the 1979 Session of the Louisiana Legislature.

The following board members received no compensation for the year ended December 31, 2013.

Mark Bowman

Fred Copes, Chairman

Mike Gammill

James E. Melton, Vice Chairman

Mike Prine (Resigned 7/8/13)

Larry Copes (Appointed 8/30/13)



ALLEN, GREEN & WILLIAMSON, LLP

P. O. Box 6075

Monroe, LA 71211-6075

2441 Tower Drive Monroe, LA 71201 Telephone: (318) 388-4422

Fax: (318) 388-4664

Toll-free: (888) 741-0205

Matt Carmichael, CPA
Diane Ferschoff, CPA
Jaime Esswein, CPA, CFE
Jaunicia Mercer, CPA, CFE

Margie Williamson, CPA Amy Tynes, CPA Aimee Buchanau, CPA

Cindy Thomason, CPA

Principal:

Tim Green, CPA

Ernest L. Allen, CPA (Retired) 1963 - 2000

Roomi Shakir, CPA

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

Independent Auditor's Report

Board Members West Carroll Parish Ambulance Service District of the Parish of West Carroll Oak Grove, Louisiana

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the major fund of West Carroll Parish Ambulance Service District, a component unit of the West Carroll Parish Police Jury, as of and for the year ended December 31, 2013, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated June 2, 2014.

Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. Under Louisiana Revised Statute 24:513, this report is distributed by the Office of the Louisiana Legislative Auditor as a public document.

ALLEN, GREEN & WILLIAMSON, LLP

allen Sheen & Williamson, LLP

Monroe, Louisiana June 2, 2014



ALLEN, GREEN & WILLIAMSON, LLP

P. O. Box 6075

Monroe, LA 71211-6075

2441 Tower Drive Monroe, LA 71201 Telephone: (318) 388-4422

Fax: (318) 388-4664

Toll-free: (888) 741-0205

Partners: Tim Green, CPA
Margie Williamson, CPA
Amy Tynes, CPA

Principal:

Amy Tynes, CPA
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> Ernest L. Allen, CPA (Retired) 1963 - 2000

Management Letter

Board Members West Carroll Parish Ambulance District of the Parish of West Carroll Oak Grove, Louisiana

In planning and performing our audit of the financial statements of the governmental activities and the major fund of the West Carroll Parish Ambulance Service District of the Parish of West Carroll (the District), a component unit of the West Carroll Parish Police Jury, as of and for the year ended December 31, 2013, we considered the District's internal control to plan our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide assurance on the internal control.

However, during the performance of our procedures, we noted matters involving the internal control and other operational matters that are presented for your consideration. This letter does not affect our report dated June 2, 2014 on the financial statements of the District. We will review the status of this comment during our next audit engagement. Our comment and recommendation, all of which have been discussed with appropriate members of management, are intended to improve the internal control or result in other operating efficiencies. We will be pleased to discuss this comment in further detail at your convenience, to perform any additional study of this matter, or to assist you in implementing the recommendation. Our comment and management's response are summarized as follows:

13-M001 Cash Deposits – Under-Secured

<u>Comment</u>: Louisiana Revised Statute 39:1218 states that "any bank selected as fiscal agency shall give security for the safekeeping and payment of deposits." In testing cash deposits, it was determined that deposits held at one bank were under-secured by \$31,169. It appears the bank did not monitor cash balances near fiscal year end and the District did not advise the bank of any deposits to be made or securities to be pledged before the end of the fiscal year.

Recommendation: The District should review bank balances prior to fiscal year end and advise the bank of any large deposits to be made or securities to be pledged before the end of the fiscal year.

Management's response: West Carroll Parish Ambulance Service District understands the importance of security and protection. Also, there have not been any deposits made to these accounts or Certificates of Deposit, in year 2013 other than accrued interest payments. I, Dennis Seamans, Director of WCPASD have met personally with bank officials on March 12, 2014 and expressed my concerns with both lack of communication and lack of pledged securities. They advised that all securities involving all banks were greatly affected in the month of December 2013 as the market value dropped drastically. However, we received no pledged security reports from October 2013 thru February 2014. They have responded in writing to my concerns and also pledged additional securities. It is also understood with all parties if this matter cannot be resolved and communication efforts do not improve to the point

of WCPASD receiving written documentation of the pledged securities reports on a monthly basis for tracking purposes all funds will be transferred to a more concerned facility. I have also added notes to my monthly calendar to remind myself to check for the incoming reports. For now, I consider this matter resolved.

13-M002 Appointment/Dismissal of Employees Per Policy Manual

<u>Comment</u>: The District has a policy manual which states that "the Board of Commissioners with the recommendation of the Director, shall select and appoint to a vacant position the person deemed best qualified for the position." The policy also states that "any employee may be subject to dismissal based on the recommendation of the Director and approval by the Board of Commissioners." In reviewing minutes to the Board meetings, it was determined that new hires of the District are not being approved by the Board of Commissioners.

Recommendation: The District should update policy regarding the hiring and dismissal of employees or implement the current policy.

Management's response: This process has been ambiguous in nature in that the notification process has not always been the same or documented in meeting minutes. Sometimes it is verbal communication between the Director and a single board member either face to face or by telephone. At times the discussion has been during a regular board meeting in which a potential employee or new employee has been discussed. We operate 7-days a week and 24-hours a day and the importance of maintaining a full crew is imperative. My instructions from the Board have always been to fill a position as soon as possible for that reason. There is also a 6-month probationary period policy allowing for a newly hired employee to be thoroughly evaluated. I cannot remember a time in which some type of communication and notification has not taken place. I will in the future try and ensure that at the least the discussion is recorded into the meeting minutes. The termination of an employee has always occurred in an executive session and not recorded in the minutes. This has only occurred twice in the District's existence.

Our audit procedures are designed primarily to enable us to form opinions on the financial statements of the governmental activities and the major fund of the District, as of and for the year ended December 31, 2013, which collectively comprise the District's basic financial statements, and therefore, may not reveal all weaknesses in policies and procedures that may exist.

Also included are management's responses to our current year management letter items. We have performed no audit work to verify the content of the responses.

This report is intended solely for the information and use of the Board, management, others within the entity and is not intended to be and should not be used by anyone other than these specified parties. Although the intended use of this report is limited, under Louisiana Revised Statute 24:513, this report is distributed by the Office of the Louisiana Legislative Auditor as a public document.

ALLEN, GREEN & WILLIAMSON, LLP

aller, Sheen & Williamson, LLP

Monroe, Louisiana June 2, 2014