### West Carroll Parish Ambulance Service District of the Parish of West Carroll Oak Grove, Louisiana

Annual Financial Report As of and for the Year Ended December 31, 2015

### West Carroll Parish Ambulance Service District of the Parish of West Carroll Oak Grove, Louisiana

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### **Independent Auditor's Report**

Board Members West Carroll Parish Ambulance Service District of the Parish of West Carroll Oak Grove, Louisiana

### Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities and the major fund of the West Carroll Parish Ambulance Service District of the Parish of West Carroll (the District), a component unit of the West Carroll Parish Police Jury, as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and the major fund of the West Carroll Parish Ambulance Service District, a component unit of West Carroll Parish Police Jury, as of December 31, 2015, and the respective changes in financial position and the respective budgetary comparison schedule for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### Other Matters

### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the Management's Discussion and Analysis, as listed in the table of contents, be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### Supplementary and Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The accompanying supplementary information, as listed in the table of contents, and the other information, as listed in the table of contents, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The accompanying supplementary information, as listed in the table of contents, is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the accompanying supplementary information, as listed in the table of contents, is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

The accompanying other information, as listed in the table of contents, has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

### Other Reporting Required by Government Auditing Standards

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In accordance with Government Auditing Standards, we have also issued our report dated June 24, 2016 on our consideration of the West Carroll Parish Ambulance District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the District's internal control over financial reporting and compliance.

ALLEN, GREEN & WILLIAMSON, LLP

Monroe, Louisiana June 24, 2016

### West Carroll Parish Ambulance Service District Of the Parish of West Carroll

### REQUIRED SUPPLEMENTARY INFORMATION:

# MANAGEMENT'S DISCUSSION AND ANALYSIS (MD&A)

Our discussion and analysis of the West Carroll Ambulance Service District's financial performance provides an overview of the District's financial activities for the fiscal year ended December 31, 2015.

### FINANCIAL HIGHLIGHTS

Our financial statements provide these insights into the results of this year's operations:

The assets of the District exceeded its liabilities at the close of the most recent fiscal year by \$3,192 thousand (net position). Of this amount, \$2,626 thousand (unrestricted net position) may be used to meet the government's ongoing obligations to citizens and creditors.

The District's revenue received from claims for the year ended December 31, 2015 was \$721 thousand; there was a decrease of \$34 thousand from the revenue received for claims of \$755 thousand in 2014. From year to year several variables may affect the claims revenues in either a positive or negative manner. Claims may be paid or denied for payment due to the nature of each call or run referred to as medical necessity. If a patient has insurance or not has a tremendous influence at times as West Carroll residents are not billed if they have no insurance, but all insurance companies are billed. Adjustments to charges are made from time to time to compensate for increases in medical supplies, fuel and other operating costs as well as changes in reimbursement rates that are received. The total number of claims or runs per year affects both by increasing or decreasing expenditures and revenues.

The District's total expenses for the year ended December 31, 2015 was \$1,334 thousand; this is a decrease of \$57 thousand from the expenses of \$1,391 thousand in 2014. Spending adjustments are normally made throughout a fiscal year or planned from one year to another to compensate for specific needs of the business. The decrease of fuel prices and workman's compensation this fiscal year has played a favorable decrease.

#### USING THIS ANNUAL REPORT

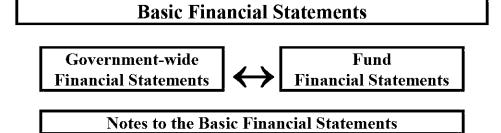
The District's annual report consists of a series of financial statements that show information for the District as a whole, and its funds. The Statement of Net Position and the Statement of Activities provide information about the activities of the District as a whole and present a longer-term view of the District's finances. For our governmental activities, the fund financial statements tell how we financed our services in the short-term as well as what remains for future spending. Fund financial statements also may give you some insights into the District's overall financial health. Fund financial statements also report the District's operations in more detail than the governmental-wide financial statements by providing information about the District's fund - the General Fund.

The following chart reflects the information included in this annual report.

### **Financial Section**

### **Required Supplementary Information**

Management's Discussion & Analysis (MD&A)



### **Supplementary Information**

Schedule of Compensation, Benefits and Other Payments to Agency Head or Chief Executive Officer

### **Other Information**

Schedule of Compensation Paid Board Members

Other Report Required by Government Auditing Standards

Our auditor has provided assurance in the independent auditor's report, located immediately preceding this Management's Discussion and Analysis, that the Basic Financial Statements are fairly stated. Varying degrees of assurance are being provided by the auditor regarding the Required Supplementary Information and the Other Information identified above. A user of this report should read the independent auditor's report carefully to ascertain the level of assurance being provided for each of the other parts of this report.

### Reporting the District as a Whole

### The Statement of Net Position and the Statement of Activities

Our analysis of the District as a whole begins with the government-wide financial statements. One of the most important questions asked about the District's finances is, "Is the District as a whole better off or worse off as a result of the year's activities?" The Statement of Net Position and the Statement of Activities, which appear first in the District's financial statements, report information about the District as a whole and its activities in a way that helps answer this question. We prepare these statements to include all assets, liabilities and deferred outflows/inflows of resources, using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the District's net position – the difference between assets, liabilities and deferred outflows/inflows of resources, as reported in the Statement of Net Position – as one way to measure the District's financial health, or financial position. Over time, increases or decreases in the District's net position – as reported in the Statement of Activities – are one indicator of whether its financial health is improving or deteriorating. The relationship between revenues and expenses is the District's operating results. However, the District's goal is to provide services to our citizens, not to generate profits as commercial entities do. One must consider other non-financial factors, such as the quality of service.

In the Statement of Net Position and the Statement of Activities, the District's activities are shown as:

Governmental Activities - Most of the District's basic services are reported here, including salaries and contract labor, employee benefits, professional fees, operations and maintenance, repairs and upkeep, and administrative expenses. Sales tax revenue and claims revenue finance most of these activities.

### Reporting the District's Most Significant Funds

#### **Fund Financial Statements**

The District reports all of its activity in one governmental fund which uses the following approach:

Governmental funds Governmental fund reporting focuses on showing how money flows into and out of funds and the balances left at year-end that are available for spending. They are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the District's operations and the services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in the reconciliations (Statements D and F).

### THE DISTRICT AS A WHOLE

Our analysis below focuses on the net position (Table 1) and changes in net position (Table 2) of the District's governmental activities.

Table 1 Net Position December 31, (in thousands)

	2015	2014	Variance		
Current and other assets	\$ 2,686	\$ 2,519	\$ 167		
Capital assets, net	566_	614_	(48)		
Total assets	3,252	3,133	119		
Current and other liabilities	45	36	9		
Noncurrent liabilities	15	26	(11)		
Total liabilities	60	62	(2)		
Net position					
Net investment in capital assets	566	614	(48)		
Unrestricted	2,626	2,457	169		
Total net position	\$ 3,192	\$ 3,071	\$ 121		

Net position of the District's governmental activities for December 31, 2015 was \$3,192 thousand. Unrestricted net position that are the part of net position that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation, or other legal requirements were \$2,626 thousand.

Table 2
Changes in Net Position
For the year ended, December 31,
(in thousands)

	2015			2014		Variance	
Revenues							
Program Revenues							
Charges for services	\$	721	\$	755	\$	(34)	
Grant revenue - capital		17		3		14	
General Revenues							
Sales tax revenue		<b>67</b> 0		634		36	
Interest revenue		12		16		(4)	
Other revenue		35		30		5	
Total Revenues		1,455		1,438		17	
Expenses:							
Public safety – ambulance service:							
Salaries and contract labor		682		669		13	
Employee benefits		215		246		(31)	
Professional fees		20		19		1	
Operations and maintenance		126	26 153			(27)	
Repairs and upkeep		64		76		(12)	
Administrative expense		65		64		1	
Depreciation expense		162		164		(2)	
Total functions/program expenses		1,334		1,391		(57)	
Increase (decrease) in net position		121		47		74	
Net position – beginning		3,071		3,024		47	
Net position – ending	\$	3,192	\$	3,071	\$	121	

#### Governmental Activities

The cost of all governmental activities this year was \$1,334 thousand. However, as shown in the Statement of Activities, the amount that our taxpayers ultimately financed for these activities through District taxes was \$670 thousand because some of the cost was paid by those who directly benefited from the programs or by other governments and organizations that subsidized certain programs with grants and contributions.

### THE DISTRICT'S FUNDS

As the District completed the year, its governmental funds reported a fund balance of \$2,683 thousand which was an increase of \$168 thousand. Total revenues for 2015 increased \$13 thousand from total revenues for 2014. This increase is due mainly to the unexpected increase in sales and use tax by \$36 thousand and conservative budget management.

Total expenditures for 2015 were \$1,283 thousand, which decreased \$65 thousand due mainly to a decrease in unanticipated budget items such as fuel prices and workman's compensation insurance. Also replacing medical and office equipment, fixed asset expenditures, was not necessary.

### GENERAL FUND BUDGETARY HIGHLIGHTS

Actual revenues exceeded budgeted revenues by \$100 thousand. This favorable variance was due mainly to the unexpected increase in sales and use tax, unanticipated grants and dividends received from Workman's compensation. The actual expenditures were less than budgeted expenditures by \$110 thousand, mainly due to a conservative budget management program and unnecessary need to replaced fixed asset items. Please know that due to the nature of medical equipment being extremely expensive it is necessary to budget to replace items but only when necessary.

### CAPITAL ASSETS AND LONG TERM DEBT

### Capital Assets

At December 31, 2015, the District had invested in the following capital assets:

### Capital Assets, net December 31,

	2015	2014	Variance
Land	\$ 81,500	\$ 6,500	\$ 75,000
Construction in Progress	6,327	-	6,327
Land Improvements	7,840	8,370	(530)
Buildings	126,191	132,037	(5,846)
Vehicles	227,033	337,742	(110,709)
Equipment	116,722	129,161	(12,439)
Total Capital assets, net	\$ 565,613	\$ 613,810	\$ (48,197)

See Note 4 to the financial statements for additional details on capital assets.

#### Debt

Our long term debt includes annual leave of \$14 thousand. We present more detail about our long term liabilities in Note 6 to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS Our elected and appointed officials and citizens consider many factors when setting the District's budget and tax rates. One of the most important factors affecting the budget is our unpredictable nature of claims and sales tax collections. Approximately, 96% of total revenues are claims and sales tax. Circumstances that will affect our 2016 budget year are the unexpected nature of the economy concerning tax revenue, claims revenue related to the ambulance and insurance industry and a slight possibility of purchasing other buildings and land in the future.

CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT Our financial report is designed to provide our citizens, taxpayers, investors and creditors with a general overview of the District's finances and show the District's accountability for the money it receives. If you have any questions about this report or wish to request additional information contact, the Director at West Carroll Parish Ambulance District, P. O. Box 684, Oak Grove, LA, 71263, telephone number (318) 428-8979.

### West Carroll Parish Ambulance Service District Of the Parish of West Carroll

# GOVERNMENT-WIDE FINANCAL STATEMENTS

### STATEMENT OF NET POSITION December 31, 2015

	Statement A
ASSETS	
Current Assets	
Cash	\$ 616,712
Investments	1,861,192
Receivables	177,814
Inventory	26,467
Prepaid expenses	4,198
Total current assets	2,686,383
Capital assets	
Land	87,827
Building and equipment, net of accumulated depreciation	477,786
TOTAL ASSETS	3,251,996
LIABILITIES	
Current Liabilities	
Accounts, salaries and other payables	3,419
Compensated absences payable	41,686
Total current liabilities	45,105
Noncurrent Liabilities	
Compensated absences payable	14,479
Total noncurrent liabilities	14,479
TOTAL LIABILITIES	59,584_
NET POSITION	
Net investment in capital assets	565,613
Unrestricted	2,626,799
TOTAL NET POSITION	\$ 3,192,412

### STATEMENT OF ACTIVITIES For the Year Ended December 31, 2015

	Statement B
EXPENSES	
Public safety - ambulance service:	
Salaries and contract labor	\$ 682,451
Employee benefits	215,295
Professional fees	19,521
Operations and maintenance	125,599
Repairs and upkeep	63,889
Administrative expense	64,891
Depreciation	162,260
TOTAL PROGRAM EXPENSES	1,333,906
PROGRAM REVENUES:	
Charges for services	720,644
Grant revenue - capital	17,574_
TOTAL PROGRAM REVENUES	738,218
NET PROGRAM EXPENSE	(595,688)
GENERAL REVENUES:	
Sales tax revenue	670,349
Interest revenue	12,615
Other revenue	34,570
TOTAL GENERAL REVENUES	717,534
INCREASE (DECREASE) IN NET POSITION	121,846
NET POSITION - BEGINNING	3,070,566
NET POSITION - END OF YEAR	\$ 3,192,412

### West Carroll Parish Ambulance Service District Of the Parish of West Carroll

### **FUND FINANCAL STATEMENTS**

### GOVERNMENTAL FUNDS BALANCE SHEET December 31, 2015

	Statement C
ASSETS	
Cash	\$ 616,712
Investments	1,861,192
Receivables	177,814
Inventory	26,467
Prepaid expenses	4,198
TOTAL ASSETS	2,686,383
LIABILITIES AND FUND BALANCES	
Liabilities	
Accounts, salaries and other payables	3,419
TOTAL LIABILITIES	3,419
Fund balances:	
Nonspendable	30,665
Unassigned	2,652,299
TOTAL FUND BALANCE	2,682,964
TOTAL LIABILITIES AND FUND BALANCE	\$ 2,686,383

## Reconciliation of the Governmental Funds Balance Sheet to the Statement of Net Position December 31, 2015

Statement D

Total fund balances - governmental funds

\$ 2,682,964

The cost of capital assets (land, buildings, furniture and equipment) purchased or constructed is reported as an expenditure in governmental funds. The Statement of Net Position includes those capital assets among the assets of the District as a whole. The cost of those capital assets is allocated over their estimated useful lives (as depreciation expense) to the various programs reported as governmental activities in the Statement of Activities. Because depreciation expense does not affect financial resources, it is not reported in governmental funds.

Costs of capital assets \$ 1,530,474 Accumulated depreciation (964,861)

565,613

Long-term liabilities applicable to the District's governmental activities are not due and payable in the current period and accordingly are not reported as fund liabilities. All liabilities - both current and long-term - are reported in the Statement of Net Position.

Balances at December 31, 2015 are: Compensated absences payable

(56, 165)

Net position of governmental activities

\$ 3,192,412

# GOVERNMENTAL FUNDS Statement of Revenues, Expenditures, and Changes in Fund Balances For the Year Ended December 31, 2015

	Statement E
REVENUES	
Local sources:	
Sales tax revenue	\$ 670,349
Grant revenue	17,574
Claims	720,644
Interest revenue	12,615
Other revenue	29,916
TOTAL REVENUES	1,451,098
EXPENDITURES	
Public safety - ambulance service	
Current:	
Salaries and contract labor	682,451
Employee benefits	217,661
Professional fees	19,521
Operations and maintenance	125,599
Repairs and upkeep	63,889
Administrative expense	64,891
Capital outlay	109,409
TOTAL EXPENDITURES	1,283,421
Net Change in Fund Balances	167,677
FUND BALANCES - BEGINNING OF YEAR	2,515,287
FUND BALANCES - END OF YEAR	\$ 2,682,964

# Reconciliation of the Governmental Funds Statement of Revenues, Expenditures, and Changes in Fund Balances to the Statement of Activities For the Year Ended December 31, 2015

Statement F Total net change in fund balances - governmental funds 167,677 Amounts reported for governmental activities in the Statement of Activities are different because: Capital outlays are reported in governmental funds as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense. This is the amount by which depreciation exceeds capital outlay in the period: \$ 109,409 Capital outlay Depreciation (162, 260)(52,851)The Fair value of donated assets is included as other revenue in the Statement of Activities. 4,654 In the Statement of Activities, certain operating expenses-compensated absences (vacations and comp time) - are measured by the amounts earned during the year. In the governmental funds, however, expenditures for these items are measured by the amount of financial resources used (essentially, the amounts actually paid). This year, vacation and comp time earned (\$39,320) was less than the amounts used (\$41,686) by \$2,366. Change in net position of governmental activities. 2,366 121,846

# GENERAL FUND Budgetary Comparison Schedule For the Year Ended December 31, 2015

Statement G

		BUDGETED	) AM	DUNTS	Į.	ACTUAL	FINA	ANCE WITH L BUDGET DSTITIVE
	0	RIGINAL	FINAL		AMOUNTS		(NEGATIVE)	
Revenues Local sources: Sales tax revenue	\$	600,000	\$	600,000	\$	670,349	\$	70,349
Grant revenue Claims Interest revenue Other revenue		738,960 12,000		738,960 12,000		17,574 720,644 12,615 29,916		17,574 (18,316) 615 29,916
Total revenues		1,350,960		1,350,960		1,451,098		100,138
Expenditures Current:								
Salaries and contract labor		685,043		685,043		682,451		2,592
Employee benefits		264,316		264,315		217,661		46,654
Professional fees		20,552		20,553		19,521		1,032
Operations and maintenance		169,056		169,056		125,599		43,457
Repairs and upkeep		64,608		64,608		63,889		719
Administrative expense		67,455		67,455		64,891		2,564
Capital outlay		40,800		122,400		109,409		12,991
Total expenditures		1,311,830		1,393,430		1,283,421		110,009
Net change in fund balance		39,130		(42,470)		167,677		210,147
BUDGETARY FUND BALANCES, BEGINNING		2,515,287		2,515,287		2,515,287		
BUDGETARY FUND BALANCES, ENDING	\$	2,554,417	\$	2,472,817	\$	2,682,964	\$	210,147

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- NOTE 1 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES The accompanying financial statements of the West Carroll Parish Ambulance Service District of the Parish of West Carroll, Oak Grove, Louisiana (the District), have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles.
- A. REPORTING ENTITY The District was established by the West Carroll Parish Police Jury in 1996 under the provisions of LSA-R.S. 33:9056 to run and operate ambulances and a rescue unit for the care and transportation of persons suffering from illness or disabilities which necessitate ambulance care or extrication. Appointed Board members serve staggering terms of six years.

As the governing authority of the parish, for reporting purposes, the West Carroll Parish Police Jury is the financial reporting entity for West Carroll Parish. The financial reporting entity consists of (a) the primary government (police jury), (b) organizations for which the primary government is financially accountable, and (c) other organizations for which nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete.

Governmental Accounting Standards Board established criteria for determining which component units should be considered part of the West Carroll Parish Police Jury for financial reporting purposes. The basic criterion for including a potential component unit within the reporting entity is financial accountability. The GASB has set forth criteria to be considered in determining financial accountability. This criteria includes:

- 1. Appointing a voting majority of an organization's governing body, and
  - a. The ability of the police jury to impose its will on that organization and/or
  - b. The potential for the organization to provide specific financial benefits to or impose specific financial burdens on the police jury.
- 2. Organizations for which the police jury does not appoint a voting majority but are fiscally dependent on the police jury and the potential for the organization to provide specific financial benefits to or impose specific financial burdens on the police jury exists.
- 3. Organizations for which the reporting entity financial statements would be misleading if data of the organization is not included because of the nature or significance of the relationship.

Because the police jury appoints members to the District's Board and the District is financially accountable to the police jury, the District was determined to be a component unit of the West Carroll Parish Police Jury, the financial reporting entity. The accompanying financial statements present information only on the funds maintained by the District and do not present information on the police jury, the general government services provided by that governmental unit, or the other governmental units that comprise the financial reporting entity.

**B.** FUNDS The accounts of the District are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance-related legal and contractual provisions. The District has only one fund.

Governmental Funds Governmental funds are used to account for the District's general government activities, including the collection and disbursement of specific or legally restricted monies, the acquisition, or construction of capital assets, and the servicing of long-term debt. Governmental funds include:

General fund - the only fund of the District. It accounts for all financial resources of the District.

### C. MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

Government-Wide Financial Statements (GWFS) The Statement of Net Position and the Statement of Activities displays information about the reporting government as a whole. The Statement of Net Position and the Statement of Activities was prepared using the economic resources measurement focus and the accrual basis of accounting. Revenues, expenses, gains, losses, assets, liabilities, deferred outflows/inflows of resources resulting from exchange and exchange-like transactions are recognized when the exchange takes place. Revenues, expenses, gains, losses, assets, liabilities, deferred outflows/inflows of resources resulting from non-exchange transactions are recognized in accordance with the requirements of GASB Statement No. 33 Accounting and Financial Reporting for Non-exchange Transactions.

<u>Program revenues</u> Program revenues include 1) charges for services provided, 2) operating grants and contributions, and 3) capital grants and contributions; program revenues reduce the cost of the function to be financed from the District's general revenues. Charges for services are primarily derived from claims.

<u>Allocation of indirect expenses</u> The District reports all direct expenses by function in the Statement of Activities. Direct expenses are those that are clearly identifiable with a function.

### **Fund Financial Statements (FFS)**

Governmental Funds The accounting and financial reporting treatment applied to a fund is determined by its measurement focus. Governmental fund types use the flow of current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting revenues are recognized when susceptible to accrual (i.e., when they are "measurable and available"). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay liabilities of the current period. The government considers all revenues available if they are collected within 60 days after year-end. Expenditures are recorded when the related fund liability is incurred, except for unmatured principal and interest on general long-term debt which is recognized when due, and certain compensated absences and claims and judgments which are recognized when the obligations are expected to be liquidated with expendable available financial resources.

With this measurement focus, only current assets and current liabilities are generally included on the balance sheet. Operating statements of these funds present increases and decreases in net current assets. The governmental funds use the following practices in recording revenues and expenditures:

### Revenues

<u>Sales taxes</u> are recognized when the underlying exchange transaction occurs and the resources are available.

Other receipts become measurable and available when cash is received by the District and are recognized as revenue at that time.

### **Expenditures**

Salaries are recorded as earned.

It is the District's policy to first apply restricted resources when an expenditure is incurred for purposes for which both restricted and unrestricted net position are available.

D. BUDGETS The District follows these procedures in establishing the budgetary data reflected in the combined financial statements:

State statute requires budgets be adopted for the general fund.

Each year, prior to the beginning of the fiscal year, the executive director submits to the Board a proposed annual budget for the general fund. Public hearings are conducted, prior to the Board's approval, to obtain taxpayer comments. The operating budget includes proposed expenditures and the means of financing them.

The Board adopted a budget for the general fund.

All appropriations (unexpended budget balances) lapse at year end.

Encumbrances are not recognized within the accounting records for budgetary control purposes.

All governmental funds' budgets are prepared on the modified accrual basis of accounting, a basis consistent with accounting principles generally accepted in the United States of America (GAAP). Budgeted amounts are as originally adopted or as amended by the Board. Legally, the Board must adopt a balanced budget, that is, total budgeted revenues and other financing sources including fund balance must equal or exceed total budgeted expenditures and other financing uses. State statutes require the Board to amend its budget when revenues plus projected revenues within a fund are expected to be less than budgeted revenues by five percent or more and/or expenditures within a fund are expected to exceed budgeted expenditures by five percent or more. The Board approves budgets at the function level and management does not have the authority to make any transfers without Board approval.

Formal budget integration (within the accounting records) is employed as a management control device. The budget is established and controlled by the Board at the functional level of expenditure and budget amendments are adopted by the Board as necessary. Budget amounts included in the accompanying financial statements include the original adopted budget.

E. CASH AND CASH EQUIVALENTS Cash includes amounts in demand deposits and interest-bearing demand deposits, and time deposit accounts. Cash equivalents include amounts in time deposits and those investments with original maturities of 90 days or less. Under state law, the District may deposit funds in demand deposits, interest-bearing demand deposits, money market accounts, or time deposits with state banks organized under Louisiana law and national banks having their principal offices in Louisiana.

Under state law, the District may invest in United States bonds, treasury notes, or certificates. These are classified as investments if their original maturities exceed 90 days; however, if the original maturities are 90 days or less, they are classified as cash equivalents. Investments are stated at cost.

F. INVESTMENTS Investments are limited by LSA-R.S. 33:2955 and the District's investment policy. If the original maturities of investments exceed 90 days, they are classified as investments; however, if the original maturities are 90 days or less, they are classified as cash equivalents.

Investments in <u>nonparticipating</u> interest-earning contracts, such as nonnegotiable certificates of deposit with redemption terms that do not consider market rates, are reported using a cost-based measure as per GASB Statement No. 31.

G. INVENTORY AND PREPAID ITEMS The District records their unused medical supplies and diesel fuel as inventory using the First-in, First-out (FIFO) method. Inventory is accounted for using the consumption method, where expenditures are recognized as inventory is used. All purchased inventory items are valued at cost.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items. The consumption method is used to record prepaid expenses, whereby expenditures are recognized as time lapses and the prepaids are recognized as expenses.

H. CAPITAL ASSETS Capital assets are recorded at historical cost or estimated historical cost if purchased or constructed over their estimated useful lives (including salvage value). Donated fixed assets are recorded at their estimated fair value at the date of donation. The capitalization threshold is \$500 for all assets except computer software, which has a threshold of \$75,000. Estimated useful life is management's estimate of how long the asset is expected to meet service demands. Straight line depreciation is used based on the following estimated useful lives:

Land Improvements	20 years
Buildings	40 years
Appliances	5 years
Vehicles	5 years
Furniture and Fixtures	5 years
Equipment	3-10 years
Intangibles	3 years

I. COMPENSATED ABSENCES All employees are entitled to two weeks (120 hours for operational employees for odd year ends and 96 hours for operational employees for even year ends as well as 80 hours for office staff employees regardless of year-end) of vacation at the beginning of each fiscal year. After fifteen years of service, all employees are entitled to three weeks (168 hours for operational employees and 120 hours for office staff) of vacation at the beginning of each fiscal year. Vacation time does not carry over from one year to the next, however, an employee may receive compensation for earned vacation time upon resignation or termination.

All employees are entitled to two weeks (120 hours for operational employees and 80 hours for office staff employees) of sick leave at the beginning of each fiscal year. Sick leave does carry over from year to year and accrue to a maximum limit of two hundred forty (240) hours for administrative personnel and three hundred thirty-six (336) hours for operational personnel. No employee at any time shall be paid for unused sick leave.

Salaried employees are entitled to earn compensatory time for overtime worked. Employees which earn more than 480 hours of compensatory time can be paid for that excess time on a quarterly basis or prior to termination.

The District's recognition and measurement criteria for compensated absences follow:

GASB Statement No. 16 provides that vacation leave and other compensated absences with similar characteristics should be accrued as a liability as the benefits are earned by the employees if both of the following conditions are met:

- A. The employees' right to receive compensation is attributable to services already rendered.
- B. It is probable that the employer will compensate the employees for the benefits through paid time off or some other means, such as cash payments at termination or retirement.
- J. FUND BALANCES OF FUND FINANCIAL STATEMENTS GASB 54 requires the fund balance amounts to be reported within the fund balance categories as follows:

<u>Non-spendable</u>: Fund balance that is not in spendable form or legally or contractually required to be maintained intact. This category includes items that are not easily converted to cash such as inventories and prepaid items.

<u>Restricted</u>: Fund balance that can be spent only for the specific purposes stipulated by constitution, external resource providers, or through enabling legislation.

<u>Committed</u>: Fund balance that can only be used for specific purposes determined by the District's highest level of decision making authority. The Board is the highest level of decision making authority of the District that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Committed amounts cannot be used for any other purpose unless the Board removes or changes the specified use by taking the same type of action it employed to previously commit the funds.

<u>Assigned</u>: Fund balance that is constrained by the District's intent to be used for specific purposes, but are neither restricted nor committed. Intent should be expressed by the Board.

Unassigned: Fund balance that is the residual classification for the general fund.

The District reduces committed amounts, followed by assigned amounts and then unassigned amounts when an expenditure is incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used. The District considers restricted amounts to have been spent when an expenditure is incurred for purposes for which both restricted and unrestricted fund balance is available.

K. SALES TAXES The Police Jury passed a one-half cent parish-wide sales and use tax in a special election held September 21, 1996. In accordance with the proposition approved by the voters of the parish, the "sales and use tax is for providing ambulance service to the public, including acquiring, improving, maintaining and operating facilities and equipment required in connection therewith and paying related personnel costs." This tax was renewed by voters on April 1, 2006 for a period of 10 years starting January 1, 2007.

In November 2015, the tax was renewed by voters for a period of 10 years ending December 31, 2026.

L. USE OF ESTIMATES The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statement and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

M. RETIREMENT SYSTEM As of December 31, 2015, the West Carroll Parish Ambulance District only pays the employer match required for social security and Medicare benefits. No additional retirement benefits are available for District employees.

In December 2015, the Ambulance District Commissioners approved the participation of District employees in the LA Public Employees Deferred Compensation Plan. The District will contribute 3% for each participating employee beginning in January 2016.

NOTE 2 - CASH AND INVESTMENTS At December 31, 2015, the District had cash and cash equivalents (book balances) totaling \$2,477,904 (including \$1,861,192 in certificates of deposit, classified as investments) in demand deposits. Deposits are stated at cost, which approximates fair value. Under state law, these deposits (or the resulting bank balances) must be secured by federal deposit insurance or pledge of securities owned by the fiscal agent bank. The fair value of the pledged securities plus the federal deposit insurance must at all times equal the amount on deposit with the fiscal agent. These securities are held in the name of the pledging fiscal agent bank in a holding or custodial bank that is mutually acceptable to both parties.

<u>Interest Rate Risk</u>: The District's policy does not address interest rate risk.

<u>Custodial Credit Risk</u>: In the case of deposits, this is the risk that in the event of a bank failure, the government's deposits may not be returned to it. At year end, the District's carrying amount of deposits was \$2,477,904 and the bank balance was \$2,500,424. Of the bank balance, \$750,000 was covered by federal deposit insurance. For the remaining bank balance, the District had securities held by the pledging financial institution's trust department or agent but not in the District's name. The District's policy does not address custodial credit risk. Even though the pledged securities are considered uncollateralized, Louisiana Revised Statute 39:1229 imposes a statutory requirement on the custodial bank to advertise and sell the pledged securities within 10 days of being notified by the District that the fiscal agent has failed to pay deposited funds upon demand.

<u>Credit Rate Risk</u>: The District had investments in certificates of deposit at fiscal year ended December 31, 2015, which are not subject to credit risk; however, the District's policy does not address credit risk.

NOTE 3 - RECEIVABLES The receivables at December 31, 2015, are as follows:

Class of Receivables	General
Sales and use tax	\$119,300
Claims	58,514
Total	\$177,814

The District expects to collect these amounts in full; therefore, no allowance for doubtful accounts has been established.

NOTE 4 - CAPITAL ASSETS The capital assets balances and activity for the year ended December 31, 2015 are as follows:

	Balance			Balance
Nondepreciable Assets:	Beginning	Additions	Deletions	Ending
Land	\$ 6,500	\$ 75,000	\$ -	\$ 81,500
Construction in Progress		6,327		6,327
Total nondepreciable assets	6,500	81,327		87,827
Depreciable Assets:				
Land Improvements	10,597	-	-	10,597
Buildings	231,044	-	-	231,044
Appliances	4,955	-	-	4,955
Vehicles	690,270	-	-	690,270
Furniture & fixtures	9,244	-	-	9,244
Equipment	463,801_	32,736	<u> </u>	496,537
Total depreciable assets	1,409,911	32,736		1,442,647
Less accumulated depreciation				
Land Improvements	2,227	530	-	2,757
Buildings	99,007	5,846	-	104,853
Appliances	4,955	-	-	4,955
Vehicles	352,528	110,709	-	463,237
Furniture & fixtures	9,244	-	-	9,244
Equipment	334,640_	45,175		379,815
Total accumulated depreciation	802,601	162,260		964,861
Capital assets, net	\$ 613,810	\$ (48,197)	\$ -	\$ 565,613

### NOTE 5 - ACCOUNTS, SALARIES AND OTHER PAYABLES The payables at December 31, 2015 are as follows:

	 eneral
Salaries and benefits payable	\$ 3,419
Total	\$ 3,419

NOTE 6 - COMPENSATED ABSENCES At December 31, 2015, employees of the District have accumulated and vested \$56,165 of employee leave benefits, which was computed in accordance with GASB Codification Section C60. These amounts are recorded as liabilities in the funds from which payment will be made and include both vacation leave and compensatory time earned. Following is a summary of the compensated absence transactions for the year:

Balance, Beginning	\$ 58,531
Additions	39,320
Deductions	(41,686)
Balance, Ending	56,165
Amount Due in One Year	\$ 41,686

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NOTE 7 - RISK MANAGEMENT The District is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The District carries commercial insurance to manage these risks. Settled claims resulting from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

NOTE 8 - FUND BALANCE CLASSIFICATION DETAILS The following are the details of the fund balance classifications for the year ended December 31, 2015:

Nonspendable:	
Inventory	\$ 26,467
Prepaid items	4,198
Unassigned	 2,652,299
	\$ 2,682,964

NOTE 9 - SUBSEQUENT EVENTS In December 2015, the District accepted the bid for the purchase of a new ambulance for \$168,589. The purchase is expected to be completed in 2016.

Following year end, the District signed a contract for the construction of a new office building. The cost of the contract signed was \$827,735.

### West Carroll Parish Ambulance Service District of the Parish of West Carroll

### **SUPPLEMENTARY INFORMATION**

# West Carroll Parish Ambulance Service District of the Parish of West Carroll Schedule of Compensation, Benefits and Other Payments to Agency Head or Chief Executive Officer For the Year Ended December 31, 2015

Agency Head Name: Dennis P. Seamans, Director

Purpose	Amount
Salary	\$55,819.70
Benefits-insurance	14,270.40
Travel	220.41
Registration fees	399.00

### West Carroll Parish Ambulance Service District of the Parish of West Carroll

### **OTHER INFORMATION**

### West Carroll Parish Ambulance Service District of the Parish of West Carroll Compensation Paid Board Members December 31, 2015

The schedule of compensation paid board members is presented in compliance with House Concurrent Resolution No. 54 of the 1979 Session of the Louisiana Legislature.

The following board members received no compensation for the year ended December 31, 2015.

Mark Bowman

Fred Copes, Chairman

Mike Gammill

James E. Melton, Vice Chairman

Larry Copes



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Amy Tynes, CPA, CFE Aimee Buchanan, CPA Nicia Mercer, CPA, CFE

Principal: Cindy Thomason, CPA

Matt Carmichael, CPA Eddi Hernandez, CPA Audit Manager: Margie Williamson, CPA

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Ernest L. Allen, CPA (Retired) 1963 - 2000

Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance With Government Auditing Standards

### **Independent Auditor's Report**

Board Members West Carroll Parish Ambulance Service District of the Parish of West Carroll Oak Grove, Louisiana

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and the major fund of West Carroll Parish Ambulance Service District, a component unit of the West Carroll Parish Police Jury, as of and for the year ended December 31, 2015, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, and have issued our report thereon dated June 24, 2016.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the District's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, we do not express an opinion on the effectiveness of the District's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the District's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the District's internal control and compliance. Accordingly, this communication is not suitable for any other purpose. Under Louisiana Revised Statute 24:513, this report is distributed by the Office of the Louisiana Legislative Auditor as a public document.

Illin, Green & Williamson, UP

ALLEN, GREEN & WILLIAMSON, LLP

Monroe, Louisiana June 24, 2016



### ALLEN, GREEN & WILLIAMSON, LLP

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### Management Letter

Board Members West Carroll Parish Ambulance Service District of the Parish of West Carroll Oak Grove, Louisiana

In planning and performing our audit of the financial statements of the governmental activities and the major fund of the West Carroll Parish Ambulance Service District of the Parish of West Carroll (the District), a component unit of the West Carroll Parish Police Jury, as of and for the year ended December 31, 2015, we considered the District's internal control to plan our auditing procedures for the purpose of expressing our opinion on the financial statements and not to provide assurance on the internal control.

However, during the performance of our procedures, we noted certain matters involving the internal control and other operational matters that are presented for your consideration. This letter does not affect our report dated June 24, 2016 on the financial statements of the District. We will review the status of this comment during our next audit engagement. Our comment and recommendation, all of which have been discussed with appropriate members of management, are intended to improve the internal control or result in other operating efficiencies. We will be pleased to discuss this comment in further detail at your convenience, to perform any additional study of this matter, or to assist you in implementing the recommendation. Our comment and management's response are summarized as follows:

### 15-M1 <u>Internal Controls Over Billing Claims</u>

<u>Comment:</u> The District has a policy that adjustments to billing claims are to be made only by authorized employees that are not connected to the billing input function or billing submission. In testing forty billings three instances were noted where adjustments were made to claims by an employee that was not authorized to make adjustments. It was noted that the adjustments did not affect the amount of the claim billed, but were not made by authorized employees.

**Recommendation:** The District should ensure that only authorized employees make adjustments to claim billings, and that access to this system is properly restricted.

<u>Management's response</u>: The Ambulance District uses Claims billing and data entry software that tracks entries, changes or adjustments by each employee. All employees are assigned personal ID's and passwords for the tracking process. We currently use two (2) software programs that <u>interact with each other</u>. One is used mainly by billing personnel and one is used primarily by operations. This software together is designed to exchange the necessary data required to document, bill and receive payment for the services we provide.

Due to federal required changes in the medical industry, we recently were charged with changing our entire coding process (insurance billing format) from what has been known as ICD-9 to a new system named ICD-10. This also included a specific data set referred to as NEMSIS which tracks items for both State and Federal agencies. This information has nothing to do with a claim being paid or not being paid or the amount charged for services rendered.

As Director of WCPASD, <u>I authorized and assigned</u> the employee in question the task of making sure we were compliant with the NEMSIS data program to include making necessary adjustments. Any adjustment made by any employee is logged and recorded by the software.

West Carroll Parish Ambulance Service District Board of Commissioners is fully aware of this process and has further issued an order for Office Insurance Coordinator, Martha Turner, and myself to cross train all administrative employees with each other's job duties. This cross utilization program will better insure that the Ambulance District's daily business can be maintained when it is necessary for employees to have long stays of absence but not compromise the integrity of the Company.

\*\*\*\*

Our audit procedures are designed primarily to enable us to form opinions on the financial statements of the governmental activities and the major fund of the West Carroll Parish Ambulance Service District as of and for the year ended December 31, 2015, which collectively comprise the District's basic financial statements, and therefore, may not reveal all weaknesses in policies and procedures that may exist.

This report is intended solely for the information and use of the Board and Management and is not intended to be and should not be used by anyone other than these specified parties. Although the intended use of this letter may be limited, under Louisiana Revised Statute 24:513, this report is distributed by the Office of the Louisiana Legislative Auditor as a public document.

llen, Green & Williamson, UP

ALLEN, GREEN & WILLIAMSON, LLP

Monroe, Louisiana June 24, 2016